

INTERNATIONAL DRINKING WATER SUPPLY AND SANITATION DECADE

1990 COMMITTEE
PARIS – 7 & 8 DECEMBER 1988



71 ESACC88-5679

THE 1990 COMMITTEE

At a Consultation of external support agencies (ESAs) involved in the International Drinking Water Supply and Sanitation Decade held in The Hague, the Netherlands, in November 1988, it was agreed that an ESA Collaborative Council should be established. The chief aims of the Council are:

- To raise international awareness of the need for intensified efforts to expand water and sanitation coverage during the 1990s;
- To achieve collaboration among ESAs within the countries in which they are active;
- To serve as a forum for exchange of information on achievements, sector strategies, projects and programmes, and analysis of issues and needs, to alert members to opportunities for collaboration and support; and
- To mobilize support from members and others in the international community for development of the sector, including support for proposals emanating from Country-level, Inter-country and Global Consultations.

To assist in the development of strategies for the sector in the 1990s, the Collaborative Council called on the Secretariat, provided by the World Health Organization, to organize periodic meetings of a temporary committee, to be known as the 1990 Committee, comprising representatives of multilateral agencies and regional banks, bilateral agencies, non-governmental organizations, and invited members from developing countries. The Council also foresaw the need for the 1990 Committee to establish temporary working groups or advisory panels to deal with specific tasks.

The 1990 Committee, establishment of which was agreed by a majority of participants in the Hague meeting was given three main functions:

- Assistance to developing countries and ESAs in the organization of preparatory activities for a Global Consultation in 1990;
- Preparations for maintaining the momentum of the water supply and sanitation sector beyond 1990; and
- Consideration of temporary working group reports on the Council's work programme and transmission of recommendations to Council members.

At the invitation of the French Government, the Secretariat called the first meeting of the 1990 Committee in Paris in December, 1988. This document presents the outcome of that meeting.

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- 1.1 The first meeting of the 1990 Committee was held in Paris, France, on 7 & 8 December, 1988, hosted by the French Government. In all, there were 28 participants, representing 7 multilateral agencies, 5 bilaterals, and 3 non-governmental organizations, and with 2 representatives from developing countries. A full list of participants is included as Annex 1. In addition, the UNDP/WHO Decade Coordinator had received letters from DANIDA, NORAD and SIDA, regretting that they were unable to attend, and expressing support for continuing efforts to strengthen country-level and intercountry coordination and cooperation.
- 1.2 The participants were welcomed by Mlle. Laurence Auer, Chargée de Mission, on behalf of the French Ministry of the Environment, and by M. Jean Nemo, Directeur Adjoint du Développement, on behalf of the Ministry of Cooperation and Development.
- 1.3 The Committee appointed Mr. Alexander Rotival, UNDP/WHO Decade Coordinator, as its Chairman, and set itself the task of reviewing and developing the recommendations of the Hague meeting of the ESA Collaborative Council, under four headings:
- Country-level Sector Support
 - Communication of Information
 - Applied Research
 - Administrative Arrangements
- 1.4 Each issue was discussed in plenary and by separate working groups, with the resulting recommendations endorsed during a final plenary session. These recommendations are described separately under each heading in sections 2 to 5 of this report. A number of general issues relating to the work of the ESA Collaborative Council emerged during the plenary sessions and the 1990 Committee's discussion of those issues is summarized below.

Timetable of events

- 1.5 The Committee recognized that the initial stage of the Collaborative Council's work is focused on carrying forward sustainable water supply and sanitation programmes and approaches into the 1990s. Achieving this objective will require the development of coordinated action plans and demonstrable achievements in time for certain key events.
- 1.6 The Committee was told that the UN General Assembly will have a one-day session in November 1990 on the International Drinking Water Supply and Sanitation Decade and

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proposals for the 1990s. A report on the Decade, to be presented to the General Assembly, is being prepared under the auspices of the UN Inter-agency Steering Committee, for which WHO acts as the Secretariat. Reporting and reviewing procedures mean that the latest opportunity to include written material in that report will be at the Steering Committee meeting to be held in October or November 1989. The 1990 Committee agreed that it would not be appropriate to attempt to include a definitive description of the Collaborative Council's work programme at so early a stage in the Council's operation, though the report should include reference to the general structure, aims and objectives of the Council. In addition, the Committee believes that the Council should be ready to provide well-considered proposals for development of the sector in the 1990s in time for these to be reported by delegates to the UN General Assembly Meeting.

- 1.7 A good opportunity to present the 1990s proposals, and to record the achievements to date will be at the Global Consultation provisionally planned in India in 1990. The 1990 Committee was informed that the Government of India has expressed informal interest in staging such a meeting, and that formal discussions will be held in February 1989 during a mission which will include the Manager of the UNDP/World Bank Water and Sanitation Programme, and the UNDP/WHO Decade Coordinator. Mr Rotival will report the outcome of the discussions to members of the 1990 Committee.
- 1.8 After considering the preparations needed for such a meeting and the work programme expected to develop from the considerations of the 1990 Committee, the Committee concluded that it would be advisable to hold the next meeting of the Collaborative Council in November 1989. The French Government has expressed a willingness to host this meeting, and it was agreed that the Secretariat will consult all Collaborative Council members, to fix a date in the second half of November, 1989. The next meeting of the 1990 Committee, to consider reports from temporary working groups and develop a work programme for the Council will be held in Geneva on 31 May - 2 June 1989.

Council Chairman

- 1.9 In view of the short timescale to meet 1990 targets, the 1990 Committee saw a need for the Collaborative Council's activities to be promoted vigorously with appropriate government officials in developing countries and sector specialists in all ESAs, on a continuing basis and starting as soon as possible. With this in mind, and also to provide authority for the 1990 Committee Chairman in his encouragement of support for the temporary working groups, the 1990 Committee agreed to recommend to the Collaborative Council members that its Chairman, Mr. Rotival, should be designated Chairman of the Collaborative Council for the period leading to the planned Global Consultation in 1990. The Secretariat was

asked to notify all Council members of this recommendation and seek their endorsement. (This recommendation is also described in the report on Administrative Arrangements — Section 5 of this Report).

Environmental Issues

1.10 The 1990 Committee noted that, since the Interlaken Consultation in 1987, different interpretations were being placed on the recommendation that sector activities should be broadened to encompass other environmental issues, such as wastewater reuse, drainage solid wastes management, and toxic waste management. The Committee agreed that the aim should not be to extend the programmes of the water supply and sanitation sector, to attempt to undertake specific projects associated with these additional activities. Rather, the intention is to recognize the interactions highlighted by recent publications, notably the report of the World Commission on Environment and Development (The Brundtland Report — *Our Common Future*). The agreed interpretation of the Interlaken recommendation is that the water supply and sanitation sector should be viewed from a broader perspective, taking account of influences on the environment, the effects of toxic waste, etc.

Subregional Meetings

1.11 WHO reported on the Inter-Agency Round Table on Water Supply and Sanitation held in Harare, Zimbabwe, on 28-30 November 1988. The meeting had involved approximately 40 representatives of ESAs, including NGOs, and had identified some 10 key countries where there was scope for action to improve the coordination and the effectiveness of sector support activities. Specific joint activities had been agreed (generally based on existing ESA programmes), with lead agencies identified. Joint missions would be undertaken, and the next steps would be initiated by the governments concerned hosting country-level meetings where appropriate on specific sector issues. Human resources development (HRD) had emerged as a major issue of concern. The 1990 Committee agreed to recommend that HRD should be a prominent element in the Collaborative Council's work programme, and this will be drawn to the attention of the temporary working groups.

1.12 In general, the Harare meeting was seen as a success in identifying donor coordination activities at the country level, and this view was endorsed by the letters received from the Nordic donors. Reservations were expressed about the lack of involvement of representatives from the developing countries concerned, and it was agreed that, in presenting the Harare experience as a potential model for replication in other regions, the 1990 Committee should emphasize the need for appropriate representation from the developing countries in any regional or subregional coordination meetings.

Promotion

- 1.13 The Committee's attention was drawn to the planned exposition *Water and Life* to be held at the La Villette exposition centre in Paris during 1990. This was seen as a potential opportunity for promotion of the activities of the Collaborative Council, and for bringing water supply and sanitation messages home to the general public. It was agreed that the 1990 Committee Chairman should investigate the opportunities, and that the Temporary Working Group on Communication of Information should be asked to evaluate the scope for Collaborative Council involvement in the exposition.

- 2.1 The 1990 Committee reviewed the list of activities identified at the Hague Consultation and agreed that these should be the main focus of the Collaborative Council's work programme. The Committee then focused on ways of determining priority activities for coordinated sector support at the country level, using the positive experiences of the Harare meeting as a possible model.
- 2.2 It was agreed that maximum use should be made of existing experiences and programmes of member agencies, and that a mechanism was needed for collecting these experiences to give a rapid assessment of sector support activities in as many countries as possible.
- 2.3 Sources of information on sector support activities are: individual bilateral agencies; UNDP Resident Representatives; the UNDP/World Bank Regional Water and Sanitation Groups; WHO and UNICEF Country and Regional Offices; and the CESI (Country External Support Information) System operated by WHO. To enable the 1990 Committee to assemble the data from these sources and assess the scope for collaborative sector support programmes, it was agreed that informal discussions should be organized in Africa, Asia, Latin America, and the Arab States.
- 2.4 In preparation for these informal discussions, it was agreed that the 1990 Committee Chairman would seek the cooperation of UNDP Resident Representatives in preparing an analysis of sector support activities and needs in their countries of operation. A summary was compiled of the Committee's aims, including the background to the Collaborative Council (See Annex 2). This will be forwarded to all UNDP Resident Representatives. The Resident Representatives will also be sent copies of the CESI output for their countries, and, where appropriate, extracts from the work programme of the UNDP/World Bank Water and Sanitation Programme.
- 2.5 The 1990 Committee also agreed to request that the Regional Development Banks in Africa, Asia and Latin America, and the Kuwait Fund should be encouraged to host preliminary informal discussions among potential regional participants. The agencies would identify one group leader to be charged with the task of collecting information from the others, and from the UNDP Resident Representatives, and preparing a country-by-country inventory of ongoing sector support activities. The groups would also be encouraged to review the available data and determine the scope for collaborative sector support activities in individual countries, along with potential lead agencies in such collaborative efforts. The output of the Harare meeting offers one possible guide to the format of the regional reports. If the groups see the Harare meeting as a model for future coordination activities in their regions, the 1990 Committee recommends that the ESA representatives should be joined by representatives from the countries concerned, and that the number of countries involved should be restricted to 10-15. A draft letter to the Regional Development Banks and the Kuwait Fund was prepared (Annex 3).

- 3.1 The 1990 Committee noted with appreciation the initiative already taken by IRC in distributing preliminary information to the members of the Temporary Working Group (TWG) identified during the meeting of the Collaborative Council in the Hague in November. The schedule of activities outlined by IRC was endorsed, and the Committee asked that the TWG report should be submitted to the Chairman of the 1990 Committee by 14 April 1989. IRC's suggestion that the TWG should consider management information (at the country level) to be part of its mandate was also endorsed.
- 3.2 The 1990 Committee developed Terms of Reference for the TWG, amplifying and amending those drafted at the Hague meeting. The Chairman was asked to inform IRC of the new Terms of Reference and request that they be circulated to all members of the TWG. They should also be sent by IRC to all members of the Collaborative Council, with an invitation to submit written contributions to IRC for consideration by the TWG.
- 3.3 The Committee stressed that agencies participating in the TWG should recognize the need for information specialists to be involved in the TWG's discussions. This might include seeking the participation of representatives from regional information centres, either on a voluntary basis, or with support from a TWG member agency, in the same way that participation of developing country representatives is to be encouraged.

Membership of Temporary Working Group

- 3.4 External Support Agencies which have indicated an interest in participating in the Temporary Working Group are:

International Reference Centre for Community Water Supply and Sanitation (IRC)
United Nations Development Programme/World Bank Water and Sanitation Programme
World Health Organization (WHO)
CEFIGRE
International Development Research Centre (IDRC)
International Water Supply Association (IWSA)
Intermediate Technology Development Group (ITDG)
Médecins sans Frontières
Gesellschaft für Technische Zusammenarbeit (GTZ)
Water and Sanitation for Health Project (WASH)
United Nations Children's Fund (UNICEF)
United Nations Task Force on Women
World Water

- 3.5 ESAs, including GTZ and UNDP, will identify and fund participants from developing countries to collaborate in the work of the TWG.

Terms of reference

Introduction

- 3.6 Information under four headings (public, technical, project, and management) is recognized as a major issue for action in the water supply and sanitation sector. Sanitation is to be considered in its broader context, including liquid and solid waste management. In addressing these issues, the Temporary Working Group should keep in mind the following:
- a) the work should be undertaken by existing organizations
 - b) the work is of a temporary nature
 - c) no additional resources should be required (except as provided under item d below)
 - d) developing country representatives should be encouraged to participate, with necessary funding provided by appropriate ESAs – e.g. GTZ, UNDP.

Objectives

- 3.7 The main objective of the Temporary Working Group is to develop a strategy for communicating information in the sector, making optimum use of existing information resources and opportunities. Individual elements of the strategy will include measures to:
- a) promote with decision makers and the wider public the importance of sustainable water supply and sanitation services (nationally and internationally)
 - b) assist developing countries in building up their capacity to deal with and to take maximum advantage of available experience in sector projects and programmes, with an emphasis on human resources development
 - c) support improved coordination and collaboration among ESAs at the national and international level
 - d) promote an increasing responsiveness of sector programmes to overall environmental considerations
 - e) promote the activities of the Collaborative Council.

3.8 The programme of work for the TWG proposed in the letter from IRC to group participants is agreed as a basis for accomplishing the TWG's targets by mid-April 1989. Tasks to be accomplished by that date include:

1. Identify the major needs for information and promotion in the sector, in developing countries and among ESAs, to achieve the TWG objectives.
2. Review and appraise existing information and promotion sources and activities, including canvassing contributions from all members of the Collaborative Council.
3. Use the results of tasks 1 and 2 to identify areas in which present programmes are not fulfilling the requirements of the sector, at country-level and globally.
4. Recommend a programme of activities, including a timescale and resource requirements, matching where applicable the needs of developing countries with the potential support of interested ESAs.

3.9 In undertaking these tasks, the TWG is asked to take into consideration the Global Sector Concepts as amplified by the Interlaken Consultation, and to pay particular attention to:

- a) Health for All by the Year 2000 (HFA 2000), and water supply and sanitation as components of primary health care.
- b) The conclusions and recommendations of the Brundtland Report, linking water supply, sanitation and environmental protection into the overall objective of *sustainable development*.
- c) Water supply and sanitation as integrated components of urban and rural development.

3.10 The TWG is expected to take special note of information systems developed within the framework of the IDWSSD, including the CESI (Country External Support Information) System, the Decade Monitoring System of WHO, and the International Training Network for Water and Wastewater Management. Possible promotional tools identified during the 1990 Committee Meeting, which should be evaluated by the TWG include the La Villette Exposition *Water and Life*, and the proposal for a magazine specifically devoted to promoting the Collaborative Framework.

3.11 A core group consisting of IRC, WHO, UNDP/WB, and CEFIGRE will be responsible for ensuring that the TWG accomplishes the stated objectives, with IRC taking the leadership role. The target will be to gather as much information as possible on the needs of developing countries in the four categories of information and promotion and to present the 1990 Committee with a recommended programme of activities for meeting those needs.

- 4.1 The Terms of Reference drafted at the Hague Consultation for the Temporary Working Group on Applied Research were reviewed by the 1990 Committee. It was agreed that the TWG should be led by a core group consisting of USAID/WASH, IDRC, and the UNDP/World Bank Programme, and that this group should decide which agency would become the lead agency. In the meantime, the Secretariat will send updated Terms of Reference to the core group, requesting that they should be circulated to all members of the TWG. They should also be sent by the lead agency to all members of the Collaborative Council, with an invitation to submit written contributions for consideration by the group.
- 4.2 The Committee agreed that the membership of the TWG should be restricted to about 15, with about half being representatives of developing countries. The core group will select its membership from among those agencies which have already expressed an interest in participating, and those who send written submissions. IRC and WHO have indicated that they would like to participate, in addition to those agencies which expressed interest at the Hague meeting. It was recognized that specialists in applied research need not necessarily be drawn from within member agencies of the Collaborative Council, and the Committee agreed that the group should be free to include nominees chosen for their specific research expertise. Funding of the TWG will be provided by participating agencies and by ESAs which have indicated a willingness to support developing country representatives.

Terms of Reference

Introduction

- 4.3 There is a recognized need for studies and demonstration of new approaches over a wide spectrum of applied research, covering technical, socio-economic and financial aspects of water supply and sanitation and wider environmental issues. This research should be planned to strengthen and make better use of local institutions and capabilities.

Objectives

- 4.4 The key objectives of the temporary working group are to>
- a) review and summarize research results
 - b) identify gaps between these results and remaining problematic issues
 - c) make recommendations and suggest priorities for additional research needs to fill these gaps.

4.5 To achieve these objectives, the TWG will need to accomplish the following tasks:

1. Review the key issues requiring applied research identified in the report of the Interlaken Consultation, those in the UNDP/World Bank paper on research issues, and elsewhere, and assess priorities
2. Provide a listing of existing, completed and proposed applied research linked to key issues identified. The listing is to be prepared on a best effort basis, within available resources, and should not become an exhaustive research programme in itself. It is stressed that information gathering based on donor responses does not often include developing country research, and effort must be made to address this problem. The participation of regional research specialists in the group's discussions is one suggestion for gathering information on developing country activities.
3. Identify gaps and develop a research priority list, including both topics and resources. Priorities should respond in a practical way to the needs of project planners and managers in overcoming problems in assessment, implementation and evaluation of the impact of their programmes.
4. Prepare draft terms of reference and proposed membership for a temporary working group on environmental pollution aspects, linked to the water and sanitation sector. The UNDP/World Bank programme has expressed a willingness to play a lead role in this proposed working group. The draft terms of reference and proposed membership should be referred to the 1990 Committee Chairman.

4.6 The 1990 Committee agreed that the TWG should establish its own timetable for accomplishing the assigned tasks by the end of April 1989, anticipating the need for a 4-stage process:

- initial meeting of the core group to assign tasks and invite submissions (by Jan 15, 1989)
- submissions by interested agencies (by Feb 15, 1989)
- meeting of full working group (by Mar 10, 1989), with the agenda to include finalization of proposals for the Temporary Working Group on environmental issues for consideration by the 1990 Committee Chairman
- Submission of final report to 1990 Committee Chairman (by Apr 30, 1989).

5.1 The 1990 Committee reviewed the role of the Secretariat, the 1990 Committee, and that of the Chairman, taking note of the work to be undertaken by the temporary working groups, and the work programme which it is anticipated will be developed from their discussions.

5.2 Based on the functions of the Secretariat and the 1990 Committee agreed at the Hague Consultation, the 1990 Committee proposed that the roles of the Secretariat and the Collaborative Council Chairman be defined as follows:

Secretariat

5.3 The role of the Secretariat, provided initially by WHO, is to:

- assist in organizing meetings (global, intercountry and national), in support of the Framework for Global Cooperation and the work of the Collaborative Council;
- monitor and report on implementation of the Collaborative Council's Work Programme;
- in conjunction with the Collaborative Council Chairman, call meetings of the 1990 Committee as necessary to review and make recommendations on programme progress;
- provide a clearing house role for coordinating the activities of temporary working groups and collating their reports for presentation to the 1990 Committee, in conjunction with the Collaborative Council Chairman;
- respond to requests from ESAs for up-to-date information, including where necessary passing inquiries to the CESI Secretariat; and
- provide support to the Chairman

Chairman

5.4 The Collaborative Council Chairman's role is to:

- promote achievement of the Collaborative Council's objectives;
- represent the Council in international fora, including necessary consultation with ESAs and sector authorities in developing countries;
- guide meetings of the Council and the 1990 Committee;
- call on the support of the Secretariat;
- assess and if necessary guide and supervise the work of temporary working groups; and
- promote wide membership of the Collaborative Council among ESAs.

5.5 In view of the necessity for these activities to begin immediately, the 1990 Committee agreed to recommend to the Collaborative Council members that the 1990 Committee Chairman, Mr Alexander Rotival, should be designated Chairman of the Collaborative Council for the period leading to the planned Global Consultation in 1990. The Secretariat will notify all Council members of this recommendation and seek their endorsement.

Resource requirements

5.6 WHO and the 1990 Committee Chairman will assess the implications of the roles of the Secretariat and the Council Chairman, as defined above, and will prepare a detailed appraisal of the resources required to fulfil the functions listed. Before the end of January, 1989, WHO, in conjunction with the 1990 Committee Chairman, will prepare and provide to members of the 1990 Committee, a comprehensive proposal for the Secretariat during the 1989-90 period, which includes:

- structure and leadership of the Secretariat;
- total personnel requirements (professional and support staff);
- definition of available personnel and required additional personnel;
- total budget, including funds already available and additional funds required.

5.7 Characteristics which the 1990 Committee believes are important for the Secretariat include:

- relative autonomy within WHO;
- clear lines of communication with the Chairman and Council members;
- ability to react quickly and effectively in response to the needs of the Chairman and Council.

5.8 The proposal for the Secretariat should also take account of the role of the Council Chairman and the anticipated work programme which will emerge from the work of the 1990 Committee. In this context, WHO and the 1990 Committee Chairman should consider the extra support which will be needed to enable the Council Chairman to fulfil his role.

5.9 In recognizing the workload of its Chairman, added to his present duties as UNDP/WHO Decade Coordinator, the 1990 Committee agreed to urge UNDP to consider favourably a proposal that Mr Rotival be provided with a deputy and with the necessary secretarial support.

5.10 The 1990 Committee also recognized that the pivotal role of the Collaborative Council Chairman would require experienced advice and support during 1989 and 1990, the final years of the International Drinking Water Supply and Sanitation Decade. In particular, the Committee emphasized the Council's objective, aided by the 1990 Committee, to undertake preparations for maintaining promotion of the water supply and sanitation sector beyond 1990, by developing and implementing clear strategies in respect of programmes for this sector for the Decade 1991 to 2000. The Committee proposes that the Chairman should be assisted by approximately 18 person-months of advisory services during the next two years. This would include the services of a designated Principal Advisor — an internationally recognized professional with experience in planning and encouraging ESA assistance in the water supply and sanitation sector. The primary task of the Principal Advisor will be to suggest measures by which ESA collaboration can be made more effective, based on the expressed needs of senior officials in developing countries and key representatives of ESAs. This work would assist the Council in preparing detailed recommendations for development of the water and sanitation sector in the 1990s, including ways of broadening the perspective of the sector to incorporate linkages with appropriate environmental issues.

5.11 Other advisors should also be selected by the Chairman, including representatives from developing countries and specialists on topics of particular interest to the Chairman and the Council. Precise terms of reference and particular assignments for advisors will be provided by the Chairman, and should include:

- further developing objectives and criteria for ESA collaborative activities, for review and discussion by the 1990 Committee and Collaborative Council;
- providing an independent assessment of selected reports and recommendations of temporary working groups;
- monitoring the effectiveness of collaborative activities of ESAs and suggesting improvement measures if necessary.

5.12 UNDP is requested to consider providing the necessary funds for the recommended support to the Chairman, including the advisors. Several bilateral ESAs have indicated a willingness to consider sharing these costs, if requested by UNDP.



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PARIS - 7 & 8 DECEMBER 1988**

ANNEX 1

**List of
Participants**

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ANNEX 1

**List of
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ANNEX 2

**Collaboration with UNDP
Resident Representatives**

The 1990 Committee agreed that UNDP Resident Representatives could play an important role in the preparation of the Council's programme for enhancing coordination of sector support at the country level. The Chairman was asked to write to each UNDP Resident Representative, giving the background to the Collaborative Council's plans, and inviting them to participate in regional efforts to assess the scope for improved coordination of ESA sector support in each country. The Committee compiled the following summary of its background and objectives, for the information of the UNDP Resident Representatives.

A number of global and regional consultations have been held in recent years among external support agencies (ESAs) active in the water supply and sanitation sector. These culminated in The Hague, The Netherlands, in November this year, in the establishment of an ESA Collaborative Council which will meet approximately every two years. The Council's membership is open to all interested multilateral and bilateral agencies, non-governmental organizations and appropriate international research institutions, and its meetings will also be attended by invited participants from developing countries. The aim of the Collaborative Council is to coordinate ESA support of a Framework for Global Cooperation illustrated in the attached diagram.

The declared objective of the Framework is:

"To maintain Decade [International Drinking Water Supply and Sanitation Decade] momentum beyond 1990 and accelerate the provision of water supply and sanitation services to all, with emphasis on the unserved rural and periurban poor, by using a coordinated programme approach."

Initially, the existing Secretariat of the IDWSSD Steering Committee based in WHO is also serving the Collaborative Council, and is supported by the *1990 Committee*. This Committee, chaired by the UNDP/WHO Decade Coordinator, has the job of reviewing and making recommendations on progress of activities in connection with the functions of the Collaborative Council, which are defined as:

- Assistance to developing countries and ESAs in the organization of preparatory activities for a Global Consultation on Water Supply and Sanitation in 1990 (Preliminary preparations are in hand for a meeting to be organized by the Government of India with support from the UNDP/World Bank Water and Sanitation Programme).
- Preparations for maintaining the momentum of the water supply and sanitation sector beyond 1990
- Consideration of temporary working group reports on the Council's work programme and transmission of recommendations to Council members.

The principal component of the Collaborative Council's Work Programme is demand-driven coordinated sector support at the country level. Six main activities have been identified:

1. *Determine developing country government interest in receiving assistance in strengthening sector strategies, policies and institutions, as well as preliminary identification of needs*

The target will be to establish dialogue with the majority of countries in Africa, Asia, Latin America and the Arab States by the end of 1989, with emphasis on the least-developed nations. Actions will be taken by the Regional Development Banks, by UNDP Resident Representatives, by interested bilateral agencies, by the UNDP/World Bank Regional Water and Sanitation Groups, and by the World Health Organization Regional Offices. No incremental funding is expected to be needed for this preparatory activity.

2. *Identify ESA interest in supporting specific country requests for sector development assistance*

The target will be to canvas the complete Collaborative Council membership by March 1989, and to match government indications of interest with potential support by the end of 1989. The Council Secretariat will be responsible for canvassing Council members, and no incremental funding will be needed for identification of potential support. Major funding will be needed for implementation of agreed country activities.

3. *Extend and adapt the Decade Consultative Meeting (DCM) mechanism, as a powerful tool for coordination of the sector development process. Support governments wishing to host meetings*

The target will be to enable as many governments as possible to host organized Consultative Meetings at different levels, to coordinate activities planned, initiated or under way with ESA support. WHO and other interested ESAs will help with the organization and financing of meetings, with incremental funding needed for specific meetings.

4. *Gradually strengthen the role of the Regional Water and Sanitation Groups (RWSGs) as a regional focus for well-managed, experienced and multi-disciplinary technical assistance from the ESA community.*

The RWSGs provide demand-driven support to governments requesting assistance in sector strengthening. The target is to increase the staff of the RWSGs in West Africa, Asia and Latin America to full strength, including representation from most ESAs active in the region concerned, by mid-1990. The UNDP/World Bank Programme will implement this activity with support from interested ESAs, and incremental funding will be needed for specific staff positions.

5. *Prepare sector development guidelines, based on analysis of experience in different countries, to include institutional, social, financial, technical and human resource development issues and the appropriate policy implications.*

The guidelines will facilitate and improve the quality of sector support activities by governments and assisting ESAs. The target is to produce draft guidelines for review by March 1989. The activity will be undertaken by the UNDP/World Bank Programme, on the basis of their experience in sector development in different parts of the world. No incremental funding is required.

6. *Establish a temporary working group on environmental pollution (including toxic waste), to prepare recommendations on linkages with the water and sanitation sector, and propose appropriate actions.*

The target is to produce a discussion paper for presentation to the Collaborative Council meeting at the end of 1989. The paper will be prepared by a working group including representatives from WHO, the World Bank and other interested ESAs. No incremental funding is needed.

UNDP Resident Representatives can help substantially in the 1990 Committee's task to define the scope of activities 1, 2 and 3 in this list. Informal regional meetings are being suggested, to prepare rapid assessments of ongoing sector support activities in each country, the potential for further collaborative sector support, and recommendations on activities which may be undertaken quickly to match indications of government interest with appropriate ESA support.

With preparations for the 1990 Global Consultation in mind, the 1990 Committee will wish to initiate activities as quickly as possible, and it is hoped that this rapid assessment can be completed in about 3 months, with the information being made known to the Collaborative Council Secretariat by the end of March 1989.

Possible participants in the process of collecting information for each region include representatives of the appropriate Regional Development Bank, the UNDP/World Bank Regional Water Supply and Sanitation Groups, the WHO Regional Offices, the UNICEF Regional Offices, and a number of bilateral agencies active in particular countries. Each of the agencies identified above will be informed about the 1990 Committee's aims, and each regional development bank is being asked to host informal discussions among those wishing to participate.

In essence, the ESAs are being asked to share their sector knowledge and so provide the 1990 Committee with guidance on how best to improve sector coordination at the country level in their region. This may involve recommendations for future regional or sub-regional meetings involving all ESAs active in the sector, or for specific sector meetings in individual countries.



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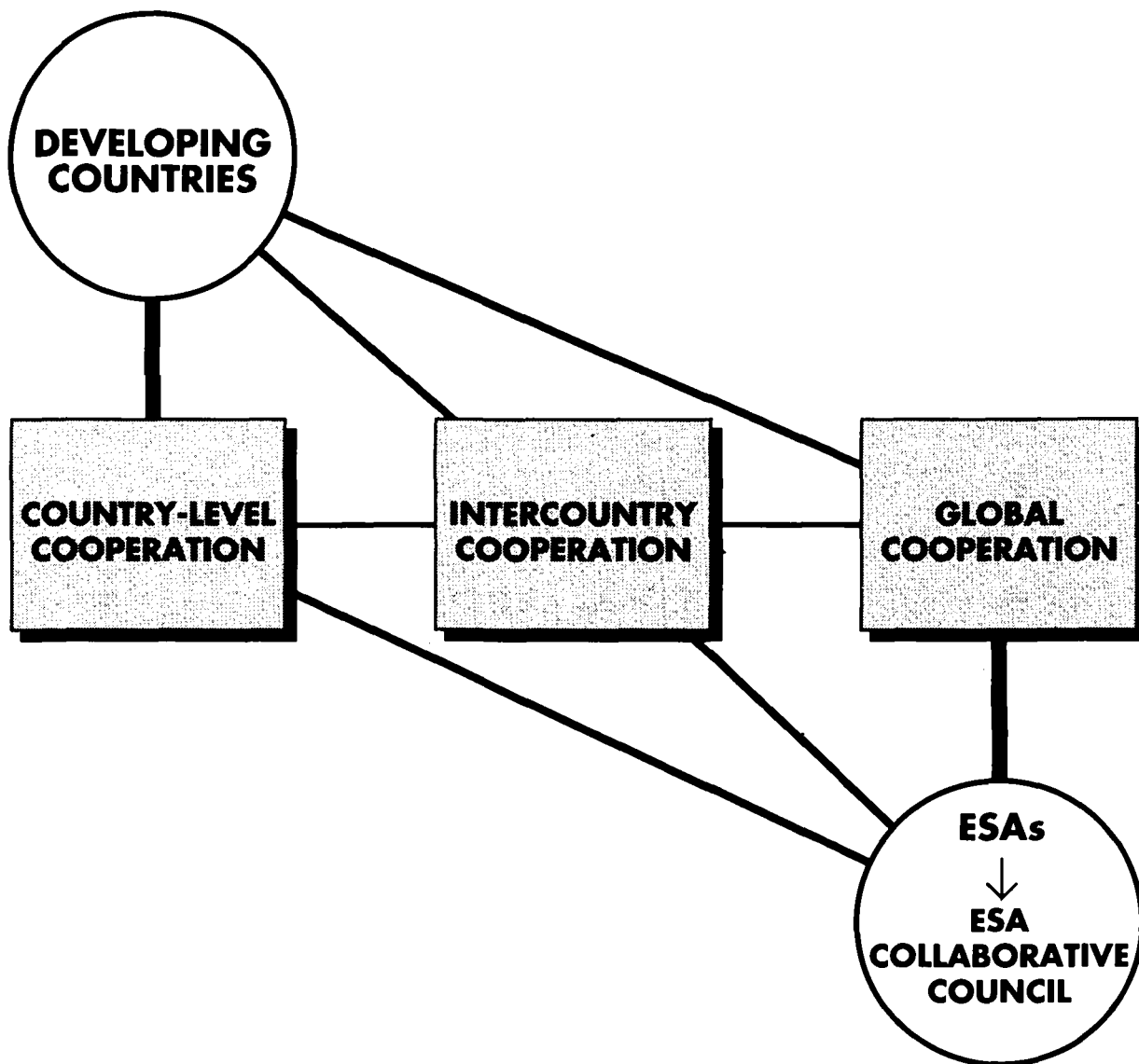
ANNEX 2

Collaboration with UNDP Resident Representatives

As focal point for IDWSSD activities at the country level, UNDP Resident Representatives are in a position to provide valuable information for the regional discussions. They are invited to review extracts from the UNDP/World Bank Water Supply and Sanitation Work Programme and from the CESI (Country External Support Information) System operated by WHO — two useful sources of information on sector activities at the country level. The Resident Representatives are asked to add information from their own sector contacts with governments and ESAs. The amplified information, together with recommendations on potential improvements to sector support activities in the country concerned should be transmitted to the Secretariat as soon as possible, so that it can be made available for the informal regional discussions.

For a number of Resident Representatives, much of the work involved in assembling data on sector support activities in water supply and sanitation has been carried out quite recently, and the task will only be a question of reinforcing this work with the data now enclosed. In some countries too, coordinated sector development activities have progressed considerably in recent years. In these cases, there will certainly be experiences from which others can benefit, and the Resident Representatives are encouraged to include appropriate recommendations in their response. For others, the information provided is expected to help in further discussions with government and ESA colleagues, to produce an up-to-date profile of the sector, and to develop plans for collaborative efforts to strengthen the sector. The Collaborative Council has set itself the aim “to enhance significantly the assistance to developing countries in coordinating sector support at the country level, aiming at substantially extending service coverage”. The Hague Consultation concluded that this will be accomplished “through increasing the quality and, in some cases, the quantity of investment in well-prepared water and sanitation programmes, within sound policy and institutional frameworks”.

The objectives of the Collaborative Council have been endorsed by most major ESAs active in the water supply and sanitation sector, and there is a powerful commitment to improve collaborative sector support activities in developing countries. With the assistance of the UNDP Resident Representatives, the 1990 Committee intends to provide the Council with a well-considered work programme in time for the launch of even greater efforts to improve water supply and sanitation coverage in the 1990s.



Framework for Global Cooperation in Drinking Water Supply and Sanitation



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ANNEX 3

**Letter to Regional
Development Banks**

I write to seek the Bank's assistance in defining a Work Programme for the newly formed Collaborative Council of External Support Agencies (ESAs) active in the water supply and sanitation sector. A major component of this Work Programme is coordinated country-level sector support, aimed at helping developing countries to extend service coverage in a sustainable way through more effective investment in well-prepared water and sanitation programmes.

The attached letter, which has been sent to the UNDP Resident Representatives in, *inter alia*, your region, includes a summary of the origins and objectives of the Collaborative Council and the "1990 Committee". It requests the UNDP Resident Representatives to help collect information on ongoing sector support activities in their countries. Furthermore, the 1990 Committee has proposed the organization of informal regional working groups to undertake a rapid assessment of ways in which country-level sector support may be made more effective, and to recommend activities which can be undertaken rapidly to match government needs.

In your region, potential participants in such regional discussions include [*NOTE: This list applies to the African Development Bank; modified lists are to be included in letters to the other banks*]

- The UNDP/World Bank Regional Water and Sanitation Groups (RWSGs) in Nairobi and Abidjan
- The WHO Regional Office in Brazzaville
- The UNICEF Regional Offices in Nairobi and Abidjan
- Bilateral agencies active in the sector in the African region

It would be highly appreciated if the *African Development Bank* was able to host an initial informal get-together of representatives of those agencies willing to serve on a regional working group, and I would be most grateful if you could indicate whether you will be prepared to do so.

The objective of the working group will be to assemble an inventory of ongoing country-level sector support activities, based on data available through members of the group, UNDP Resident Representatives, and the CESI (Country External Support Information) System operated by WHO. Based on the inventory, and its knowledge of the region, the working group would prepare recommendations for the 1990 Committee on activities which may be undertaken to improve coordination of sector support and to match country needs with appropriate ESA support. A list of the items which could usefully be included in the group report is attached.



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ANNEX 3

Letter to Regional Development Banks

The group may, for instance, recommend specific sector meetings in individual countries, or regional or sub-regional meetings involving all ESAs active in the sector, to develop priorities for country-level activities and reduce duplication. One such meeting was organized in November in Harare, Zimbabwe, covering 22 countries in Eastern and Southern Africa. Following the Harare meeting, some ten developing countries have been identified in which the governments may be expected to initiate preparation of coordinated sector support programmes.

The draft report of that meeting is attached, in order that the regional working group may review whether similar, or modified sub-regional meetings might be appropriate in your region.

This is however only one of many ways in which ESA support for country-level sector review and development may be better coordinated. The Collaborative Council will benefit substantially from your participation in a group to advise on the most appropriate activities in the *African* region, and I reiterate our hope that you will feel able to assist us by hosting an initial meeting as suggested.

You will see from the letter to UNDP Resident Representatives that there is a plan to organize a major Global Consultation on the Water Supply and Sanitation Sector in 1990, to continue the momentum of the IDWSSD. With this in mind, assistance to developing countries in sector development is urgently needed, and the 1990 Committee is hoping to receive regional reports by the end of March 1989, so that recommended activities can be initiated rapidly thereafter in those countries not already receiving assistance.

The objectives of the Collaborative Council have been endorsed by all ESAs active in the water supply and sanitation sector, and there is a major commitment to improve collaborative sector support activities in developing countries. With your assistance, we intend to provide the Council with a well formulated work programme in time for the launch of even greater efforts to improve water supply and sanitation coverage in the 1990s. I will be happy to discuss this proposal, or any other aspect of the work of the Collaborative Council, personally with you and your colleagues.



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ANNEX 3

**Letter to Regional
Development Banks**

Items for inclusion in Regional Reports

The 1990 Committee is seeking information on ongoing sector support activities, the scope for additional coordinated sector support, and the interest in receiving ESA support for sector development activities in each of the countries of their region. For each country, an assessment should be made of the need for and interest in ESA support for:

- A sector review, sector study, or specific assistance on such aspects as human resources development, institution development, cost recovery mechanisms, etc
- Preparations for a proposed Global Consultation on Water Supply and Sanitation, tentatively scheduled for India in late 1990
- Country or sub-regional consultations on specific sector issues

The report should also identify, where appropriate, agencies and individuals to be contacted, and ESAs which are active in each country.

List of Acronyms and Abbreviations used in this Report

CESI	Country External Support Information
DANIDA	Danish International Development Agency
DCM	Decade Consultative Meeting
DGIS	Dutch Directorate General of International Cooperation
ESA	External Support Agency
GTZ	German Agency for Technical Cooperation
HRD	Human Resources Development
IDRC	International Development Research Centre
IDWSSD	International Drinking Water Supply and Sanitation Decade
INSTRAW	International Research and Training Centre for the Advancement of Women
IRC	IRC Water and Sanitation Centre (formerly International Reference Centre for Community Water Supply and Sanitation)
IWSA	International Water Supply Association
NORAD	Norwegian Agency for International Development
NGO	Non-Governmental Organization
RWSG	Regional Water and Sanitation Group
SIDA	Swedish International Development Authority
TCDC	Technical Cooperation among Developing Countries
TWG	Temporary Working Group
UNDP	United Nations Development Programme
UNDP/WB	United Nations Development Programme/World Bank
UNICEF	United Nations Children's Fund
USAID	United States Agency for International Development
WASH	Water and Sanitation for Health Project
WHO	World Health Organization

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