National Community Water and Sanitation Training Institute



Capacity Building for a Strategic Approach on Water Resource Development and Management

COMPLETION REPORT

25th -27th MARCH 2002

Unit 1 of 1

Prepared by:

Prepared for:

N.C.W.S.T.I.

SOUTH AFRICA

COMPLETION REPORT

CAPACITY BUILDING FOR A STRATEGIC APPROACH IN WATER RESOURCES DEVELOPMENT AND MANAGEMENT.

DATE OF TRAINING:

25th -27th March 2002

VENUE:

Saint George Hotel, South Africa.

FACILITATORS:

Dr A Shaker Peter Bury Ursula Moodie

1. INTRODUCTION.

Management of fresh water resources, and of services drawing upon water for functions central to human life, is of critical importance to healthy social, economic and political well being. Stresses exerted on the world's water by demand from growing populations, with changing consumption patterns, and by pollution and a lack of environmental controls, have pushed water concerns on the international agenda. The European Union subscribes to these concerns. Recognizing effective water resources development and management as a key component of environmentally sustainable development, the EU has thus pledged its willingness to support water resources development that will in particular contribute to the alleviation of poverty through the improvement of public health standards.

In the wake of this objective the EU in 1998 commissioned a study on improving the effectiveness and sustainability of water related programmes and projects. The study was conducted by the European Commission (EC) and resulted in the development of guidelines for water resources development. This project builds on the preparation of the European Commission's (EC) Guidelines for Water Resources Development Co-operation entitled "Towards Sustainable Water Resources Management-A strategic approach" (published 1998).

These guidelines are intended for use by decision makers in government, the private sector, civil society and international organizations of all kinds involved in the water resources management. On the basis of these guidelines, the EU aims to improve the effectiveness and sustainability of water related programmes and projects and aims to build capacity in the application and use of the strategic approach, primarily for the African, Caribbean and Pacific (ACP) countries. It is on the basis of these burning issues that the workshop on capacity

building for a strategic approach in water resource development and management was called in South Africa.

2. TARGET GROUP

The workshop drew participants from a cross section of organizations including Water Boards, DWAF, Local and District municipalities as well as NGOs in the water sector. The following categories have been identified and served as a criterion for the selection of participants:

- > Category A: High level programme professionals.
- > Category B: Senior project professionals (managers). See appendix 1 attendance register

The first half day of the workshop, 25th March was meant to be attended mainly by category A members who would leave at the end of day one, however due to the high level of interest, participants from this category attended for the whole duration of the workshop. In honour of the event, the European Commission Representative presented an opening address on the 25th of March. However as per request, the Department of Water Affairs was unable to delegate an official to present an opening address from the South African side.

List of the participants

r	· · · · · · · · · · · · · · · · · · ·	
NAME	ORGANISATION	POSITION
1. Marna Delange	IWMI	South African Representative
2. Nicolas Faysse	IWMI	Researcher
3. Ms. T.f. Munyangane	DWAF	Community Development
		Officer
4. N.E. Mulaudzi	DWAF	Technician
5. Robin Husband	Kwazulu Natal Water and	General Manager
	Sanitation Manager	
6. Mr. Frans Mouton	Department of Service	Acting Manager: strategic
	Delivery Water and	planning
	Sanitation division	
7. MJC Maake	Mopani District Municipality	Municipal Manager
8. V. Mostert	Amatola Water Board	Infrastructure Planning
		Manager
9. K.L Leshilo	Lepelle Nkumpi Local	Acting Superintendent,
	Municipality	BWSS
10. M.K Lesufi	Lepelle-Nkumpi Local	Water Desk Councilor
	Municipality	
11. J. Modjadji	Greater Letaba District	Head of Water and Sanitation
	Municipality	
12. G. Ramoshaba	Greater Letaba District	Water Desk Manager

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	Development Officer
Municipality	
Bushbuckridge District	Water desk Councilor
Municipality	
Ikangala Water Board	CEO
Sekhukhune District	Water Issues Official
Municipality	
Sekhukhune District	Water Desk councilor
Municipality	
Ikangala Water Board	District Manager
Metsico	Project Manager
Water and Sanitation Services	Executive Director
South Africa	
TSE Water services cc	Manager/ founder member
DWAF	Deputy Director
Mopani District Municipality	Water Desk Chairperson
Vhembe district Municipality	Assistant Technical Manager
PSU	Director
Ekurhuleni Metropolitan	Interim Director: water and
Municipality	water waste
Kungwini Local Municipality	Engineer
DWAF	Chief Engineer
DWAF	Chief Industrial technician
West Rand District	Town Planner
Municipality	
	Municipality Ikangala Water Board Sekhukhune District Municipality Sekhukhune District Municipality Ikangala Water Board Metsico Water and Sanitation Services South Africa TSE Water services cc DWAF Mopani District Municipality Vhembe district Municipality PSU Ekurhuleni Metropolitan Municipality Kungwini Local Municipality DWAF DWAF

2. **OBJECTIVES, OUTCOMES AND METHODOLOGY** (See appendix 2 for the workshop schedule)

Workshop Objectives	Workshop Outcomes	Workshop Methodology
 A common understanding on the added value of applying a strategic approach; Enable participants to identify the potential for using the EC Guidelines. 	 Participants understand what a strategic approach is about; Participants become familiar with the EC Guidelines; Demand for training identified. 	 Building on participants experiences; Using a participatory learning approach (e.g. Q&A, discussions, working groups, metaplan and visualization, case studies from host country); Learning from participants to improve future similar workshops; Documenting workshop outcomes and sharing

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	with participants.

4. FEEDBACK ON USE OF CHECKLISTS FOR CASE STUDIES.

Two different case studies (MAAP Eastern Cape and Basic Free Water Policy) were used for the purposes of this workshop. The participants were divided in to four groups with each group presenting its report from which feedback would be drawn at the end of the session. (See attached copies of case studies used as appendix 3)

Positive Feedback

- Checklists used contain a good set of useful questions;
- It is a good workshop, should have been organized much earlier;
- The size of the group is very good, in most workshops in South Africa the number of participants is far too high and the learning therefore limited;
- Organize workshops for manageable groups;
- There is need to make politicians aware for the need of this kind of learning workshops for smaller groups;
- Policies are often very top down, they should be developed using the EC Guidelines recommendations on involving stakeholders in a participatory way;
- This workshop and the EC Guidelines are an 'eyeopener', 'no consultants will cheat on us anymore!'

Aspects requiring improvement

- We need a user friendly interface to use the EC Guidelines more effectively;
- There is need for a roadmap and graphic diagrams or flowcharts to use the EC Guidelines in an easier way;
- We need more time to study the case study proposed (handout the previous night);
- Use simpler case studies;
- Share the case study documents with all participants;
- Case studies on existing implementation projects would have been more useful as learning material;
- Are the EC Guidelines now a norm? Some of the recommendations are too ambitious for small projects (answer by Charles Reeve; no the guidelines are not a norm, common sense needs to be used on whether the questions in the guidelines are relevant or not in a particular case);

5. EVALUATION OF WORKSHOP BY PARTICIPANTS (see attached evaluation forms as appendix 4)

At the end of the proceedings the participants were asked to conduct a verbal and written evaluation of the workshop. The organizers prepared a structured questionnaire for the purposes of this workshop. The participants gave the following comments:

- Workshop was too short
- The EC-Guidelines could be more user friendly

- Workshop was good, a good introduction to an integrated approach to water resources management
- The wide spectrum of participants allowed for a good exchange of ideas
- More senior DWAF staff should have attended the workshop
- The invitation should have been clearer on what type of people should have attended the workshop (in some organizations only engineers were nominated, more 'software' people should have been nominated)
- The workshop was very open and relevant
- The facilitators have a good knowledge of the topics discussed
- The invitations for the workshop came at very short notice
- It was a good experience, the workshop was well run, good time keeping
- Good participation by all
- The purpose and nature of the workshop should have been explained better at the beginning
- What is missing is a good roadmap for the use of the EC Guidelines
- The participants should have been drawn from a wider number of provinces. There was an over representation from Limpopo and Mpumalanga Provinces
- A field trip was announced but not offered during the workshop
- A more social get together should have been organized on the first evening
- What was good was that participants started thinking out of their compartments / box / silo's / sectors. Such inter-sectoral thinking about water resources management will contribute to higher levels of sustainability
- One of the participants thanked the organizers for running this very useful workshop

6. POST EVALUATION BY THE FACILITATORS

Content/session

- > Everything went well
- > Strategic approach needs an easier way to be presented
- > Case studies should be shorter

Invitation

- > It is important to make it clear who should attend
- > The recommendation is that people using project management cycle be given preference

Follow up

It is recommended that a three to six month follow-up be done. Questionnaires must be develop to collect data

Package

A package needs to be produced for each participant; it should contain a list of participants with all details and conference proceedings. The package should be posted/e-mailed to all participants.

FUTURE WORKSHOP RECOMMENDATIONS

Road Map

It is recommended that the team write a proposal for the production of the road map. The team needs to look at Patrick Moriaty's date base and see if it can be utilized.

Future Workshops

It is recommended that the workshops should be split in to the following:

- ➤ A half-day workshop for high-powered officials for advocacy purposes. It is proposed that Charles Reeve organizes for presentation with DWAF, EXCO and MANCO.
- The other part should be two-day awareness workshop for middle management that will commence with a high-powered welcome to delegates.

Target groups for training

- > Planning division of District Managers
- > Trainers from planning of District Municipalities
- Consultants working for District Municipalities
- > Catchment Management Agencies

7. CONCLUSION

The overall development goal of this initiative is to enable people to lead healthier and more productive lives through improved management of water resources and increased sustainable access to water services. NCWSTI subscribes to these aspirations and therefore feels comfortable in working together with HR Wallingford, IRC and the European Union Commission towards achieving this goal.

APPENDIX 1

ATTENDANCE REGISTER AND REGISTRATION FORMS

ATTENDANCE REGISTER





25th -27th MARCH 2002

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ATTENDANCE REGISTER



CAPACITY BUILDING ON WATER RESOURCE DEVELOPMENT AND MANAGEMENT

25th -27th MARCH 2002

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Nationality	RSH			
Gender	Mayke Female			
Organisation (pls. mark appropriate box)	NGO Government District/Local Private Other Municipality Consultancy			
Name of organisation	West Rand Disturt Municipali.			
Work Address	west Rand Disturt Municipality. and the 4 Park Street, Rand Lute. Randonter (Color Color			
City/Town and Postal code	Randfuter			
Province	Conteny Code: 1786			
Country	R34			
Telephone office	160) 411-563			
Telephone direct	(OU) 411-5000			
Fax				
Mobile/cell number	083 9986633			
Email office	wascanative .co. 24			
Email direct	<i>Δ</i> -λ.			
Website				
Position in organisation	Tam Planner			
Areas of professional	Water Basic water Municipal Agricultural Other			
expertise	resource supply and water and water use			
	assessment sanitation wastewater and			
	and planning services services management			
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Website	-					
Position in organisation	organiser					
Areas of professional expertise	Water resource assessment and planning	Basic water supply and sanitation services	Municipal water and wastewater services	Agricultural water use and management	Other	
If other, specify			······································	<u></u>		

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Gender	Male Fer	nale			
Organisation (pls. mark	NGO	Government	District/Local	Private	Other
appropriate box)			Municipality	Consultancy.	
Name of organisation	EUROP	EAN CON	nmission		:
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Position in organisation		ier, Wat	er + Sa	ntatur.	
Areas of professional	Water J	Basic water	Municipal	Agricultural	Other
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Date of departure	25 March 2002	26 March 2002	27 March 2002
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Date 25/3/02



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First Name(s)	Aß	BAS			
Nationality	S	A.			
Gender	Male ⋉ Fer	male			
Organisation (pls. mark appropriate box)	NGO X	Government	District/Local Municipality	Private Consultancy	Other
Name of organisation	NC	WSTI			
Work Address	P1B5 ×11	06, 5000	- enga 072	7	
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Telephone direct	80	3-3-3191	<u>۲</u>		
Fax					
Mobile/cell number					
Email office					
Email direct					
Website					
Position in organisation					
Areas of professional expertise	Water resource assessment and planning	Basic water supply and sanitation services	Municipal water and wastewater services	Agricultural water use and management	Other Trai-j
If other, specify	·				

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First Name(s)	UKS	sula			
Nationality	S	A.			
Gender	Male	Female			
Organisation (pls. mark appropriate box)	NGO	Governm	nent District/Local Municipality		Other
Name of organisation	NCUS				
Work Address	P.O.VS.	N 3101			
City/Town and Postal code	Soules	ric_			
Province	Limp	00	Code	: 0727	
Country	SIF				
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Telephone direct	015	268 327			
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Surname	BURY
First Name(s)	PETER 3.
Nationality	DOTCH
Gender	Male Female
Organisation (pls. mark	NGO Government District/Local Private Other
appropriate box)	Municipality Consultancy
Name of organisation	IRC International Water and Somitation Contre
Work Address	P.O.Box 2869 2601 CW DePJr Netherlands
City/Town and Postal code	DePP 2601 CW
Province	0 Code: —
Country	Netherlands
Telephone office	+31 (4)15 2142464
Telephone direct	
Fax	+31 (0) 15 2191955
Mobile/cell number	
Email office	
Email direct	bury @ irc. nl
Website	WWW. IRC. NP
Position in organisation	training wordinator
Areas of professional	Water J Basic water Municipal Agricultural Other
expertise	resource supply and water and water use
	assessment sanitation wastewater and
	and planning services services management
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Surname	MIDTSEPE
First Name(s)	LUCKY ABEL
Nationality	SOUTH AFRICAN
Gender	Male V Female
Organisation (pls. mark appropriate box)	NGO Government District/Local Private Other Consultancy
Name of organisation	BIGEN AFRICA / METSICO
Work Address	106 Hans van Rensburg, Pietersburg
City/Town and Postal code	Pietersloure 0 700
Province	Limpopo Code: 0700
Country	South Africa.
Telephone office	015-297 4055
Telephone direct	082 508 2318
Fax	015-297 4288
Mobile/cell number	082 508 2318
Email office	Pietersburg @ bigenatrica.com.
Email direct	
Website	
Position in organisation	Project Manager
Areas of professional	Water Basic water Municipal Agricultural Other
expertise	resource supply and water and water use
150	assessment sanitation wastewater and
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Organisation (pls. mark appropriate box)	NGO		Governm	ent		ct/Local ipality	Private Consultancy	Other
Name of organisation	16241							
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Province			Code:	2192	
Country	5007	H AFRI	<u> </u>	1	,
Telephone office (w)	011	- 640 -	6543		
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Fax	011	1-640-	6543		
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	and planning	services	services	management	
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Dates of attendance	25 March; 2002	26 March	2002	27 March 200	2
Date of departure	25 March 2002	26 March	2002	27 March 200	2
Food Preferences	Nove				

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Signature		to a la		
Signature	. بازیر در بازیر در بازیر در بازیر			
Date	•	٠,	C/17	(2)
Date		بهيج	ر. بد . بب . بر. بد.	<i>/</i>



Surname	KAMAEN	1A			
First Name(s)	THUSO				
Nationality	SA				
Gender	Male F	emale			,
Organisation (pls. mark appropriate box)	NGO	Government	District/Local Municipality	Private Consultancy	Other
Name of organisation	WSSA/G	5			
Work Address	Box 330	, RIVONI	4		
City/Town and Postal code	JOHANN	esburg			
Province	GAUTE	tn4	Code:	2128	
Country	S A				
Telephone office	011 20	99200			
Telephone direct	011 20	9 9223			
Fax	011 8	ay 5844			
Mobile/cell number	082	466 8836			
Email office	tram	aema@gs	הנטוצם		
Email direct	9	itte U			
Website	LH	: //www. gr.	ic.16.		
Position in organisation	D11	LECTOR LE	YECUTIVE		
Areas of professional expertise	Water resource assessment and planning	Basic water supply and sanitation services	Municipal water and wastewater services	Agricultural water use and management	Other Environment Homogene Public Head
If other, specify	ENU TI	NamT	Eur H	EACTH	

Dinner on the 25th	Yes		Mo
Dates of attendance	25 March 2002	26 March 2002	27 March 2002
Date of departure	25 March 2002	26 March 2002	27 March 2002

Signature AM Jamas	ne'	
Signature	15/08/02	



REGISTRATION FORM

Surname	SMITH	· · · · · · · · · · · · · · · · · · ·			
First Name(s)	PAUL FRI	· C ·			
Nationality	SA.				
Gender	Male - Fei	nale		· .	
Organisation (pls. mark appropriate box)	NGO	Government	District/Local Municipality	Private Consultancy	1
Name of organisation	PSU INT	TERNATON	n.		-1
Work Address	PO BOR 1	130078 n			
City/Town and Postal code	JOHANNI	BURG		. :	
Province	GAVIVENG		Code:	ent 20	74.
Country	5A.				
Telephone office	011 706	7072.			
Telephone direct					
Fax	011		,	,	
Mobile/cell number	083454	6480			
Email office		psu co. ze	× ,		·
Email direct	N/A.	7			
Website	psu.co.	2.19			
Position in organisation	DIRECTOR	P .		1	
Areas of professional	Water	Basic water	Municipal	Agricultural	Other
expertise	resource	supply and	water and	water use	Uncity.
	assessment	sanitation	wastewater	and	Kinenus
a	and planning	services	services	management	SPRVICES
If other, specify	Developmit.	of Sustain	ble self signer	hus hater	/ Electrony
	Seri	ices will a	u LG futol	dy privat	e organiste

LOGISTICAL ARRANGEMENTS.			,	
Dinner on the 25th	Yes		No 🗸	
Dates of attendance	25 March 2002	26 March 2002 L	27 March 2002	
Date of departure	25 March 2002	26 March 2002	27 March 2002	NI
Food Preferences	NA	-	9	

Signature. 26/03/2002



Surname	MASA	1550				
First Name(s)	BENE	WICT	2			
Nationality	SOUT	7.17	FX	CICAN		
Gender	Mate< F€	male				
Organisation (pls. mark	NGO	Governme	nt	District/Local	Private	Other
appropriate box)				Municipality	Consultancy	
Name of organisation	BUSHB	CICKRI	<u> </u>	E MU	MICIPA	L175J
Work Address	PIBAG	3016		MICHELI	424 12	246
City/Town and Postal code	11280					
Province	Limpo	0120		Code:		
Country	S. A					
Telephone office	6/3	7086	0	18		
Telephone direct						
Fax	0/3 7	13034	<u> </u>			
Mobile/cell number	082	6697	70	6		
Email office					·	
Email direct					···	
Website ,	2					
Position in organisation	COCIO	KROR	1			
Areas of professional	Water	Basic water	er	Municipal	Agricultural	Other
expertise	resource	supply an		water and	water use	
	assessment	sanitation		wastewater	and	
	and planning	services		services	management	
If other, specify						

LOGISTICAL ARRANGEMENTS.			
Dinner on the 25th	Yes		No
Dates of attendance	25 March 2002	26 March 2002	27 March 2002
Date of departure	25 March 2002	26 March 2002	27 March 2002
Food Preferences			
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REGISTRATION FORM

Surname	MAAKE
First Name(s)	MAPONYA JUVENIIUS CHRISTOPHER
Nationality	SOUTH AFRICAN
Gender	Male Female
Organisation (pls. mark appropriate box)	NGO Government District/Local Private Other Municipality Consultancy
Name of organisation	MOPANI DISTRICT MUNICIPARITY
Work Address	MOPANI DISTRICT MUNICIPALITY. PRIVATE BACK X9687 CIYANI 0826
City/Town and Postal code	CIYANI
Province	fimpopo Code: 0826
Country	RSA
Telephone office	015 812 3435
Telephone direct	015 812 4302
Fax	015 812 430/
Mobile/cell number	083 442 2320
Email office	
Email direct	
Website	
Position in organisation	MUNICIPAL MANACER
Areas of professional	Water Basic water Municipal Agricultural Other
expertise	resource supply and water and water use
	assessment sanitation wastewater and
	and planning services services management
If other, specify	Deal with all aspects related to water

LOGISTICAL ARRANGEMENTS.			
Dinner on the 25th	Yes		No
Dates of attendance	25 Marcl 2002	20 March 2002	27 March 2002
Date of departure	25 March 2002	26 March 2002	27 March 2002
Food Preferences	4 don't take 16	ed Meat + Pork	•

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REGISTRATION FORM

Surname	m.	105762	7		
First Name(s)	VIVIAN SA				
Nationality		SM			
Gender	Male Fer	nale			
Organisation (pls. mark appropriate box)	NGO	Government	District/Local Municipality	Private Consultancy	Other
Name of organisation	An	1ATOLA	WATER		
Work Address	KI G	g x5, 7	WATER Tecoma S	2/4	
City/Town and Postal code					
Province	GRIGEN	SA	Code:	5241	
Country		5A ·			
Telephone office	27.5	43 721	08 14		
Telephone direct					
Fax	00	+3 721	<u> </u>		
Mobile/cell number		083 230	0813 6259 taamat		
Email office		VMOSter	taamat	olawater.	co ₹G.
Email direct					
Website					
Position in organisation		NACIGE:	INFRASTA		RANDING
Areas of professional	Water	Basic water	Municipal	Agricultural	Other
expertise	resource	supply and	water and	water use	
	assessment and planning	sanitation services	wastewater services	and management	
If other, specify					

	1	No
5 March 2002	26 March 2002	27 March 2002
5 March 2002	-y 26 March 2002	27 March 2002
-	5 March 2002 5 March 2002	

Signature 23/3/02.



Surname/	MODIADIT
First Name(s)	MINATUANY TONES
Nationality	SOUTH AFRICAN
Gender	Male < Female
Organisation (pls. mark appropriate box)	NGO Government District/Local Private Other Municipality Consultancy
Name of organisation	GREATER LETABA
Work Address	Box 36
City/Town and Postal code	Duvelskloof
Province	Limpompe Code: 0838
Country	SOUTH AFRICA
Telephone office	015 309 9246
Telephone direct	
Fax	015 309 9419
Mobile/cell number	088 527 8780
Email office	
Email direct	
Website	
Position in organisation	HEAD OF WATER & SANITATION
Areas of professional	Water Basic water Municipal Agricultural Other
expertise	resource supply and water and water use
	assessment sanitation wastewater and
	and planning services services management
If other, specify	

LOGISTICAL ARRANGEMENTS.		
Dinner on the 25th	Yes	No
Dates of attendance	25 March 2002	26 March 2002 27 March 2002
Date of departure	25 March 2002	26 March 2002 27 March 2002
Food Preferences	NO RORE	

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Date 25 5 03	تصرجدتي	→	 	



Surname	SELEK	H			
First Name(s)			NAO GOL	EDNOR	
Nationality	SA				
Gender	Male Fe	male			
Organisation (pls. mark appropriate box)	NGO	Government	District/Local Municipality		Other
Name of organisation	KUNGW	11V1 Le	CAL MU	NICIPAL	iTy
Work Address		·			<i></i>
City/Town and Postal code	BRONKI	t0125754	RUIT		
Province	GAUTE	IVG	Code:	1020	
Country	SOUTH	AFRICA			
Telephone office	B13) 932	6333			
Telephone direct					
Fax	(013) 935	1311			
Mobile/cell number		14158			
Email office					
Email direct	MOLAUC	1 @ MW	EB. CO. JA		
Website					
Position in organisation	ENGINE	E12	·		
Areas of professional expertise	Water resource assessment and planning	Basic water supply and sanitation services	Municipal water and wastewater services	Agricultural water use and management	Other
If other, specify					

LOGISTICAL ARRANGEMENTS.			
Dinner on the 25th	Yes		-No
Dates of attendance	25 March 2002	26 March 2002	27 March 2002
Date of departure	25 March 2002	26 March 2002	27 March 2002
Food Preferences	FISH & CHICKEN BRE GREENSHUBS - BO		TACEHORER BREAD

	<u>C</u>		
Signature	El Comment	.,,	
Date	25/03/	12002	
Date	······································		



REGISTRATION FORM

Surname	1RHW COUARA
First Name(s)	NUMB-ICE GIRPON
Nationality	
Gender	Male Female
Organisation (pls. mark	NGO Government District/Decal Private Other
appropriate box)	Municipality Consultancy
Name of organisation	COUNCILLORG readerles ala municio
Work Address	
	BONHOST GA-KGAPAINE
City/Town and Postal code	
Province	Limpord Code: OF 20
Country	V. S.A.
Telephone office	·N/A
Telephone direct	0153099246
Fax	
Mobile/cell number	073209 5806
Email office	
Email direct	
Website	
Position in organisation	COUNTALLOR
Areas of professional	Water Basic water Municipal Agricultural Other
expertise	resource supply and water and water use
	assessment sanitation wastewater and
	and planning services services management
If other, specify	the figure of the first of the

LOGISTICAL					
ARRANGEMENTS.			<u>, the lift see to</u>		· · · · · · · · · · · · · · · · · · ·
Dinner on the 25th		Yes X		No	
Dates of attendance	✓ 25 Ma	arch 2002	26 March 2002	27 Ma	arch 2002
Date of departure	25 M	arch 2002	26 March 2002	27 Ma	arch 2002 🗶
Food Preferences				18	
	•			The second second	

Signature.

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Surname	HUSBAL	10				
First Name(s)	ROBIN					
Nationality	517					,
Gender	Male - Fe	male				
Organisation (pls. mark appropriate box)	NGO ~	Governm	ent	District/Local Municipality	Private Consultancy	Other
Name of organisation	KWASA	. of N60	25	(14	HUTHUKA CE	p)
Work Address	ľ			3 14140514 B		
City/Town and Postal code	MIUNZIN	,				
Province	KZN			Code:	3867	
Country	517					
Telephone office	035 34	01216				
Telephone direct						
Fax	035 340	1227				
Mobile/cell number	082 801	3080				
Email office	tcedo	I AFRICK	2.00	DM		
Email direct				······································		
Website						
Position in organisation	(GENERAL			CHAIR P		
Areas of professional expertise	Water resource assessment and planning	Basic wat supply ar sanitatio services	nd n	Municipal water and wastewater services	Agricultural water use and management	Other
If other, specify						

LOGISTICAL ARRANGEMENTS.			·
Dinner on the 25th	Yes	U	No
Dates of attendance	25 March 2002 ~	26 March 2002	2 4 27 March 2002 4
Date of departure	25 March 2002	26 March 2002	2 27 March 2002 \leftarrow
Food Preferences			

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Signature		٠.
Data	25/3/02	
Date	5. d. d d. k 5 f. 6	• •



Surname	FAYSS"	
First Name(s)	N. P. Y. NICOLAS.	
Nationality	FRENCA	
Gender	Male X Female	
Organisation (pls. mark	NGO Government District/Local Private Other	
appropriate box)	Municipality Consultancy X	
Name of organisation	International Notes Kanagament Institut	
Work Address	191 Crewwell Skeet	
City/Town and Postal code	Silverkon, Prokonia	
Province	tracting Code: 0127	
Country	SA	
Telephone office	012 845 9,00	
Telephone direct	OH	
Fax	012 845 9110	
Mobile/cell number		
Email office	N. FAYISFOR GGIAR. ORG	
Email direct		
Website	iwmi. olg	
Position in organisation	Post buc	Ì
Areas of professional	Water Basic water Municipal Agricultural Other	
expertise	resource supply and water and water use	
	assessment sanitation wastewater and	
	and planning services services management	
		` '
If other, specify		

LOGISTICAL			
ARRANGEMENTS.			· ·
Dinner on the 25th	Yes	1	(Ng):
Dates of attendance	25 March 2002	26 March 2002	27 March 2002
Date of departure	25 March 2002)	26 March 2002	27 March 2002
Food Preferences		men bund	bunch

Signature	25/05	102	-
Date	 	1.0	sums
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Surname	MULA	1021		-		
First Name(s)	NTHA	NTHA MESLEYI ERIC				
Nationality		AFUELCHIN				
Gender		male				
Organisation (pls. mark appropriate box)	NGO	Government	District/Local Municipality	Private Consultancy	Other	
Name of organisation	DEPART	MENT OF	WATER AT	FAIRS & F	ORESTRY	
Work Address	1_		503 518			
City/Town and Postal code		MOOU				
Province	LIMPOP		Code:	0450		
Country	SOUTH					
Telephone office	0159625	3491				
Telephone direct	07241					
Fax	0/5462	4481				
Mobile/cell number	07241					
Email office						
Email direct			<u> </u>			
Website	,					
Position in organisation	TECHNIC	AIY	· · · · · · · · · · · · · · · · · · ·			
Areas of professional expertise	Water resource assessment and planning	Basic water supply and sanitation services	Municipal water and wastewater services	Agricultural water use and management	Other	
If other, specify			1		***************************************	

ARRANGEMENTS. Dinner on the 25th	Yes		No
Dates of attendance	25 March 2002	26 March 2002	27 March 2002
Date of departure	25 March 2002	26 March 2002	27 March 2002
Food Preferences			

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Signature Date	رگ.څ.آن	103	12007	·	 	



Surname	Mungargare
First Name(s)	TAKALAMI FAITH
Nationality	SOUTH AFRICAN
Gender	Male Female FEMALS
Organisation (pls. mark appropriate box)	NGO Government District/Local Private Other Municipality Consultancy
Name of organisation	DNAF
Work Address	PIBAG 2503, SIBASA 0970
City/Town and Postal code	THOHOUGHBOU 0950
Province	UMPOPO Code: 0950
Country	SOUTH AFRICA
Telephone office	0159625491
Telephone direct	0828014318
Fax	0120165 4481
Mobile/cell number	0872014318
Email office	
Email direct	
Website	
Position in organisation	Commund ? J DE YELOPMENT OFFICE
Areas of professional	Water Basic water Municipal Agricultural Other
expertise	resource supply and water and water use
	assessment sanitation wastewater and
·	and planning services services management
If other, specify	

LOGISTICAL ARRANGEMENTS.			
Dinner on the 25th	Yes		No
Dates of attendance	25 March 2002	26 March 2002	27 March 2002
Date of departure	25 March 2002	26 March 2002	27 March 2002
Food Preferences			

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Signature Date	103	/2-0-C	2		 			· · · · · · · · · · · · · · · · · · ·



Surname	MO	TLA					
First Name(s)		THABANG JOHANNES					
Nationality		PICAN					
Gender	Malex Fe	male					
Organisation (pls. mark appropriate box)	NGO	Government	District/Local Munionality	1	Other		
Name of organisation	Ekyer	101ENI	METRO				
Work Address	Box 218	В					
City/Town and Postal code	BOKSBU	<u> </u>					
Province	GAUTE	NG	Code:	1460			
Country	SOUTH	AFRI CA					
Telephone office	(011) 8	99-4351	1				
Telephone direct	R	79-4351	·				
Fax	(DI) 91	7-1318					
Mobile/cell number	082	200 2/70					
Email office	Imilla	rd al boksb	ourg counci	1. CO.Z9			
Email direct	•		<u> </u>				
Website	-				·		
Position in organisation	INTERIM	DIRECTOR	WATER &	WASTE IN	ATEL		
Areas of professional	Water	Basic water	Municipal	Agricultural	Other		
expertise	resource	supply and	water and	water use			
	assessment and planning	sanitation services	wastewater services	and management			
If other, specify			1	<u></u>			

LOGISTICAL ARRANGEMENTS					
Dinner on the 25th	Yes		No		
Dates of attendance	25 March 2002	26 March 2002	27 March 2002		
Date of departure	25 March 202	26 March 2002	27 March 2002		
Food Preferences					

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SignatureDate		25/3	102.	 	



REGISTRATION FORM

Surname	1 = 81111	-0			•
First Name(s)	L SPICE	- IPSO	2018		
Nationality	70/36	2540			'
Gender	Male Fer	nale		· · · · · · · · · · · · · · · · · · ·	
Organisation (pls. mark	NGO	Government	District/Local	Private	Other
appropriate box)	1100	30 vesimient	Municipality	Consultancy	Other
	· /		<u>-</u>	<u> </u>	<u> </u>
Name of organisation	Lepel	le-18 Kur	MPI Dh	nuchali	ty
Work Address	Plbag	207	Clive	nes poor	لمح
City/Town and Postal code					
Province	LIMPO	PO	Code:	0745	
Country	CA	<u>'. </u>		·	
Telephone office	015	63241	60/12/6		
Telephone direct			10-7-		
Fax	1.	* a			
Mobile/cell number	08324	48606			
Email office		, , , , , , , , , , , , , , , , , , , ,	•		
Email direct					
Website			·		
Position in organisation	ACHIA	JUPY			
Areas of professional	Water J	Basic water	Municipal	Agricultural	Other
expertise	resource	supply and	water and	water use	
	assessment	sanitation	wastewater	and	
	and planning	services	services	management	•
If other, specify					
			· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	
programme and the second second					

LOGISTICAL				,		- m*
ARRANGEMENTS.						
Dinner on the 25th			Yes			- No
Dates of attendance			25 March 2002	26 Mai	rch 2002	27 March 2002
Date of departure	1	-	25 March 2002	26 Mai	rch 2002	27 March 2002L
Food Preferences				,		

Signature LeShill



REGISTRATION FORM

Surname	MUSHWANA
First Name(s)	GEZANI M
Nationality	
Gender	Male X Female
Organisation (pls. mark appropriate box)	NGO Government District/Local Private Other Municipality Consultancy
Name of organisation	MOPAHI DISTRICT MUNICIPALITY
Work Address	PRIVATE BAC X 9687. CITANI 0826
City/Town and Postal code	CIVAH
Province	LIMPOPO Code: 0826.
Country	SA.
Telephone office	0/5 8/2 3435
Telephone direct	082 788 5219
Fax	015 812 4301
Mobile/cell number	0
Email office	CBPWF @ LAMIC. Nett.
Email direct	/1 R (!
Website	NIA.
Position in organisation	Chair Water Degk
Areas of professional expertise	Water resource supply and assessment and planning services Municipal water and water use wastewater and planning services services Municipal water use water and management
If other, specify	

LOGISTICAL ARRANGEMENTS.				
Dinner on the 25th	Yes V			No
Dates of attendance	25 March 2002 V	26 Marc	ch 2002	27 March 2002
Date of departure	25 March 2002	26 Marc	ch 2002	27 March 2002 V
Food Preferences				



Surname	MOUTER	y.			· · · ·]
First Name(s)	FRANS				
Nationality	RSA				
Gender	Male : Fer	nale			
Organisation (pls. mark appropriate box)	NGO	Government	District/Local Municipality	Private Consultancy	Other
Name of organisation	CITY OF	TSHINAM	E METR	operitary n	nunicipalit
Work Address	MUNITE	PRIA, PR	ETORIA	/ Box 10.	22
City/Town and Postal code	PRETO	SIA		3 -	
Province	GANTE		Code:	0001	
Country	RSA				
Telephone office	3 012	308 802L	-		
Telephone direct					
Fax		3088033			
Mobile/cell number	0832	54 6006	tshinane		
Email office	3 mousto	in forenta	Eshinane	BOV ZA	
Email direct	<u> </u>				
Website		_			
Position in organisation	<u> </u>				
Areas of professional	Water	Basic water	Municipal	Agricultural	Other
expertise	resource	supply and	water and	water use	
	assessment	sanitation	wastewater	and	
	and planning	services	services	management	,
If other, specify					

LOGISTICAL				*	4	* *	
ARRANGEMENTS.			Par .			F	
Dinner on the 25th	- , , , , , ,	Yes	レ		No .		
Dates of attendance	25 Marc	h 2002 V	26 Mai	rch 2002 🗸	27 Marc	h 2002	
Date of departure	25 Marc	h 2002	26 Mai	rch 2002	27 Marc	h 2002	
Food Preferences							
		de la	•				

		F.
Signature - Silly And The		
Date 2.5/3/2-23	· · · · · · · · · · · · · · · · · · ·	
231 317972		 ,



REGISTRATION FORM

Surname	TUNH	A		_	· · · · · · · · · · · · · · · · · · ·				
First Name(s)	NASHINGTON								
Nationality		21 m BABLI CAN							
Gender	Mate								
Organisation (pls. mark appropriate box)	NGO		Governm	ent	District/Local Municipality	Private Consultancy	Other		
Name of organisation		DEPAREMENT OF WATER MAINS LICETA							
Work Address	P. BAG	, /	(9506	P	(ET CRUSBU	RC			
City/Town and Postal code	POLOK	esi	4NÉ						
Province	LIMPO	PO)		Code:	0700			
Country	SA								
Telephone office	(OCS) 2	(O(S) 290/288							
Telephone direct	_ //								
Fax	(015) 6	19	5329	9					
Mobile/cell number	082 8	0/	4561						
Email office	Tunka	40	a du a	P.	90V. Z9				
Email direct			//		<i>_</i>				
Website	,	_							
Position in organisation	DEPU	77	SIRE	57	OR				
Areas of professional expertise	Water resource assessmen and planning	ıt	Basic wat supply ar sanitatio services	nd n	Municipal water and wastewater services	Agricultural water use and management	Other		
If other, specify									

LOGISTICAL ARRANGEMENTS.		<u>/</u>		
Dinner on the 25th	Yes V			No
Dates of attendance	25 March 2002	26 March 200	02 🗸	27 March 2002 V
Date of departure	25 March 2002	26 March 200	02	27 March 2002 V
Food Preferences				

Signature	Cle	2-	·	
Date	25/03/	0.2		



REGISTRATION FORM

Surname	10 TASE	KOMA				
First Name(s)	1/	HIWA	EK	21 C		
Nationality						
Gender	Male	Female-			,	1
Organisation (pls. mark appropriate box)	NGO	Govern	ment	District/Local Municipality	Private Consultancy	Other
Name of organisation					:	
	VHENDE	BE DISTI	2107	MUMIC	PACITY	
Work Address		· ·		in the same	1204,09	15-0
City/Town and Postal code	·	6 4mm				
Province	1	20120		Code:	0950	
Country	Sout	PH AF	RICK	9		
Telephone office	015	962 18	539	140		
Telephone direct	O83		400	•		
Fax	015	962 1	0/7			
Mobile/cell number	083	733 4	04	3	,	
Email office			<u> </u>			
Email direct						· · · · · · · · · · · · · · · · · · ·
Website					<u></u>	
Position in organisation		713717		CHITICATE	BEHAULU	
Areas of professional	Water			Municipal	Agricultural	Other
expertise	resource	1	/	water and	water use	
	assessmer	1 1 7		wastewater	and	
M	and planni	ng servi	es	services	management	·
If other, specify				<u> </u>		E
if onici, specify						

LOGISTICAL ARRANGEMENTS.	* * * * * * * * * * * * * * * * * * *						
Dinner on the 25th		Yes				No"	
Dates of attendance	25 N	1arch 2002	26 Mar	ch 2002 (27 March 200	02
Date of departure	25 N	1arch 2002	26 Mar	ch 2002		27 March 20	02:
Food Preferences	NO;	PORK, H	OBEEF	OM	y CH	ICKEH 3	Veg

Signature 25/03/2002





REGISTRATION FORM

Surname	LESUF!				
First Name(s)	MAFORT	Kings			
Nationality	R-5-A				
Gender	Male X Fen	nale			
Organisation (pls. mark appropriate box)	NGO	Government	District/Local Municipality	L .	Other
Name of organisation	LEPELLE-	-NKumPl	Marie	PARITS	
Work Address	P/BAG XC	of CAju	Martili	25	
City/Town and Postal code					
Province	LIMPOPU		Code:	0745	
Country	R.S.A	_			
Telephone office	015 6	335287/	9		
Telephone direct					
Fax	015 63	336896			
Mobile/cell number	082 795	4485			
Email office					
Email direct					
Website					
Position in organisation	5.A.C				
Areas of professional expertise	Water resource assessment and planning	Basic water supply and sanitation services	Municipal water and wastewater services	Agricultural water use and management	Other Fire And CE.
If other, specify			January		<u> </u>

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Dinner on the 25th	Yes		No
Dates of attendance	25 March 2002 V	26 March 2002 ~	27 March 2002
Date of departure	25 March 2002	26 March 2002	27 March 2002
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Telephone direct	
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Email direct	<u> </u>
Website	
Position in organisation	CEO
Areas of professional	Water Basic water Municipal Agricultural Other
expertise	resource supply and water and water use assessment sanitation wastewater and
	and planning services services management
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Dinner on the 25th	Yes No
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First Name(s)	BOY 'JOHANNE!							
Nationality	South Aprican							
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Surname	HUCL
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Province	MPUMALANGA Code: 1200
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Telephone direct	J 1011300 Switcherd
Fax	013-7592146 (CLINIC) SRHUCC
Mobile/cell number	083 628 7623
Email office	7 14400
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Website	
Position in organisation	Chief Industrial Jechnicism
Areas of professional	Water Basic water Municipal Agricultural Other
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First Name(s)	NEX	WEENER P.				
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Gender	Male I	Female				
Organisation (pls. mark appropriate box)	NGO	Governm		ct/Local cipality	Private Consultancy	Other
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If other, specify						

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Website							
Position in organisation	Wester Co	uncillor			·		
Areas of professional	Water	Basic water	Municipal	Agricultural	Other		
expertise	resource	supply and	water and	water use			
	assessment	sanitation	wastewater	and			
	and planning	services	services	management	es a company		
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Surname	Marlula.
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Telephone direct	013- 262 2524
Fax	013-212 2351
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Email direct	Tito.omgil.nednet. co. 2a
Website	
Position in organisation	OFFICIAL:WATER ISSUES
Areas of professional expertise	Water Basic water Municipal Agricultural Other resource supply and water and water use assessment sanitation wastewater and and planning services services management
If other, specify	

LOGISTICAL ARRANGEMENTS.			
Dinner on the 25th	Yes	X	No
Dates of attendance	25 March 2002 /	26 March 2002 /	27 March 2002 🗡
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APPENDIX 2 WORKSHOP SCHEDULE

BUILDING CAPACITY ON WATER RESOURCE DEVELOPMENT AND MANAGEMENT.

25-27 MARCH 2002 SAINT GEORGE HOTEL

Day 1

Day 1 Session 0	Registration
13:00-13:30	
30 min	
Day 1 Session 1	Formal opening, welcome
13:30-13:45	European Commission
15 min	
Day 1 Session 2	Introduction (to workshop and project)
13:45 -14:15 min	Individual introductions
30 min	Aims, objectives, and methodology
Day 1 Session3	Inventory of a structured list of issues and
14:15-15:00	suggestions by participants.
45 min	
Day 1 Session 4	Identification of issues and problems.
15:00 -15:45	
45 min	
Day 1 Session 5	What is a Strategic Approach?
15:45-16:15	
30 min	Compatibility between EC Guidelines with what is being done in South Africa
Day 1 Session 6	A hands-on get to know the EC Guidelines
16:15-16:45	handbook, its structure and
30 min	components/sections/chapters
Day 1 Session7	Evaluation of day 1.
16:45-17:15	Planning of day 2
30 min	
Housekeeping Issues	
5 minutes	
18:45	Meet in foyer Dinner, Networking
	<u> </u>

	Day 2
Day 2 Session 1	Recap of previous day's activities
08:30 – 09:00	Introduction of programme for the day
30 min	
Day 2 Session 2	Reading session for Chapter 5
09:00 – 09:30	
30 min	
Day 2 Session 3	Application of a strategic approach
09:30-09:45	
60 min	
Day 2 Session 4	Application of strategic Approach (to case
09:45 – 12:30	example)
	1. Identify in what focus area a case fits.
	2. Identify in what cycle stage a case fits.
	3. Identify the guiding principles – use the
	check lists to see whether the doc.
	Addresses all six areas and 19 principles
	 identify additional issues.
	4. If yes good, if no flag and identify
	remedial action (if any?)
	5. Link to tools/previous step in PCM.
LUNCH	
12:30-13:30	·
60 min	
Day 2 Session 5	Continue working on case study
13:30-14:30	
60 min	
Day 2 Session 6	Preparing presentations
14:30 – 15:00	
30 min	
Day 2 Session 7	Presentation by 4 groups.
15:00 – 17:00	Discussion on the case studies and outcomes of the group work
120 min	outcomes of the group work
Ponder on day's events	
5 min	

	Day 3
Day 3 Session 1	Recapitulation of day 2.
08:30-08:45	
15 min	
Day 3 Session 2	Feedback by participants on what they think
08:45-09:30	about the usefulness of the EC Guidelines
	Discussion and feedback on EC Guidelines
45 min	being a useful tool for a strategic approach.
Day 3 Session 3	Assess training needs.
09:30-10:45	• Discussion on a need for training in use
75 min	of EC guidelines.
	Assess training capacity and training currently offered by regional agencies
	 Identify a need for networking, if yes, how?
Day 3 Session 4	Presentation by participants
10:40 - 11:30	
25 + 20 min	
Day 3 Session 5	Evaluation
11:30 - 11:50	
Day 3 Session 6	Official closure
11:50 – 12:00	
10 min	
LUNCH	Lunch and departure
12:00	

APPENDIX 3

CASE STUDIES

Preparation of a Multi-Annual Action Plan for Water Services for the Eastern Cape

1.0 SUMMARY

Although there is some debate about the numbers of people who do not have access to basic water services in the Eastern Cape, there is certainly consensus around the fact that substantial numbers of people living primarily in rural areas are not adequately serviced at the current time. Addressing this problem in a sustainable manner will have a profound positive impact on the health of rural communities and a host of other factors related to poverty alleviation. As a result, it is a fundamental objective of the Government in South Africa to address this issue in a meaningful manner, particularly bearing in mind the enormous inequities that currently exist in the country.

The development of the Multi-Annual Action Plan (MAAP) for water services for the Eastern Cape was sponsored by the European Union and developed in close cooperation with the Department of Water Affairs (DWAF) and the Department of Local government and Housing. It is in effect a master plan for the water services sector for the next three years and beyond. It outlines where resources will be allocated over the next three years and is driven by a strong strategic imperative. In addition, the process followed in developing this MAAP has placed a very strong emphasis on participation of all the key stakeholders in the Province with particular emphasis being placed on participation and involvement of local government institutions. In this regard, a new approach has been adopted which is starting to move towards defining a new paradigm for water services in the region. This is characterized by a co-operative and participative approach to developing water services strategy and determining where resources will be allocated in future. At the same time it is fostering a process whereby activities currently carried out by DWAF will be transferred to local government institutions. This new approach has been very well received by all local stakeholders and good headway has been made in terms of setting up new structures and processes that can continue the good work already done.

This report sets out three scenarios for the Multi-Annual Action Plan which reflect different levels of donor funding. This was done because it was unclear of the precise levels of funding that would be made available to the Eastern Cape. All of these scenarios however reflect a strong emphasis on strategic interventions focusing on effectiveness with a particular emphasis on institutional development, operational sustainability, sustainable delivery and intersectoral co-operation. Bearing in mind the backlogs referred to above, the European Union program can make a significant contribution towards addressing these and the funding of the development of the MAAP has already made a significant contribution in this regard.

BACKGROUND

- 2.1 Government/Sectoral Policy
- 2.1.1 Broad National Policy

The broad national policy context for this project is to be found primarily in the National Constitution and the Reconstruction and Development Programme introduced in 1994. The constitution emphasizes the basic rights of individuals to access to water services and also emphasizes the critical role of local government in terms of the primary responsibility for the provision of these services. The RDP legislation is geared primarily towards delivery and strategies related thereto. Understandably, a major emphasis of this is towards addressing the inequities of the past and as a result has a major emphasis on people and communities living in peri-urban and rural areas.

Another significant relatively recent policy development at national level is the introduction of the medium term expenditure framework. This introduces a more transparent budgeting process at national and provincial level and also heralds the introduction of multi-year budgeting. The three-year rolling budget is thus now officially part of government policy and this creates the opportunity for the introduction of the MAAP approach.

2.1.2 Sectoral Policy

As is common with most sectors in the country, there has been a significant amount of the new legislation which has been produced since 1994. Key relevant documentation in the water sector has been the Water Supply Services White Paper of 1994, the White Paper on National Water Policy of 1997, the Water Services Act of 1997 and the National Water Act of 1998. All of these have influenced the development of the MAAP but the biggest influence has been the Water Services Act. Amongst other things, this spells out the roles of the various institutions in the future dispensation with respect to water services in the country. Of particular note is the emphasis on Local government as being the authority primarily responsible for the provision of services. Also of note in both Acts, is the move towards DWAF performing more of a strategic and regulatory role in future and becoming less involved in implementation.

2.1.3 Other Relevant Policies

As local government have such a key role in the provision of water services in future, there are a number of pieces of legislation in this sphere which are also relevant in the context of the MAAP. In particular, the Municipal Systems Bill of 1999 and the Municipal Structures Act of 1998. Also relevant is the current demarcation process which is underway which is reviewing and adjusting the boundaries of local government institutions. In some cases these will have a profound impact on the local government institutions involved.

In the provincial context also extremely important are the provincial strategy initiatives to guide development in the region for the next five to ten years. In this regard, the Eastern Cape provincial government Produced a strategic

planning document entitled "Growth and Development Strategy: A commitment to transformation" in 1999. Clearly, any significant development intervention such as the MAAP must be supportive of the overall provincial strategy. Also relevant in this regard is the development of the SDI's and in the case of the Eastern Cape, the Wild Coast has been identified as a particular focus area.

2.2 Features of the Sector

It is estimated that approximately 1 million people in the Eastern Cape have been provided with access to water services since the inception of the RDP program in 1994. The outstanding number still to be provided depends on the source and the definitions involved. The figure most often quoted is two and half million but other studies, which take into account significant sustainability problems with current schemes, have estimated the figure could be in excess of 5 million. The figure for sanitation is worse with up to 6,3 million people currently without a safe service. The people without services are concentrated in the rural areas and primarily in the Amatola, Kei and Wild Coast District Council areas. The Stormberg District Council also has a significant backlog.

Institutional capacity with respect to water services in the region varies greatly. At the regional level DWAF has shown significant capacity for implementing water services policy and projects in the past, even though it certainly has some shortfalls in certain key areas. With respect to District Councils, the greatest capacity is in those that have a substantial urban node, namely Amatola and Western. Drakensberg also have a limited capacity but their backlog is relatively small and as a result they have shown the ability to manage the situation. The greatest problems lie with the Kei, Wild Coast and Stormberg District Councils, which tragically have the biggest backlogs. This creates a vicious circle syndrome in terms of addressing the problems. It also creates some significant problems in terms of the transfer to local government of water services responsibilities from DWAF.

There is one significant Water Board in the province, namely Amatola Water which has only recently been established. It has however made a promising start and there are proposals to extend its area to cover some of those rural areas that are suffering with the biggest capacity problems at the moment. There has also been a proposal mooted some time ago for Umgeni Water, a Water Board based in KwaZulu Natal, to extend its area south to include part of the Eastern Cape but this initiative has been in the hiatus for some while and it remains to be seen whether it will progress in future.

2.3 Beneficiaries and Parties involved.

The primary beneficiaries of this programme would be rural people who currently do not have access to basic water services. As has been mentioned previously, this will not only have an impact on health but also make a

significant contribution towards poverty alleviation. These people are located throughout the province but the greatest numbers are in the Amatola, Kei and Wild Coast District Council areas.

At the national level, a number of significant stakeholders have been involved in this initiative via participation in the National Steering Committee including the national Department of Water Affairs, European Union, French Aid, DFID and other Aid Agencies also. The NGO and local government Associations are also represented on the National Steering Committee. The Department of Local Government and Housing have also been invited although unfortunately their attendance has been poor. At a regional level, a wide range of stakeholders have been involved in the development of the strategy for water services in the province and the MAAP. It is desirable that this level of involvement should continue in the future as the MAAP must become a living document via regular reviews and updates. The two strategy workshops that formed a crucial part of the process by which the MAAP was developed, were attended by all the District Councils, the Department of Local Government and Housing, the Department of Water Affairs, NGO's, the Eastern Cape Local Government Association, the Department of Health, the Department of Education and the Premier's Office. An attendance list for the two workshops is attached as Annexure H. Membership of the Working Group consisted of all six of the District Councils, the Provincial Department of Local government and Housing and DWAF.

Another significant beneficiary target group who are perhaps not fully addressed in the current programme, are those people who are currently supplied with water services that are not functioning effectively for various reasons.

2.4 Problems to be addressed

The primary problem to be addressed in this programme is the reduction of backlogs in terms of water services provision in the rural areas. In addition, there is a need to develop an approach to the provision of water services in the province that is more integrated and co-operative than has been the case in the past. This needs to be strategically driven and needs to place a significant emphasis on the development of capacity at local government level. It should also, where possible, place more effort on integration with other sectors where relevant.

Provision of water services in the past has been dominated by DWAF with limited inputs from local government. This has created some animosity and uncertainty in the province, which has been compounded by somewhat uncertain patterns of funding. One of the symptoms of this climate in the province has been the fact that there are now several lists of priority projects for the different District Council areas. There is clearly a need to rationalize these in future, culminating in one list per District Council to which all stakeholders subscribe.

There are a number of important functions which DWAF is currently carrying out which need to be transferred to District Councils. This transfer is in many cases not a trivial matter as it involves significant functions, substantial resources and numbers of people. Processes and strategies have thus to be put in place in order to achieve what is a significant change management exercise.

Match of the strategy and integration objectives outlined above will be greatly advanced when the Integrated Development Plans and Water Services Development Plans for District Councils are completed. These processes are however in their infancy with the documents referred to being in the draft stage even for the most advanced District Council. Some have barely started. In the meantime, the provision of water services must clearly continue and thus there is a need to develop approaches which can guide the sector through the transitional phase of the next few years.

Another significant area of concern that has been highlighted recently, is the problems with sustainability specifically related to the operation and maintenance phase. This means that not only is the infrastructure put in place prior to 1994 in many cases not functioning effectively but even schemes implemented since 1994 are encountering significant problems. These sustainability problems relate to arrange of aspects including technical factors, cost recovery, political concerns, administration, management etc. etc. These not only result in an inferior service being provided to the customers but also result in a continuing drain on the operating budgets of the various spheres of Government.

The provision of sanitation services which has unfortunately made little or no headway since the inception of the RDP. This is in spite of the fact that the backlogs for sanitation are significantly larger than for water.

2.5 Other Interventions

The reduction of the backlog by one million people that has been achieved in the last six years has primarily been as the result of funding from DWAF with significant assistance provided by the European Union. Mvula Trust, also with support from the European Union, has also been providing water services in the province during this period.

A number of other funding initiatives not related directly to water services, are also relevant. The most significant of these is the Department of Local Government and Housing's CMIP programme which formerly focussed only on the urban areas but is now starting to make a significant impact on the provision of water services to rural areas. There are also a range of initiatives to provide institutional support to local government which include the following:

- MMP
- PIMSS
- ISWIP
- A USAID initiative

The SDI initiative has also resulted in separate budget allocations for the provision of relevant services required.

2.6 Documentation Available

There is a host of documentation, which is relevant to a broad strategic initiative such as the MAAP. This can be broadly categorized into legislation, strategic and technical/planning. The key legislation that has been mentioned previously is the Water Services Act, the National Water Act, the Municipal Systems Bill and the Municipal Structures Act. Key strategic documents include the provincial government strategy document and the regional and national DWAF strategic plans. At a technical/planning level, the most important documents are the Integrated Development Plans and Water Services Development Plans. A comprehensive list of documentation accessed during this project is listed under Annexure A.

It is interesting to note that despite the great wealth of reports and information available for the region, there still seems to be considerable debate about some of the basic statistics.

3.0 INTERVENTION

3.1 Overall Objective

The overall objective of the MAAP is the implementation of a significant programme of sustainable water services. The development of the three year MAAP for water services is a vehicle for achieving this objective, however, expenditure of the order of R700 to R950 million dictates that the whole initiative needs to be strategically driven. A coordinated and co-operative approach, with particular emphasis on local government, is also an important objective of the project. As is an emphasis on forming linkages where relevant with other sectors.

3.2 Project Purpose

The primary deliverable of the initial phase of the programme is a MAAP for water services projects and interventions for the years 2001/2002 to 2003/4. This needs to include inter alia, both hardware and software projects. In particular, there should also be a significant emphasis on the critical issues of institutional development, provision of sanitation and sustainability in the operation and maintenance phase.

To guide the MAAP it was essential that a high level strategic plan was developed with the involvement of the key stakeholders in the province. This will provide the pointers for where investments should be made in future.

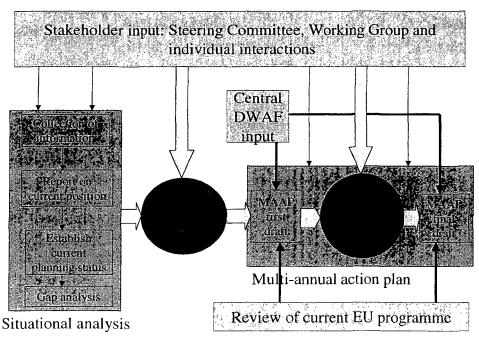
The MAAP also needs to include a scenario approach since it is not completely clear at this stage whether the EU and other donors will fund the programme and to what extent.

3.3 Results

3.3.1 Process followed

From the outset, it was recognised that the process followed in developing the MAAP was extremely important. Firstly, because of the fact that any plan is out of date as soon as it is printed. This means that for it to be of ongoing value, it needs to be a living document. The process put in place in developing the first MAAP thus needs to continue on an ongoing basis for the foreseeable future. The second aspect that made the process approach very important was a necessity to involve all the stakeholders and the recognition that the relations between some of the key role players were somewhat strained.

The overall process in developing the MAAP is illustrated in Figure 1 below.



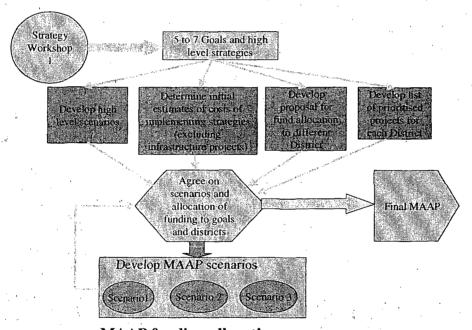
Eastern Cape MAAP process diagram

Figure 1: MAAP process diagram

Figure 1 illustrates that the initial focus was on carrying out a situational analysis, which provided an important input for in terms of scene setting for the two strategy workshops. The process followed allowed for input from all

the key stakeholders at local and national level by means of the various structures set up to guide the project. Some discussions were also held with the review team set up to evaluate the current European Union programme in the Eastern Cape although the fact that the two initiatives were running in parallel meant that the potential benefits of this could not really be optimized. The most important milestones in the process were undoubtedly the two strategy workshops which were well attended by a broad cross section of stakeholders. The first workshop focused on gaining consensus on the future vision and direction for water services in the region. The key outputs were in the form of high level goals and strategies. Given these outputs, the Working Group set up for this project developed the first draft of the MAAP which was then presented for comment and ratification at the second workshop.

The process followed in development of the draft MAAP documents is illustrated in Figure 2 below.

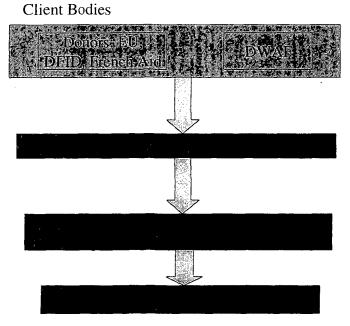


MAAP funding allocation process

Figure 2: MAAP funding allocation process

Figures 2 illustrates that, once the outputs of the first strategy workshop were known, a number of parallel activities were carried out before the first cut for funding allocation was agreed. This included firstly, the determination of scenarios, secondly, determination of high level costings for strategic interventions, thirdly, the development of an approach to division of resources to District Councils and lastly, determination of priority lists for each District Council area. These activities then provided key inputs into the broad-based allocation of funding in the MAAP. Once this basis was agreed upon in the Working Group, detailed work proceeded in identifying projects in more detail for inclusion in the first and second drafts.

The constitution of the project is illustrated in Figure 3 below.



Eastern Cape MAAP: Constitution of project

Figure 3: Constitution of MAAP project

These structures allowed the project, in accordance with best practice, to be guided by policy makers at national and regional level and also facilitated the participation of key stakeholders. The role of the Steering Committee at the regional level was in effect played by the two strategy workshops, although a more formal structure may have to be set up in the next phase. The Working Group has proved to be a particularly effective structure and was very well attended by all six of the District Councils and the Department of Local Government and Housing.

3.3.2 The Eastern Cape Water Services Strategic Plan

Undoubtedly an extremely important output of this process has been the development of a high level strategic plan for water services for the Province. In this regard it is first useful to reflect on the Eastern Cape Province Growth and Development Strategy. In this document it is stated that:

The fundamental goal; of this administration is to create sustainable economic and employment growth, to enable the provision of basic services for all the people of the Province.

In addition, 8 strategic pillars have been identified as follows:

- 1. Job creation
- 2. Investment in people

- 3. Meeting basic needs
- 4. Sustainable use of natural resources
- 5. Rural development
- 6. Redistribution of income
- 7. Crime prevention
- 8. Effective and efficient civil service

An effective programme for provision of water services in the Province is thus directly aligned with the fundamental goal and strategic pillars 3 and 5. It will also make an indirect contribution to pillars numbers 1,2,4 and 6.

Six high level goals and supporting high level strategies were identified in the strategic plan and these are briefly discussed below. More detailed information on the strategic plan is given in Annexure B.

Goal1: Improve institutional capacity and support.

This was identified as probably the most crucial of the goals as it was recognized that institutional problems, particularly at the local government level, are having a profound impact on their ability to deliver sustainable water services. The capacity of the various District Councils differs substantially but two of them, namely Wild Coast and Kei have enormous problems at the moment in terms of suitable human resources to fulfill their remit as the local authority. Although not quite as crucial as the problems at local government level, it was also recognized that the Department of Water Affairs Regional Office also needs support in certain key areas.

An important part of the development of the District Councils capability is for them to obtain the so-called implementing agent status from DWAF which will allow them to access and disburse funds for water services projects. Three of the District Councils do not currently have this status and as a result this will be the focus area in the short term.

A number of strategic studies need to be carried out with respect to institutional aspects. Once again these will focus on improving the ability of the various institutions, the private sector and the NGO sector in fulfilling their remit in terms of delivering and operating water services.

It was also identified that there are a series of initiatives under way supported by various institutions and donors focusing on developing capacity at local government level. At the moment it would appear that these are not particularly well coordinated and as a result any synergy benefits are not realized. A strategy was therefore identified of attempting to rationalize and coordinate these in some manner.

Goal 2 – Reduce water supply backlog in a sustainable manner

The key strategic intervention that was identified here was the acceleration and completion of the planning process focusing particularly on Water Services Development Plans. It was recognized that, in effect, these are the strategic plans for water services in each District Council and a lack of progress in these is definitely inhibiting the provision of water services in the region. Once these are completed they will inform the ongoing MAAP directly in terms of where the resources should be allocated.

Another strategy that was identified emanates from the fact that there is much water infrastructure in the Eastern Cape at present which is under utilized. These have the potential to be extended at relatively low marginal cost compared to developing new projects from scratch.

Goal 3 – Address problems with operation and management of schemes and overall sustainability

This goal recognises the fact that there are significant problems that are being experienced with the operation and management of infrastructure that has been installed in the past. This has the potential to undermine the overall sustainability of the programme because of the significant ongoing costs which are involved in subsidizing schemes which are not viable in the In addition, many of the schemes are either not operational phase. functioning effectively or have collapsed, meaning that the original recipients of the service are receiving an unsatisfactory service or none at all. It was therefore proposed that significant resources should be allocated to addressing and rehabilitating the schemes that are currently in the operation and management phase. This will need to focus on a holistic rehabilitation in recognition of the fact that many of the problems are broad ranging covering technical, managerial, financial, social, administrative and other problems. It was also identified that an in-depth understanding of the current situation is needed before proceeding to apply learnings to the ongoing programme in Work thus needs to be carried out on an audit of the current future. situation.

It was recognized that there is a need to develop operational skills in the Province. Suitable mechanisms thus need to be put in place to address this.

Goal 4 – Reduce sanitation backlog

Under this goal it was recognized that the track record with respect to the provision of sanitation is significantly inferior to that for water. This means that a significant re-evaluation of the current strategies needs to be carried out and it is understood that this is occurring at a national level also. Proposed strategies in the Eastern Cape would focus in particular on creating awareness and influencing behavior through the development and implementation of social marketing interventions. In this regard it was recognized that there is an opportunity of working closely with the health sector and in particular the community based Environmental Health Officers.

Another set of strategies focused on allocating dedicated resources and structures to focus on sanitation in recognition of the fact that sanitation has not received the emphasis it deserves in the past.

Other strategies identified are to train and develop local sanitation community contractors and to make funds available for the sanitation subsidy scheme in line with the latest national thinking on this matter.

Goal 5 – Foster an integrated intersectoral approach

In this goal was identified in recognition of the fact that, although there are significant benefits in an integrated approach, the track record in the past of government institutions has been poor. It was considered that the particular strategies to achieve this would include setting up and fostering structures that facilitate an integrated approach and allocating specific budget items for integrated strategies. An obvious focus area would be existing integration initiatives such as SDI's and rural business centres. Unfortunately an integrated rural development strategy is not yet in place either nationally or regionally. There is no doubt that this will facilitate a more coordinated approach in future.

It was also recognized that information systems form a crucial supporting and facilitating mechanism for integration initiatives. This is relevant both within the water sector and across into partner sectors where currently a multitude of information systems and databases are being set up with very little coordination or synergy potential currently being realized.

Goal 6 – Secure finance for MAAP

Clearly the MAAP will be of little value if commitment to the funding cannot be achieved. This relates not only to potential donors but also to the National Government through DWAF. It was also recognized that a crucial element in this is the ongoing credibility of the MAAP documentation and process. This implies that structures and processes set up thus far in the development of the MAAP need to somehow be institutionalized within the region.

3.3.3 Eastern Cape Water Services MAAP

The outputs of the MAAP are discussed in more detail in sections 3.4, 5.4 and Annexure C. An overview description is thus given in this section.

Three scenarios were developed for the MAAP. These are outlined in Table 1 below:

	Funder	Scenario 1	Scenario 2	Scenario3
"XY 2" - 1	DWAF	164	164	164
2001/2002	CMIP	50:	50	50.4
46.7	EU & others	0.	15	2514
46.	Total	214	229	239
120 (12)	DWAF#	1178	178	1178,234,534
2002/2003	CMIP	557	554	6 (55a) - Van - 414
L.	EU & others	0	45	a 7522 * 1
	Total	233	278	308
1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1	DWAF	194	194	11943
2003/2004	CMIR	5 60 6 7 7 7 1	60	4 160.4
70 C	EU& others	0	90/4/2 4 57/4	150
4	Total	254	344	4041

Table 1: Eastern Cape Water Services MAAP: Expenditure Scenarios

In a nutshell, scenario 1 can be described as the base line scenario with no donor funding but with ongoing funding from both DWAF and the CMIP programme for water services. Scenarios two and three include R150 million and R250 million respectively of donor funding. In this regard it was recognized that funding could be available from a range of potential donors and even from other sources within central government such as for SDI projects and poverty alleviation. The cash flows shown above were regarded as indicative only in terms of preparing the first draft. In fact as the work progressed, although the overall figures remained very similar the cash flow pattern changed substantially (see later).

In development of all three scenarios, preference was given up front to those initiatives which were regarded as strategic interventions. This was done in recognition of the fact that these actions focus on effectiveness rather than efficiency and typically they would cover areas such as institutional support, information systems, intersectoral integration etc. etc. Once these initiatives were identified and costed out (and this includes the allocation to sanitation) then the balance of the funding was allocated to specific projects.

The proportions used for allocation of resources to District Councils is illustrated in Table 2 below:

	Water %	Sanitation %
Drakensburg Kei		25 5 26 11 4 29

Table 2: Allocation of funding to District Councils

These proportions are based on the work carried out by the Water Services Planning Directorate of DWAF in terms of the backlogs in the various District Council areas. This resulted in the allocations shown in Figure 3 below:

District Council	Scenario 1	Scenario 2	Scenario 3
Amatola	122	155	177
Drakensburg	28	35	40
Kei	138	176	201
Strormberg	61	77	88
Western	55	70	80
Wild Coast	149	190	217
Totals	553	703	803

Table 3: Funding scenarios for District Councils

The District Councils were then required to develop lists of suitable projects in terms of the various scenarios. In discussion within the Working Group it was agreed that the briefing to the District Councils prior to developing these lists should include the following:

- A significant emphasis on projects designed to rehabilitate existing problem schemes.
- An "S curve" approach to expenditure particularly for those District Councils that are currently suffering severe capacity constraints, namely, Kei, Wild Coast and Stormberg.
- Development of a single list which will synthesize and integrate the current District Council lists with those of DWAF.

The development of one list of projects per District Council, with local government taking the lead, is seen as a significant step forward in terms of the water services delivery process in the region. It nevertheless needs to be recognized that due to time constraints the lists that have been developed in Annexures D, E and F should be regarded as having very much provisional status at this stage. This is the case because firstly, there has not been an opportunity to obtain political approval for the lists and secondly there has not been an opportunity to discuss the lists with the relevant stakeholders, including DWAF. This needs to occur in the next phase for each District Council area.

In line with the strategic plan outlined above, the key focus areas of expenditure are in the following areas:

- Institutional support: 6% in scenario 1, reducing to 4% in scenario 3.
- Reducing the water supply backlog: 37% in scenario 1, increasing to 59% in scenario 3.
- Operation and maintenance sustainability: 19% in scenario 1, increasing to 20% in scenario 3.
- Sanitation: 10% in scenarios 1 to 3.
- Intersectoral integration: 8% in scenarios 1 3.

3.4 Activities

Particular activities and projects that have been identified are briefly discussed below. These are listed under each goal as the allocation of resources are all driven by the strategic imperative as described above.

Goal 1 – Improving Institutional Capacity and Support

Technical support to District Councils

Each District Council has been assessed in terms of the technical support required to enable them to fulfill their water services functions. This requirement varies significantly from one District Council to the next and thus some require a team of six and others only one. The range of skills that have been identified as being necessary are water institutional, water technical, sanitation, intesectoral, ISD, financial and administrative / management. In total 19 technical support staff have been identified. The total cost of this is approximately R27 million.

Support to DWAF Regional Office

A team of seven has been identified to assist in supporting the Regional Office focusing on technical water skills, sanitation, GIS and intesectoral functions. A total of R10 million will be required for this.

Institutional Studies

Three institutional studies have been earmarked which would need to take place in the first year as they will inform activities that need to occur thereafter. These studies will address the following:

- How to obtain the best usage and leverage from the private sector in terms of the overall water services programme. More effective use of the private sector is considered to be essential if the massive challenges facing the Province are to be meaningfully addressed. In particular it is considered that assistance in the operation and maintenance phase would be a significant step forward since this is where most of the problems are occurring at present.
- 2. An overall institutional assessment is considered to be warranted in terms of the most effective way of managing water services throughout the Province looking at all the existing institutions in terms of DWAF, Water Boards and Local Authorities and trying to arrive at an optimum dispensation. The role of communities also needs to be addressed and even the possibility of some new institutions such as Catchment Management Agencies or other. The study needs to have a regional perspective whilst at the same time looking at the particular requirements of each District Council.

3. The last study needs to look more specifically at the transfer of functions from DWAF to local government. In many cases responsibilities and resources involved are substantial and the transfer is not a trivial matter. This has been recognized by a number of local authorities who are reluctant to take on responsibilities which they consider to be currently problematic. A large part of this exercise is the design of the change management process to determine how to manage the transition over the next few years.

Goal 2 - Reduce Water Supply Backlog

Water Services Development Plans

An amount of R2 million has been allocated for funding of Water Services Development Plans. A number of these are already being funded either by DWAF, by District Councils or by some other source but some of them still require a funding source. As has been mentioned previously, this should be a focus area for District Councils in the short term.

Water Supply Projects

As would be expected, the single largest item is that for new water supply projects with an amount of R492 million being allocated in scenario 1 increasing to R680 million in scenario 3. This includes some projects in scenario 1 and in scenario 3, serving a population of and respectively.

Goal 3 – Address operation and management problems

Water Sector Training Centre

An amount of R1,2 million has been allocated for the establishment of a water sector training center by Amatola Water. This includes hardware costs and the establishment of training material.

Audit and Evaluation of Schemes

An amount of R1,7 million has been identified in year 1 to carry out studies to determine the status quo of schemes in the Province and thereafter to come up with proposals in terms of addressing them for the programme as a whole.

Rehabilitation of Schemes

Some R63 million has been allocated in scenario 1, increasing to R86 million in scenario 3. This would address people in scenario 1, increasing to people in scenario 3.

Goal 4 – Reduce Sanitation Backlog

Development of promotional material and campaign

An amount of R3 million has been allocated over three years to address this issue. This will focus on the development of suitable material and the various media required to promote the message. The intention is to foster a change in attitude with respect to the importance of sanitation from a health and hygiene point of view which ultimately will be manifested in more of a demand driven approach to the sanitation initiative.

Joint Initiative with Health Department

An amount of R2 million has been allocated in year 1 to assist with funding of the joint initiative with the Health Department. This would focus on the use of community based Environmental Health Officers. At the moment the Health Department has the human resources on the ground but they are severely handicapped by a lack of equipment and facilities.

Sanitation Subsidy Scheme

An amount of R61 million has been allocated for various sanitation projects in scenario 1, increasing to R78 million in scenario 3. This should be regarded as a provisional amount at this stage as the subsidy scheme is currently under review at a national level.

Goal 5 - Integrated Intersectoral Approach

Integrated Information System

An amount of R2,3 million has been allocated for the facilitation and development of more integrated information systems in the region. This will require an analysis and design phase and thereafter implementation.

Irrigation Projects

An amount of R21 million has been allocated for irrigation projects in scenario 1 and R36 million in scenarios 2 and 3. This would be a joint initiative with the Department of Agriculture on a co-funding basis. It will address the rehabilitation and utilization of existing infrastructure in the rural areas, which is severely under utilized at present. This is regarded as a very important initiative in the Province because of the benefits in terms of employment and income generation. A number of these schemes also have the potential for domestic water supply components as well which the EU may be interested in funding.

Supply to Clinics

Currently many clinics do not have safe water and sanitation in the rural areas and a provisional amount of R6 million in all scenarios has been allocated over the three years.

Supply to Schools

A provisional amount of R18 million has been allocated for supply of water services to schools in all 3 scenarios. There are currently many hundreds of schools that do not have basic water services. It has been agreed with the Education Department that any programme undertaken on water services to schools will be co-ordinated with their programme to upgrade schools.

4.0 ASSUMPTIONS

4.1 Assumptions at Different Levels

Assumptions made in preparing this MAAP include the following:

- That there would continue to be political support for the initiative.
- That ongoing or committed funding will be made available from the central government and also from CMIP.
- A crucial assumption made in the programme is that the capacity at District Councils will be significantly enhanced by the interventions outlined. This will result in an acceleration of expenditure in later years once a sound base of planning and management systems has been established.

4.2 Risks and Flexibility

The introduction of the three-year rolling programme for water services expenditure immediately introduces a more flexible approach to the programme than was the case with annual budgeting. This ultimately results in better management and planning. Other risks that have been identified are as follows:

- Political problems or lack of support for the initiative.
- Lack of ongoing support from local government if the participative approach adopted thus far does not continue.
- The Technical Support inititative identified is considered to be a crucial component, which if not implemented satisfactorily could jeopardize the whole programme. Also of concern is the risk that the institutions which are being supported will experience major problems at the end of the three year period. This will have to be addressed during the design of the intervention.
- The list of projects identified by the District Councils at this stage should be regarded very much as provisional as they have not yet been discussed with key stakeholders or with the political representatives. This could be a

sensitive matter and needs to be treated with caution at this stage. Ultimately arriving at a final list for each District Council is likely to require some negotiation.

- There is a significant risk also with regard to the sanitation initiative in that there is a fair degree of uncertainty with respect to the way forward, even at a national level. Expenditure of funds on the sanitation subsidy scheme in particular should be regarded as somewhat uncertain at this stage.
- There is a risk that the disbursement of funds through DWAF could run into problems in terms of the speed of dealing with the necessary administration. This will be exacerbated if a significantly larger programme is implemented.

4.3 Preconditions

The main precondition for this programme to be a success is the ownership and participation of the key local government players. This has been achieved thus far and must clearly be continued in future. In addition, it is important for the District Councils to demonstrate over the next two years that they have the ability and capacity to take up their key role in water services provision. The ongoing payment for service by communities is also regarded as a precondition for the ongoing success of the programme.

5.0 IMPLEMENTATION

5.1 Physical and Non-Physical Means

The inputs in terms of funding for the project are as follows:

- R536 million over three years from the Department.
- R119 million from the CMIP programme.
- An amount of R150 million in scenario two from a range of donors.
- An amount of R250 million in scenario three from donors.

5.2 Organization and Implementation Procedures

The funds allocated for the MAAP will be disbursed through DWAF following its normal procedures. An exception to this would be the CMIP funding which would be disbursed through the Department of Local Government and Housing. Those District Councils that qualify as Implementing Agents can be utilized for disbursing funds with respect to specific projects in their areas. As other District Councils qualify as Implementing Agents the same can apply. Each of the strategies will require project teams to be set up, detailed terms of reference developed, programmes, more detailed budgets etc., in line with best programme and project management practice. Extensive use of the private sector is envisaged throughout the full range of projects and initiatives. The disbursements of the funding would also be subject to the requirements of the various donors involved.

5.3 Time Table

The broad timetable is outlined in the MAAP, which, by virtue of the cash flows, gives a broad indication of progress. When this initiative proceeds into the next phase, a more detailed plan needs to be prepared which analyses the goals and strategies in more detail; focusing on targets, milestones, resource requirements etc.

5.3 Cost Estimate and Financing Plan

The breakdown of the costing requirements by goal is outlined in Tables 4,5 and 6 below.

Goal	2002/2002	2010272008	2008/2004	Totals
1.Institutional support	15,9	11,5	11,5	38,9
2.Reduce WS Backlog	84,9	154,6	252,2	491,7
3.Operational problems	21,1	23,1	18,9	63,1
4.Sanitation	7,5	17,8	35, 3	65,6
5.Integrated projects	12,7	16,6	18,0	47,3
Totals	142,1	223,6	335,9	701,6

Table 4: Summary of Scenario 1

Goal	2002/2002	2002/2008	2003/2004	1701415
1.Institutional support	15,9	11,5	11,5	38,9
2.Reduce WS Backlog	90,1	187,3	321,5	598,9
3.Operational problems	26,1	24,5	28,0	78,6
4.Sanitation	9,8	32,2	36,4	78,4
5.Integrated projects	17,7	21,6	23,0	62,3
Totals	159,6	277.1	420,4	857,1

Table 5: Summary of Scenario 2

Goal	2117272112	2002/2006		Totals
1.Institutional support	15,9	11,5	11,5	38,9
2.Reduce WS Backlog	96,7	204,0	379,3	680,0
3.Operational problems	33,2	28,4	24 1	85,7
4.Sanitation	9	33,1	40.9	83,0
5.Integrated projects	17,7	21,6	23,0	62,3
Totals	172,5	298,6	478,8	949,5

Table 6: Summary of Scenario 3

5.5 Special Conditions

The main condition that applies in this initiative is that any funding from the EU must be at least matched by DWAF. This assurance has already been given.

6.0 FACTORS ENSURING SUSTAINABILITY

6.1 Policy Support

DWAF has had a key role in guiding this project at a national, provincial and Working Group level so as to ensure that the correct policy approach has been adopted. As has been indicated in the foregoing chapters, this initiative is very much in line with the current legislative framework and the strategies of national and regional Government. The institutionalization of the MAAP processes and structures will ensure the ongoing commitment and involvement of the Department which will thereby continue to provide guidance on policy issues.

6.2 Appropriate Technology

Appropriate technology was not identified specifically in the strategic plan, primarily because it is an approach which will be adopted at the project level. It is also foreseen as being a cross-cutting strategy that would apply to a number of the other goals (see also Annexure B).

6.3 Environmental Protection

The use of water resources and the protection thereof is covered specifically in the water services development plans. In any case, the water requirements for basic rural water supply are so low that these will have an insignificant impact on the overall water resources position. With respect to sanitation, a successful programme to promote this will undoubtedly have a positive impact. The reason for this being that it will result in a reduction in fecal pollution in the various watercourses. Suitable environmental protection measures and environmental management practices will of course require to be applied for each infrastructure development project (see also Annexure B).

6.4 Socio-Cultural Aspects and Women in Development

This is once again not mentioned specifically as a strategy because it is seen as a cross-cutting theme, which would apply to all of the goals and a range of strategies supporting the goals. In spite of this, there was some discussion around this theme at the second workshop and some tentative strategies were developed (see Annexure B).

6.5 Institutional and Management Capacity

The whole question of institutional capacity has been a significant focus in the strategic plan and the MAAP and this will continue into the implementation phase with a particular emphasis on local government and too a lesser extent with DWAF. It is also seen that the local institutional capacity of the public sector can be significantly enhanced and leveraged by a range of public/private partnership strategies and approaches. A particular study to investigate this has been included as part of the MAAP. The use of non-government organizations is also seen as a means of increasing the capacity for delivery and management of water services. This was also identified as a cross cutting strategy and is referred to briefly in Annexure B.

6.6 Economic and Financial Sustainability

The majority of the funding for this MAAP will continue to the provided by the South African Government thus ensuring its ongoing future. It is nevertheless true that the ongoing operation and management problems with the current schemes if not addressed can result in a significant drain on the fiscus with the ultimate result being that no funding will be available for the development of new projects or capital maintenance projects. The adoption of a long term goal focussing on operation and maintenance sustainability is thus very important in the overall strategic plan and the MAAP. This is designed precisely to address the current high expenditure on subsidies and problems with schemes in the operational phase.

7.0 MONITORING AND EVALUATOIN

7.1 Monitoring Indicators

No detailed indicators have been identified in this phase of the MAAP primarily because it was focused at a very high level. It is foreseen that specific indicators will be developed during the next phase which will focus on the particular goals and strategies that have been developed. Typical examples would be as follows:

- Numbers of people served with water and sanitation
- Numbers of people being served with schemes which have proved to be fully sustainable in the operating phase
- Water Services Development Plans completed
- Information systems established
- Intersectoral projects completed successfully

7.2 Reviews/Evaluations

It is foreseen that once detailed programme and project plans are developed in the next phase this will provide an ongoing tool for those involved in the water services sector in the Eastern Cape to carry out their own monitoring and evaluation of the programme as it proceeds. It is foreseen that information systems will be designed so as to meet the ongoing reporting requirements of substantial donors in the usual manner. As always, the opportunity for external review teams to be appointed by donors or the national department, to evaluate the programme as it proceeds would be welcome.

CONCLUSIONS AND PROPOSALS

The introduction of the concept of the MAAP for water services in the Eastern Cape has undoubtedly been a major step forward for the region and has been warmly welcomed by all the relevant stakeholders. It has put in place a more co-operative and strategic approach than was the case in the past and has begun to establish certain structures and processes which can certainly be fostered and encouraged as the programme proceeds.

The MAAP preparation sponsored by the European Union has thus made a significant contribution to the water services efforts in the Region. A plan such as this is something that is required regardless of any donor funding. It is nevertheless true, and clearly illustrated by scenarios two and three in the plan, that the participation of donors can make an enormous contribution in terms of addressing the water services backlogs in the region in a sustainable manner. In light of its strategic nature and broad-based support, the MAAP does also provide a powerful vehicle to present to funders as a means of encouraging their support.

Lastly, it is also relevant to mention that although this process of developing a MAAP has been completed in May, the decision of whether funding will be provided by the European Union will only be known in November and the funding becomes available in April 2001. This potentially means a hiatus of nine months during which the momentum developed during the current initiative would be potentially stalled. In addition, many of the initiatives and strategies proposed in the MAAP require preparation, planning and development of terms of reference prior to April 2001, otherwise this will result in significant delays. It is therefore proposed that some mechanism should be found whereby at least the planning work for a number of the most critical strategies identified in the MAAP should be continued in the months ahead.

DEPARTMENT OF WATER AFFAIRS AND FORESTRY

CHIEF DIRECTORATE: WATER SERVICES

'FREE BASIC WATER'

Implementation Strategy Document

Version 1

MAY 2001

Prepared by PALMER DEVELOPMENT GROUP

For the

DIRECTORATE: INTERVENTIONS AND OPERATIONS SUPPORT



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1. Introduction and Purpose

As part of the Government's strategy to alleviate poverty in South Africa a policy for the provision of a free basic level of services has been established. In the words of President Mbeki, "the provision of free basic amounts of electricity and water to our people will alleviate the plight of the poorest among us" (Mbeki, 2001). A number of policy statements at the local level have reinforced this commitment.

The purpose of this document is to set out an implementation strategy for this policy with respect to the provision of free basic water. Much of the ultimate responsibility for delivering free basic water will rest on local government. However, they will have to operate in a context which enables them to provide subsidised services effectively. This includes appropriate national subsidy arrangements and guidance and support from other spheres of government. This document therefore focuses mainly on how government can provide the context for the detailed implementation strategies of local government.

The strategic approaches provided in this document are supported by a *Free Basic Water Initiative: Guideline for Local Authorities.* The guideline document outlines the specific steps that can be taken at a local level to implement the free basic water policy.

2. Problem Statement

Implementing a free basic water policy successfully is a complex task which requires a wide range of issues to be addressed both nationally and locally. The process of implementation will also differ across municipalities. Given the very different income and service level profiles of municipalities some will find it relatively easy to implement the policy while others will face severe constraints. In general the constraints that an implementation strategy has to overcome are:

- a) financial: how to finance and target the supply of free basic services in a sustainable and efficient manner:
- b) socio-political: how to establish successful communication and co-operation between consumers, councillors, local government officials and different spheres of government;
- c) institutional: how to develop the required organisational capacity and working relationships between different institutions
- d) technical: how to choose the appropriate technical and service level options to facilitate free basic water.

Strategic approaches to overcome these constraints are provided, with reference to international experience; technical and service level issues; and the respective roles of different actors in the water supply system.

3. Policy Objectives and Clarification

The Minister of Water Affairs and Forestry announced in February 2001 that government had decided to ensure that poor households are given a basic supply of water free of charge. He said that Cabinet has approved a policy to provide 6 000 litres of safe water per household per month (Kasrils, 2001). There are well recognised public health and well-being; equity and welfare; and gender reasons for ensuring that households have access to a basic level of water supply that is affordable to even the poorest households.

The supply of free basic water is based upon a policy decision that can only be implemented within the well developed legal framework for water services. The legal parameters in which the policy operates is discussed later in this document and specifically in section 3.5.

3.1 Continued extension of water services remains the priority

A significant number of South Africans still lack *any* access to an adequate level of water supply. Clearly if a household does not have access to a basic supply of water the provision of a *free* basic supply cannot occur. Therefore the continued extension of adequate water supplies to unserved households must remain at the core of any provision of free basic water. In fact the government has committed itself to an acceleration in the delivery of water and sanitation.

This document focuses on the provision of a free basic level of water supply to those households already having at least a basic water supply and does not deal with the continued roll-out of water services. However, it is vital that the implementation of this policy does not slow or prevent the continued extension of services to other households. The implementation of the free basic water policy should not be allowed to lead to unsustainable water service institutions at the local level because this will prevent currently unserved poor households from getting adequate formal water supplies in the future. Close monitoring of the impacts of the free water policy is required to ensure that the policy does not lead to a slowdown in the extension of basic water services.

3.2 Who are the intended recipients of free basic water?

The primary intended recipients of free basic water are poor households. Although there is a broader policy commitment to the extension of free basic services to all households the primary target of the policy is poor households for whom free basic services represent a significant poverty alleviation measure.

There is no commonly accepted definition of poverty in South Africa. A straightforward approach to defining poor households is one based on income. Households below a certain level of monthly income can be classified as 'poor'. There are certain problems with this approach, however, as well as with the actual identification of such households. These are discussed in section 10.3 below. At present the Equitable Share of national revenue transferred to local government is based largely on income level as an indicator of poverty (currently R800 a month but likely to increase in the near future). This definition will be the default definition of poor households unless otherwise specified.

The national policy does not define 'poor' and local governments will have an important role to play in defining local poverty indicators and identifying which households fall within the local definition. Local and international experience indicates that it is appropriate that local authorities continue to have primary responsibility for defining poverty thresholds and identifying such households. It is likely that due to cost differences across the country and due to other local issues (such as seasonal unemployment in some areas) that specific local poverty indicators will be more appropriate than national indicators. National government can provide support in selection of appropriate indicators and the Department of Provincial and Local Government has already begun to do so (see *Targeting Poor Households in the Provision of Basic Municipal Services: A Guideline for Municipalities*, DCD, 1999).

3.3 Volume of water – what is a basic amount

South African standards relating to a 'basic' level of water supply, that is, a level sufficient to promote healthy living, come from the World Health Organisation standard of 25 litres per person per day. This amounts to about 6 000 litres per household per month for a household of 8 people. This volume of 6 000 litres per month has therefore been set as the target as a 'basic' level for all households in South Africa. This quantity will also be regulated as part of the national strategy in terms of Sections 9 and 10 of the *Water Services Act of 1997* (RSA, 1997).

Again it needs to be recognised that local authorities should still have some discretion over this amount. In some areas they may choose to provide a greater amount, while in other areas only a smaller amount may possible. For example, in some remote areas with scattered settlements, high water costs, and water stressed areas it is often not feasible to provide 6 000 litres of water. In such cases a 'basic' level could be related to the technology which is suited to serving the area (handpumps or boreholes for example). In some areas where poor households have waterborne sanitation the total amount of water seen as a 'basic' supply may need to be adjusted upwards (if financially feasible) to take into account water used for flushing. Some local authorities (for example, Volksrust), where affordable, have already defined free basic water as 9 000 litres per month to take into account waterborne sanitation.

3.4 Sanitation linkages

There is a broad policy decision to supply free basic sanitation, but neither a definition of free basic sanitation, nor a detailed policy framework is yet in place. In certain situations there may be difficulties in reconciling current sanitation policies with a free basic water

strategy. For example, if poor households have waterborne sanitation some proportion of their free water allocation will be used for flushing as discussed above.

Often water and sanitation are dealt with by the same departments at the local level and financial viability of one service may affect the other. The free basic water policy therefore may have negative impacts on the provision of sanitation and local authorities will have to consider the implications at the local level. This issue of integration of a free basic water policy with a possible free sanitation policy is being given urgent attention by DWAF.

3.5 Legal Framework

The legal framework for implementation of Free Basic Water is essentially that of tariff setting which is guided by the Constitution of the Republic of South Africa (Act No 108 of 1996), the Local Government: Municipal Systems Act (Act no. 32 of 2000) and the Water Services Act (Act No. 108 of 1997). The relevant clauses of these acts will be briefly outlined below:

- The Constitution says in section 152 that one of the objectives of local government is "to ensure the provision of services in a sustainable manner"
- The Municipal Systems Act in section 74 says that: "A municipal council must adopt and implement a tariff policy on the levying of fees for municipal services provided by the municipality itself or by way of service delivery agreements, and which complies with....any other applicable legislation"
- The Municipal Systems Act in section 75 says that: "A municipal council must adopt bylaws to give effect to the implementation and enforcement of its tariff policy"
- The Water Services Act determines in section 10(1) that: "The Minister may, with the
 concurrence of the Minister of Finance, from time to time prescribe norms and standards
 in respect of tariffs for water services" and following that in section 10(4) stipulates that:
 "No Water Services Institution may use a tariff which is substantially different from any
 prescribed norms and standards"
 - Such norms and standards for tariffs will be promulgated by the Minister of Water Affairs and Forestry before the 1st of July 2001 in the Government Gazette.

In summary:

The setting of tariffs is a local government responsibility but these tariffs are to be determined within a clear framework of norms as provided for in both the Municipal Systems Act and the Water Services Act as well as the tariff regulations which are soon to be published. It means on the one hand that tariffs must cater for poor households by means of special tariffs or a zero tariff but on the other hand financial sustainability of the service must be ensured. This is the challenge that municipal councils will face, taking into consideration its unique local circumstances.

A further fundamental and guiding legal argument for Free Basic Water is found in the Water Services Act in section 4 (3) (c) which provides sets out a provision for the poor who cannot afford basic water services: "procedures for the limitation or discontinuation of water services must not result in a person being denied access to basic water services for non-payment, where that person proves, to the satisfaction of the relevant water services authority, that he or she is unable to pay for basic services."

3.6 Timing

The Minister of Water Affairs and Forestry has indicated that the date set for implementing the free basic water policy by local government structures is 1 July 2001. Implementation by this date will, in most areas, require appropriate adjustments to tariff regulations and to municipal budgets by the start of the 2001/2002 financial year. It is possible that some local

authorities will not yet be in a position by 1 July 2001 to be fully providing free basic water throughout their municipal area.

Implementation of the policy nevertheless should be able to begin by 1 July. By this date all local authorities should have carried out significant preparation. They should be encouraged to have collected the required information; evaluated the financial viability of possible scenarios; and established the required tariff policy, targeting approaches and other procedures discussed below and in the guidelines. This forms part of the "first order policy" in the implementation phasing recommended below.

A number of local authorities have already begun to provide free basic water. This experience is being captured in a number of case studies which will be made widely available.

4. Lessons from International Experience

Most countries have some form of social assistance or welfare programmes to provide relief to the poor. In higher income developed countries these programmes are generally within the framework of a comprehensive social security system encompassing income support, unemployment support, pensions and often access to subsidised services. The general approach is that social security is provided by central government while public service delivery assistance lies with provincial or local governments.

Most systems have some mechanism for central government to fund the local level to assist them in meeting their statutory duties, particularly where minimum standards of provision are obligatory. A common approach is the use of some form of equalisation grant which recognises that local authorities have differing capacities to raise revenue and differing expenditure needs and that there is not always a match between these. Equalisation grants operate on the principle that central government should direct assistance to where the mismatch between needs and resources is greatest (Pamell et al, 1998).

In middle and low income developing countries there is seldom as comprehensive a social security net as in the developed world. Therefore in these countries local level approaches to poverty alleviation, including subsidised services, are often more important than in the developed world because of the absence of broad income support measures. A wide range of such measures have been used (see Wegelin and Borgman, 1995). The experience from these countries has shown that "targeted local scale (urban or rural) interventions are most likely to succeed in eradicating poverty" (Parnell *et al*, 1998).

A number of key lessons have been identified by Pamell et al in the design of targeted poverty alleviation programmes:

- Targeted local scale interventions are most likely to succeed in tackling poverty;
- The careful design and delivery of a targeting mechanism is as important as the level of expenditure committed to it;
- When poverty is widespread and administrative capacity is low, broad targeting rather than narrow targeting is desirable;
- It is critical to ensure that targeting mechanisms should not be 'captured' by the recipient lobby groups;
- Administrative costs should be kept as low as possible;
- Self-targeting and geographical indicators should be used as filters to reduce the need for individual assessments of who is poor;
- Since poor local authorities are less able to mobilise additional local revenue to support services well designed intergovernmental transfers are particularly important;

Monitoring is always required so that the subsidies do not benefit the affluent at the expense of the poor.

4.1 Water Sector Subsidy Approaches

Because of the public health and individual welfare benefits of universal access to water and sanitation services many governments have historically kept water companies within the public sector and kept tariffs artificially low through a range of subsidy measures. These subsidies have often been provided to the water companies rather than to consumers themselves (Foster *et al*, 2000). The results of these approaches have often been unsatisfactory. The main reasons for this have been the experience that under-pricing of water supplies has tended to benefit consumers with existing water connections, to the detriment of hose households without services, and that general subsidies have led to highly inefficient water utilities. The large implicit subsidies that have been evident in the supply systems have tended to create unsustainable water supply systems, unable to extend their networks to the poor.

In response to these concerns there have been strong moves in the water supply sector internationally towards full costing of water services and away from generally subsidised water supplies. One result of these reforms has been an increase in household bills and the unwinding of cross subsidies. Improved credit control has also led to reduced levels of non-payment. All these effects have tended to increase the financial burden on poorer households (Gomèz-Lobo and Contreras, 2000).

The growing burden on poor households in turn has led to recent moves towards more targeted subsidies that provide better guarantees of access by the poorest households. A number of countries have introduced targeted subsidies which are directed at poor consumers who cannot pay their bills rather than at water providers broadly.

The main advantage of subsidies directed at consumers are that they are transparent and explicit and that they minimise distortions in the behaviour of water providers and consumers (Foster *et al*, 2000). They are also targeted thus minimising subsidisation of wealthier households and serve well recognised public health and equity objectives. The main drawbacks are potentially high administrative costs, difficulties of designing suitable systems for targeting, and the need to raise finance somewhere else in the water or general fiscal system to cover the costs of the subsidy.

4.2 Experience with Targeting Approaches

Direct subsidies (i.e. subsidies to the household level) are an increasingly popular means of making infrastructure services more affordable to the poor. A central element of pro-poor subsidies is that they rely on the targeting of subsidies, in one form or another, towards those households deemed to be poor. hternational experience of direct subsidies provides useful lessons for South Africa's implementation of free basic water to the poor. The two differently designed water sector subsidy schemes in Chile and Colombia give particularly useful insights (see Box 1).

Box 1. Water service subsidies in Chile and Colombia

Chile and Colombia are amongst the few countries that have attempted to establish national scale water subsidies for poverty alleviation. The schemes in the two countries are quite different and offer useful lessons.

Chile has established an individual means tested subsidy in which households are screened using a socioeconomic classification system based on an interview in the dwelling. Although fairly costly to administer this targeting instrument is also used to administer a number of other welfare benefits. Eligible households are awarded a subsidy which covers between 25% and 85% of

water and sewerage bills for a period of up to three years. The revenue for the scheme comes from general taxation funds raised by the national government.

Colombia has a different approach. The subsidy is based on a geographical classification of households. Based on guidelines developed by central government all dwellings in the country are classified into six socioeconomic groups based largely on neighbourhood characteristics. Households in the lowest three groups receive a subsidy for water, gas and electricity services (groups 1 and 2 get a subsidy equivalent to between 40% and 50% of the average service cost) while households in the upper three groups pay a surcharge. This local cross subsidisation is supported by regional and national transfers as required.

A comparison of the targeting properties of these schemes shows that large errors of inclusion occur in both cases (i.e. consumers receiving a subsidy who are not really eligible). As regards errors of exclusion the Colombian system has much lower levels of erroneously excluded households. Overall therefore it seems that the Colombian system has better targeting in terms of the objectives of the subsidy schemes.

Errors of Inclusion and Exclusion

Targeting is never completely accurate and the general balance that has to be found is between errors of inclusion and exclusion. Inclusion errors refer to the inclusion of non-eligible households in the subsidy scheme, while exclusion errors refer to the exclusion of those households who should be receiving a subsidy. These errors are often large in practice. In both the Chilean and Colombian schemes up to 60% of beneficiaries of the scheme were not really eligible (a large inclusion error). Possibly more serious are that exclusion errors tend to be high too. In the Chilean scheme more than 80% of deserving households do not receive a subsidy. A comparison of the experience of these and other countries tends to show that there is a trade-off between errors of inclusion and exclusion. The more targeted one tries to make a scheme the more likely that deserving households will be excluded from receiving benefits.

Eligibility Criteria

To find an appropriate balance between exclusion and inclusion appropriate eligibility criteria need to be established. The criteria chosen also affect the administrative costs of the subsidy system. Income is often used as a single indicator. However it is often difficult to measure household income levels directly. Other indicators can be used which are proxies for income. These can include such variables as housing quality, level of education of head of household and others. However it has been found that it is difficult to find a suitable single variable that correlates well with income level.

Income and proxy variables for income are indicators based on individual household characteristics. An alternative approach is the use of geographical criteria which target all households in a particular area based on the areas characteristics. The main advantage is that location is easy to observe and a cheap indicator to administer. The important issue, however, is how well location correlates with underlying poverty measures. Although in some countries, such as Panama, it has been found that geographical criteria can lead to very high errors of exclusion (Foster *et al*, 2000) in other cases (such as Chile and Colombia) it has been found that there is no strong evidence to suggest that an individual means tested water subsidy is preferable to a formal geographically based subsidy scheme (Gomèz-Lobo and Contreras, 2000).

Estimating administrative costs

A targeted subsidy scheme can be very expensive. Estimates from Chile and Colombia suggest that the administrative costs of a subsidy scheme can range from 2% to 18% of the total value of the subsidies. Estimates for Panama however suggest that a subsidy scheme

using targeting which relies on household interviews can absorb as much as 40% of the total value of the subsidy. This is because the administrative costs are high while the monthly subsidies are relatively low. It must be noted that in all the cases it has been found very difficult to get good statistics on the true costs of the subsidy programme.

In general, administrative costs must be managed and have the potential to use a significant proportion of the subsidies that should go to the poor. International experience and simulations show that low value subsidies are hard to justify in administrative terms unless the selection procedures can be shared across a number of subsidy schemes (Foster et al, 2000).

The "no targeting" option

It is of course possible to avoid the targeting issue by providing a free basic service to all households. The advantages of this are that the administrative costs of targeting are avoided and that there is equal treatment of all consumers. The disadvantage is that a significant proportion of the subsidies will be going to wealthy households (this can be mitigated to some extent in some cases by a rising block tariff structure, discussed in section 9). Because middle and upper income households in many cities have the majority of private, metered connections they often receive the majority of water sold at the subsidised price (Boland and Whittington, 2000). A deeper concern with not targeting subsidies is that this may simply not be financially viable in areas with limited ability by consumers to cross subsidise.

4.3 Sources of Revenue

There is a broad agreement in the international literature that the economic cost of raising revenue tends to be lowest at the national level. Use of the national tax base reduces high levels of incidence on any individual region or consumer group. The use of income and value added taxes also tend to have lower distortionary effects in the economy. There are therefore strong arguments for revenue raising for a countrywide subsidy to occur through the national tax system.

At the same time there continues to be a strong reliance in the water sector internationally on local level revenue raising through cross subsidisation between consumers of a single service provider (Boland and Whittington, 2000). The reasons for this appear to be administrative ease rather than economic efficiency. Those countries with more sophisticated nationally determined subsidy schemes tend, however, to place greater reliance on transfers from national government and not solely on local level cross subsidies. The Chilean and Colombian experiences are instructive as to different subsidy design options as they rely on different levels of cross subsidisation or revenue raising.

National subsidies versus local cross subsidisation

In Chile the subsidy is financed from the national fiscus. The National Planning and Cooperation Ministry is responsible for determining the number, amount and regional distribution of subsidies, as well as the detailed parameters determining the benefits accruing to households. These parameters must also be approved by the Ministry of Finance. Once the total number of subsidies are determined they are made available to regional governors who distribute the total regional amount to the different municipalities according to national guidelines. The municipalities are responsible for all the administration related to providing the subsidies at the local level.

There is a complex financial control mechanism. The water services provider invoice the municipality for all charges discounted from eligible customers bills. The municipality then passes this to the regional governor who consolidates all invoices into a regional invoice.

This is passed to the Regional Development Department of national government which verifies the invoices and generates a national invoice that is presented to the Ministry of Finance. The transfer of funds then flows in the opposite direction.

In Colombia the six national household income categories form the basis of the revenue raising approach. Firstly, a surcharge can be applied to the upper two categories and to industrial and commercial groups (institutions such as hospitals and schools are exempt from paying surcharge or receiving subsidies). The surcharges are capped at a maximum of 20% of the water and sewerage bill. If a water services provider, after applying the surcharges and subsidies, obtains a net surplus the funds must be deposited in a 'solidarity and income distribution fund' of the relevant regional entity (such as a Municipality, District or Department). These resources are then used to fund subsidies for other providers of the same service in the same regional area (i.e. those providers that show a deficit). If, after this last transfer, there is still a surplus of funds, these can be transferred to adjacent localities. according to national criteria set by the relevant regulatory commission. Finally, if the local surcharges are insufficient to fund the required subsidies the difference can be funded by transfers from the National or Provincial budgets. These national and provincial funds may come from general tax revenues or from 10% of the land tax revenues. These funds are also deposited in the 'solidarity and income distribution fund' of the relevant municipality which must in turn pay the service provider within 30 days from the date that the service provider submits an invoice to the municipality.

There is no easy way to assess which of these approaches is more efficient. The presumption is that the Chilean approach should impose less efficiency losses on the economy because the revenue is solely raised through general taxation. Because both schemes are based on the presentation of an invoice by the water services provider to the municipality, backed by national level 'guarantees', they both provide strong protection against the service provider suffering financial loss as a result of the subsidy.

5. Current Basic Water Subsidy Arrangements in South Africa

At present in South Africa there are a number of subsidy mechanisms intended to support the operating costs of basic water services. These include national grants and local and district level cross subsidies.

5.1 National subsidy arrangements

The primary source of financing for local government remains local taxes and other revenues levied and collected by municipalities themselves, including property taxes, levies and user charges. The equitable share and other transfers that go to local government supplement these revenues and are targeted at the poorest municipalities that have a limited local tax base and who have the highest numbers of poor households.

The Minister of Finance, in his budget speech of 21 February 2001, announced significant additional allocations to local government over the next three years. Local government's total share of nationally raised revenue will rise by 11% a year, a faster increase than the allocation to other spheres of government (this increase is in real terms, i.e. it will take into account inflation). The increase in the equitable share allocation is the most direct contribution to the free basic services challenge although no specific adjustment has been made to the grant to take into account the provision of free basic services.

The equitable share at present is composed of two parts. The I-grant component is meant to ensure that every eligible municipality has sufficient funds to maintain a functioning administration. The Sgrant is the largest part of the equitable share and its purpose is to

ensure that low-income households in all municipalities receive access to basic municipal services (DPLG, 2000).

The allocation of the equitable share has risen rapidly, from R1 867 million in 2000/01 to R2 618 million in 2001/02, and is projected to increase to R3 551 million in 2003/04. The S-grant component of the formula for the horizontal distribution of the equitable is based on the number of households with an income below R800 a month and favours areas with the highest levels of poor households. Therefore the increased allocations will benefit those municipalities that have the most limited potential to cross-subsidise.

Local government will also receive additional conditional grant funding, most notably through the introduction of a transition grant, to assist municipalities with the costs of amalgamation following boundary demarcations. Total transfers to local government, including the equitable share, rise from R6,5 billion in 2001/02 to R7,8 billion in 2003/04. These funds include R2,2 billion in allocations for the extension of basic municipal infrastructure to poor households.

Additional allocations to the equitable share may also become possible over time as existing transfer programmes are consolidated and streamlined. Existing transfer programmes are shown in Table 1 below.

Table 1. National transfers to local government (Source; National Treasury, 2001) (subsidies directly related to free basic water shaded)

R millions	2000/01	2001/02	2002/03	2003/04
Equitable share	1 867	2618	3002	3 5 5 1
R293 personnel ¹	463			
Transition grant	100	250	200	
Water & sanitation operating	746	692	644	662
Subtotal equitable share & related	3 176	3 560	3 846	4 213
Restructuring grant	300	350	450	465
Local government support grant	150	160	220	230
Financial management grant	50	60	120	125
Urban transport fund ²	22	81	40	42
Land development objectives ³	44			
Municipal systems improvement prog.		30	30	30
Subtotal capacity building & restructuring	566	681	860	892
CMIP	883	994	1 159	1 407
Water Service projects	609	822	818	835
Community based public works	374	374	374	374
Local economic development ⁴	104	76	99	127
Subtotal capital	1 970	2 266	2 450	2 743
Total transfers to local government	5712	6 5 0 7	7 156	7 849

- 1. R293 municipal portion (R358 m) incorporated into equitable share from 2001/02.
- 2. 2001/02 allocation is R38 m plus rollovers from previous years.
- 3. Incorporated into equitable share and municipal systems improvement programme
- 4. Includes allocation for Social Plan Measures.

The implications for local authorities of the increases in the equitable share will be a general raising of the average grant per poor household. It is very difficult to determine at this stage

what this actual value will be for an individual local municipality. The changes associated with the demarcation process has meant that the equitable share calculations have had to be adjusted to take into account the relative proportion of rural and urban areas in each municipality. This proportion, as well as the population figures for the new boundaries, will determine the final share received. It is probable that the average national value of the S grant component of the equitable share received per poor household will be at approximately the original R86 per household per month level.

5.2 DWAF operating subsidies

At present substantial subsidies to the water sector are occurring through the support by national government of the operating costs of DWAF water supply schemes (see item *Water and Sanitation Operating* in Table 1). These schemes are in the process of being transferred to local government and the intention is that the current subsidies directed towards these schemes will be transferred into the equitable share grant.

In general terms a re-allocation of the current operating subsidies should support a free basic water policy. At present these subsidies are not well targeted. There are low levels of cost recovery in many of the schemes. In addition there are indications (such as from the Nkomazi case study) that cost recovery has declined since the free basic water announcement. There also appear to be high levels of illegal connections to large schemes. The implication of these factors is that many households are receiving subsidised (or free) water regardless of income level and possibly at volumes greater than 6 000 litres per month.

At the same time there are certain concerns related to the transfer of DWAF water supply schemes which should be addressed within the transfer process. It is imperative that municipalities taking over such schemes have appropriate management arrangements in place, including tariff policies to ensure financial sustainability, cedit control measures and adequate technical resources.

The second concern is that due to the structure of the equitable share there is no guarantee at the local level that the increase in equitable share received due to the transfer of the DWAF operating subsidies into the equitable share grant will match the additional costs associated with a particular scheme. The transferred operating subsidy funds will contribute to the overall equitable share allocation and will therefore be spread nationally leading to a relatively small overall use in the per household grant. An appropriate mechanism of balancing the loss in transfers to some local authorities may be required if particular transferred schemes are not independently viable.

5.3 Local level subsidy approaches

The most important means of financing services at the local level remains locally raised revenue. In 1998/99 revenues raised from water trading accounted for 14% of overall local government revenue (excluding Metropolitan areas) compared to the 2% contributed by intergovernmental grants (IGGs). In rural municipalities the proportion of IGGs was much higher, but still a minor proportion, at 21% of revenue.

Cross subsidies at the municipal level have historically been managed either through transfers from the District Council levies; from transfers between general rates accounts and other accounts; or through transfers within trading accounts.

District level cross subsidies have generally been aimed at capital expenditure. In the water sector there have generally not been any district-wide cross subsidies for operating expenditure across either municipalities or consumers. In other words cross subsidisation has typically occurred between consumers within a local authority area. There have been

some suggestions that the new local government demarcation, with its combined rural and urban district municipalities, allows for a greater degree of cross subsidies at the district level.

However, in many districts there is a relatively small urban area (in terms of population numbers) who would bear the subsidy costs of a large rural hinterland. Assuming that this relatively better off economic base can bear the costs of service provision in the entire district raises the risk of imposing cross subsidies at a level which damages the local economy. No financial analysis has yet been done which shows that cross subsidisation at the district level is more or less appropriate than local level subsidies.

At the same time the Municipal Structures Act (RSA, 1998) does impose a requirement on the district municipality to promote the distribution of resources within its area. Section 83(3) outlines those powers specific to district municipalities as:

- a) ensuring integrated development planning for the district as a whole;
- b) promoting bulk infrastructure development and services for the district as a whole;
- c) building the capacity of local municipalities in its area to perform their functions and exercise their powers where such capacity is lacking; and
- d) promoting the equitable distribution of resources between the local municipalities in its area to ensure appropriate levels of municipal services within the area.

Given this legal obligation and the uncertainty regarding the relative merits of district versus local level cross subsidies it is suggested that additional financial analysis is undertaken to provide guidance to district municipalities with regards to their role in assisting the provision of free basic water.

At the local level tariff policies (combined with the use of the equitable share) have been used to provide cross subsidies from wealthier consumers (higher income households and non-residential consumers) to poorer households. However with the new demarcations the ratio between wealthier and poorer consumers has changed significantly in most local municipalities. It is not clear that a cross subsidy approach remains viable at this level either. For example, the case study research indicates that while the former TLCs in the Nkomazi municipality are able to provide free basic water through cross subsidies alone within the former TLC boundaries they will not be able to provide free basic water throughout the new local municipality (which has a rural population of approximately 232 000 people) with internal subsidies alone.

Subsidy methods currently used

The case study research suggests that at the moment a combination of rising block tariffs, often with a low rate for the first block, and targeted rebates to poor households are being used to provide pro-poor subsidies. Although the approaches used may be appropriate for local conditions one drawback is that due to the mixed structure adopted in many authorities they are very opaque in terms of the source of revenue for subsidies and the level of local cross subsidisation which occurs.

In some areas, such as Durban, service level options are explicitly used as a subsidy approach. In other areas it is likely that there is also a *de facto* situation of using service levels (such as standpipes with no associated payment expected) to deliver subsidised basic water.

The range of approaches from the case studies is shown in Table 2 below.

Table 2. Subsidy approaches in free water case studies

Municipality	Tariff Structure	Subsidy Approach & Income Source		
Durban (Metro) Rising block tariff, zero block 1 (6kl) to all		Internal cross subsidies and service level options		
Tshwane (Metro)	Rising block tariff	Targeted internal cross subsidies through indigents policy (in old Pretoria area)		
East London/ KWT (B1)	Rising block tariff in East London and a flat charge/kl in King Williams Town	Targeted subsidies through indigents policy		
Hermanus (B2)	Rising block tariff, very low block 1	Targeted internal subsidies through indigents policy		
Polokwane (B2)	Urban areas rising block tariff, low block 1	Targeted cross subsidies through indigents policy and equitable share		
George (B2)	Flat rate and declining basic availability charge with service level	Targeted cross subsidies via indigents policy and equitable share		
Volksrust (B3)	Fixed monthly charge	Targeted rebate to the poor (9kl free) funded from equitable share		
Lichtenburg (B3)	Rising block tariff, zero block 1 to all (5kl)	Internal cross subsidies (equitable share used for bad debts)		
Douglas (B3)	Two block regressive tariff	Targeted rebates to the poor (10kl free) through indigents policy from equitable share		
Nkomazi (B4)	Fixed charge	No free water at present, cross subsidies to areas in old TLC boundaries with low payment rates		
Ngqushwa (B4)	Flat charge/kl or fixed monthly charge	No targeted subsidies at present but high non- payment rate, equitable share used for general expenses		

6. The institutional landscape

6.1 Water Supply Authority - Water Supply Provider relationships

The water services authority is the body that has the constitutional obligation to ensure that people get water and sanitation services. The Water Services Act (RSA, 1997) and the Municipal Structures Act allocate this obligation to local government for the area, either at district level or local (B) level. This arrangement allows the obligations to consumers in the area to be strengthened by the fact that the service authority is governed by councillors elected by these consumers.

The water services authority has the following functions which are separate from water services provision functions:

- a) Governance: to understand the interests of its constituents and ensure that these are translated into actions which will lead to services being provided.
- b) *Planning*: to prepare a water services development plan which should link to the integrated development plan and the associated tanff policy. Also to ensure that water resources are available.
- c) Finance: to arrange finance for the capital and operating elements of water services provision. Should either the implementation of projects or of the ongoing services provision activities be delegated to others then the WSA responsibility becomes one of allocating financial resources it has under its control, channeling grants from central and provincial government to consumers or service providers and agreeing the tanffs charged to consumers.
- d) Contracts to ensure that a contract is drawn up with water services providers and other out-sourced activities, using the water services development plan as the basis.
- e) Regulation: to take the necessary actions to ensure that water services providers comply with the contract (and thus the water services development plan). Regulation includes the requirement for *monitoring*: to ensure that the service provider performs in terms of the contract.

Key features of a WSP

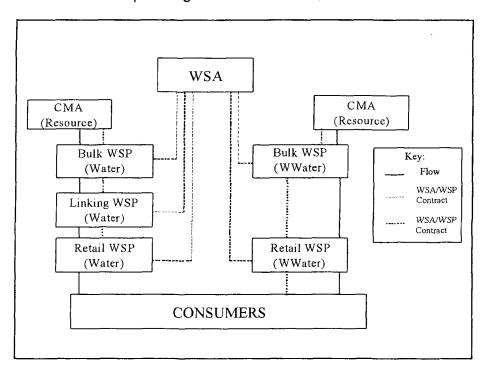
The Water Services Act defines water services providers as 'any person who provides water services to consumers or to another water services institution, but does not include a water services intermediary'. Thus the definition is directly linked to the definition of water services.

The responsibilities of WSPs can be grouped as follows:

- Governance
- Administration
- Finance
- Planning
- Projects
- Consumer relations (liaison)
- Operations

6.2 Relationships between WSA and WSPs

The diagram below shows the relationship between potential components of the WSA-WSP 'chain', linked by contractual agreements. The diagram illustrates the importance of a chain of contracts between WSPs that follows the water cycle from resource (controlled by a catchment management agency (CMA)) to consumer and back to resource via the wastewater infrastructure. Further the diagram illustrates the need for the WSA to 'orchestrate' these relationships through its own contract with each WSP.



It will seldom be the case that each part of the supply and return water chain is contracted out separately. Often water supply and wastewater services are provided by a single WSP (horizontal integration), or the water supply and/or wastewater chain, from resource to consumer, is contracted out to a single WSP (vertical integration).

6.3 Municipalities as services providers

Metro Areas

The metropolitan areas are in broad terms economically strong urban areas with adequate capacity to cross subsidise poor consumers. They also have relatively strong single administrations for water supply. Although there may be a 'rural periphery' within the new metro municipal boundary the capacity of the authority will typically be sufficient to cope with this. The metro's generally manage the complete water system, except for bulk supply where there is a water board.

Districts and Local municipality categorisation (B1-B4)

The institutional option of new municipalities as WSPs is set against the capacity of Local (B) vs. District Council (Category C) municipalities. With regard to the local (B) municipalities, there is a wide variety of circumstances in local authorities in South Africa which will mean that the free basic water policy has to be applied differently in different places.

Large town or city as core (B1)

In the situation where a Category 'B' municipality has a medium or large town as its core it is likely to be feasible for the municipality to take over the full WSP function for the whole area of the new municipal area. Although there may be a 'rural periphery' within the new 'B' municipal boundary the capacity of the authority will typically be sufficient to cope with this.

The larger former TLCs have traditionally managed the complete system, including bulk supply arrangements where there is no water board. All staff, bar operating staff at a remote treatment works, would be located within the town and the scale of the operation allows for formal employment contracts to be used. Management is within easy range of staff they have to manage.

Medium town as core (B2)

In the situation with a Category 'B' municipality having a medium sized town as core there is not an obvious way to proceed. Much will depend on the relative capacity of the former TLC water services department in relation to the extent of unor under-served people in newly incorporated surrounding rural areas. Where capacity is low in relation to the demand for services it will typically be wise for the municipality to look at contracting other WSPs. This can be done in several ways, including:

- Contracting a private sector or parastatal WSP for the whole of the municipal area.
- Retaining WSP responsibilities for the urban core but contract other WSPs for the periphery. Here a community based organisation type of model may be suitable if there are relatively well established communities in the periphery.
- Possibly involving the Category 'C' (district) municipality to undertake at least bulk WSP responsibilities.

Small town as core (B3)

In this case the viability of the core is less certain. Existing capacity to manage water services, particularly bulk services, is probably reduced to operating activity only. A number of options need to be considered:

- No WSP role for the Category B (local) municipality, leaving the arrangement to the Category C or those it contracts
- Split responsibility between municipalities, perhaps with a district municipality providing a bulk service and support function. The retail WSP function can then be shared between Category B municipality and other service providers.

• Full WSP functions for the local municipality in some areas with other WSPs contracted by the local municipality in other areas. (This is an unlikely option as the local municipality will probably not be the WSA).

No town/ no viable core (B4)

In this case there is unlikely to be any role for the 'B' municipality other than one of representation. There is probably a strong role to be played by settlement based organizations (CBOs). But they need support with high level activities and the district municipality is probably best placed to do this with some assistance from support agents.

Capacity also needs to be considered from the point of view of category C municipalities. It is unlikely that any of the new Category 'C' municipalities will currently have the capacity to undertake retail WSP responsibilities over their entire areas of jurisdiction. However, they may be well placed to act as a bulk WSP, particularly if there is no water board established in the area. This leads to what can be called a 'split responsibility' arrangement. This is provided as the basic option in the municipal structures act but, in fact, it can not be universally applied. Much depends on the scale of bulk services required. The smaller the scale the more feasible it becomes to manage the infrastructure at local level. The 'split responsibility' institutional model is most applicable where there is a Category B with a weak core.

How split responsibility can work (small town and 'no town' options)

Category B municipality (for urban settlements) and settlement based organization (for rural settlements) manage distribution (including retail relationship with consumers) and local bulk systems:

- Operating (including minor maintenance) staff
- Meter reading and pay points
- Managing local account

Bulk system (schemes) and support services provided by category C municipalities: Support services include:

- Management (including planning and mentoring)
- Major maintenance staff
- Schemes for bulk water supply (excluding local sources)

6.4 DWAF water supply schemes

DWAF is the *de facto* WSP on many projects around the country, primarily in former homeland areas. The Department has a clear policy to withdraw from this role and hand over responsibility to WSAs who have the statutory obligation to undertake this function (DWAF, 2000b). Where the WSA does not have the capacity to undertake the water services provider function, in addition to being the WSA, it is necessary for a newly contracted WSP to take over this responsibility from DWAF.

The financial arrangements during transfer are critically important. This requires a transition from a situation where DWAF is fully subsidizing the operating cost of the services to one where there is a mix of cost recovery from the users of the service (or 'downstream' WSPs) and funds from WSA resources such as the equitable share.

6.5 Water boards as service providers

Water boards are currently well established as bulk water supply services providers for South Africa's urban areas. Certain of them also engage with bulk water supply to rural areas and some provide bulk sanitation services. As a whole they are increasing their 'other than

primary' activities and are extending into retail water services, support services and various commercial ventures.

Water boards are facing transition and there is currently considerable debate on how to maximize the development impact of water boards on the one hand and how to improve their efficiency on the other. Over the late 1990s there has been is a strong drive from DWAF for water boards to expand to rural areas. This has been feasible with high capacity water boards but it has probably stretched some with lower capacity too far. (Palmer, 2000). Water boards have an important role to play in the future but the way forward needs careful consideration with the objective being to expand their service coverage while maintaining their ability to function effectively and promoting efficiency.

6.6 Community based water services providers

This option of using CBOs as service providers offers benefits for smaller settlements or groups of settlements (typically less than 5 000 people), notably:

- Arrangements can be informal and costs can be kept low.
- CBOs are close to their consumers.

Due to the findings from research, together with practical experience in South Africa, this type of arrangement has been strongly promoted by DWAF over the last three years. It has been recognized that a key criteria for success is for a support services arrangement to be in place. CBOs need to be legally constituted as a voluntary association, trust or section 21 company. As the voluntary association is the easiest arrangement to establish this is likely to be the most widely used. Another model which has not yet been tried in South Africa is a cooperative, essentially a company with all of the individuals who are served as shareholders. A particular issue which needs attention is the statutory water committee option provided for in the Water Services Act. In the case of CBO WSPs the type of contract would typically be a lease as the WSP will not be expected to raise capital.

6.7 Private sector water services providers

The feasibility of using private sector WSPs in urban areas, and the methodology for doing this, is becoming well understood in South Africa, particularly through the experience with Queenstown, Nelspruit and Dolphin Coast. Many new ones are being conceived. In rural areas there has not yet been significant involvement of the private sector in water supply but if the constraints can be overcome private public partnerships may become important in these areas as well.

A free basic water policy will impact directly on private WSPs, and WSAs will have to work closely with private providers in implementing the free basic water policy. In areas where private WSPs are already providing water some re-negotiation of contracts may need to occur. This will have to occur within the framework of the regulations (still in draft form) governing contracts with WSPs under section 19(5) of the Water Service Act (DWAF, 2001). In areas where WSP contracts with private providers are still to be instituted, it is evident that the following basic requirements must be in place:

- Clear local institutional arrangements.
- Capital and operating subsidy rules with sufficient operating subsidy to make the service affordable.
- Planning taken to stage where water resources are identified and feasibility of operations can be demonstrated.
- Agreed service levels and service quality.

The structuring of viable WSP areas will be crucial to success. It is probable that these will cover larger settlements with larger schemes, at least for the medium term. For smaller

settlements private sector WSP options will be less viable and CBO options with support arrangements are more appropriate.

7. Technical options

7.1 Service Level Policy

The requirement to supply a free basic level of water implies a need to either measure or control the amount of water supplied free. Certain service level options address this by their nature (such as standpipes and flow limiting options where consumers are unlikely to consume more than 6 000 litres per month). Other service levels allow unrestricted consumption and these must be metered and managed

The mix of service levels will be an important tool available to local authorities in implementing the policy. DWAF has recently produced a *Water Supply Service Levels Guide* (DWAF, 2000). The range of service levels discussed in the Guide are listed in Table 3 below, together with comments on their applicability to a free basic water implementation strategy.

Table 3. Water supply service levels and their applicability to free basic water

Description of service	Application	Suitability for 'free basic water'
Rudimentary systems: Hand	There will always be rural areas which	With low capital and operating cost and
pumps on boreholes, spring	can not feasibly be provided with	inherent limitations on the amount which
protection etc	reticulated systems; rudimentary	people can use this is well suited to a 'free
	systems are inexpensive	basic water' policy. However, for the service
		to be 'free' this implies that a WSP will carry
		out maintenance at no cost to consumers. It
	•	is questionable whether the capacity exists
		to do this.
Communal street tap: Tap	While communal taps have been used	Communal taps are a low cost option well
shared by a number of	in urban areas their widest application	suited to providing water to poorer
consumers.	has been in rural areas where this has	consumers. It is seldom that consumers
	been the most common service level	would use more than 6 kl with such a service
	provided under water supply	and therefore this service level is well suited
	programmes over the last decade.	to a service level targeting approach.
		However, for success those communal taps
		must be mixed with higher service levels.
Prepaid communal street tap:	This option has been introduced	If up to 6 kl is to be provided free than the
Communal tap with a prepaid	recently in a number of areas with	need for a pre-paid meter falls away as no
meter	mixed results. Depends on community	payment is to be made.
	acceptance.	
Low pressure trickle feed yard	Yard tanks have a major benefit in that	In the context of a 'free basic water' policy
tank: Tank, typically 250 litres,	they provide a restricted supply at a	yard tanks are an important service level as
located in yard with flow	fixed monthly charge. They also allow	they provide a relatively high restricted flow
control device in tank.	for a cost effective reticulation design.	service level (less than 6 kl/ month).
Permanently connected to	This version (trickle feed) offers the	Typically the tariff for the tank would be set
network.	benefit that bailiffs do not need to open	at zero. This fits well with any of the poverty
	manifolds on a daily basis. However,	relief options (rising block tariffs, targeted
	the tank can be easily bypassed.	credits and service level targeting).
Low pressure manually	Has the same benefits as the trickle	As for the trickle feed tank, there is wide
operated yard tank: A tank	feed tank with the following exception:	application for this type of service in a 'free
which is filled from a manifold	the daily manifold opening is labour	basic water' context.
on a daily basis.	intensive. However, the tank can not	
	be bypassed.	
Low pressure regulated yard	Similar to a yard tank but does not	As for other yard tank options, this is well
tank: A tank with a regulator	require daily opening of a manifold.	suited to a 'free basic water' initiative.

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Description of service	Application	Suitability for 'free basic water'
(equity valve) at a node point	Bypassing of the tank brings no benefit	
on the reticulation.	to the consumer and therefore is not a	
	problem.	
Medium pressure manually	Has limited application as a service	No particular benefits: needs metering,
operated roof tank:	between normal metered supply and	billing and credit control systems
Unregulated flow to a tank on	yard tanks. Main benefits relate to	
the roof directly from	saving on reticulation costs. May be a	A
reticulation, with metering.	good upgrading option.	
Medium pressure regulated	This option is also based on having a	This is well suited to a free basic water
roof tank: A roof tank version?	regulator at node on the reticulation.	initiative'. It allows a relatively high service
of the low pressure regulated	Therefore it allows for restriction of	level with limited flow volume.
yard tank.	flow without the risk of bypassing.	
Full pressure conventional	While named a 'house connection'	This service level generally has to be
house connection; the	system, the 'yard tap' is also included	integrated with a 'free basic water' initiative.
standard system with a direct	under this category. This is the highest	If it is used with service level targeting then i
full pressure connection to the	level of service but it requires an	would be assumed that those which have it
reticulation, metering and	effective metering and billing system to	can pay cost reflective tariffs. For situations
billing.	function properly	where the poor have access to this service
		level they a rising block tariff or credit system
		needs to be in place.
Full pressure prepaid house	The inclusion of pre-paid metering	Most prepaid meter systems provide for
connection: Conventional	avoids the necessity of reading meters	rising block tariffs and the option of having a
connection but with prepaid	and billing. Non-payment it not an	zero first block. In this case they are suited
metering.	issue but tampering with meters can	to a 'free basic water' initiative.
•	be a problem.	

From the analysis above some principles relating to service levels can be outlined:

- Importance of mixed service levels: In all but the wealthiest municipalities it is important to have a range of service levels to offer to consumers. This allows appropriate service levels to be matched to the ability of consumers to pay. Thus becomes even more important under a 'free basic water' policy, as noted in the table. A so-called 'low level' trap should be avoided i.e. one in which the water supply system is never improved because consumers are only willing to pay small amounts for their current service level. Given the option often many consumers would opt for a higher level of service and be willing to pay more for this service.
- Importance of flow restriction: The availability of options which restrict the flow to consumers is an important attribute of a good local 'free basic water' policy. It allows people who cannot afford to pay more to only get a basic supply (poverty relief consumption level). In cases where there is an existing system with direct connections from the reticulation to the yard, flow limiting becomes difficult. However, Durban has facilitated the development of an electronic flow restricter which allows only a fixed amount to be supplied each day.
- Metering: Under a free basic water policy it is essential that all unrestricted supplies are metered. The installation of meters must at all times be properly communicated to users or else resistance and even vandalism may be experienced that will destroy all such good intentions.
- Appropriate design standards: A key component of a local 'free basic water' policy is the
 provision of water at the lowest cost possible while still maintaining a good quality of
 service to consumers. In order to keep costs down this implies that appropriate design
 standards must be applied.

8. Three Possible Free Basic Water Approaches

A free basic level of water supply can supplied to consumers in three ways and these three basic approaches are suggested as the core of the free basic water implementation strategy. The approaches are:

- A rising block tariff (with a free basic amount to all who consumer within the first block)
- Targeted credits or subsidies
- Service level targeting

It is recommended that flexibility remains at the local level in the use of these options. It is also likely that a mix of these options may need to be applied in any one municipality.

The choice of approach remains a local decision but one largely dictated by local circumstances. Rising block tariffs will only be viable where there is a sufficiently large number of middle and high income water users to generate the needed cross subsidies. A targeting approach will be most needed in those areas where there are many poor people and high proportions of people just above the 'poverty line' of the equitable share. For financial viability some targeting method will need to be used to exclude (or partly exclude) these consumers from a full subsidy (i.e. free water).

Those municipalities with very low capacity and a high proportion of poor consumers may have to rely in part or full on a service level targeting approach where limited service levels are used which by their nature only supply a basic amount of water. However, even in these areas it may be necessary to recover some costs from those consumers who can afford basic services.

Table 4. Three options for free basic water supply

	Option 1	Option 2	Option 3
	Rising block tariffs	Targeted credits	Service level targeting
Description	Rising block tariff is applied to	Each consumer who is selected for	Those service levels which
	all residential consumers, with	poverty relief gets a credit on their	provide a restricted flow,
	the first block typically set from	water account which would typically be	(below the poverty relief
	0 to 6 kl with a zero tariff. No	sufficient to cover the charge for the	consumption level) are
	fixed monthly charge	poverty relief amount (often 6kl per	provided at no charge.
	applicable to those using	month) free.	Those with higher service
	below poverty relief		levels pay the normal tariffs,
	consumption limit.		except for poor consumers
			who historically have high
			service levels.
Targeting	No targeting (first 6kl free to	Requires a system for identifying those	Targeting takes place
method	all). However, targeted fixed	who require poverty relief. Typically	through selection of service
	monthly charge may be	this is based on a benchmark	level by the consumer (or
	necessary for holiday areas.	household income level of R800 per	authority in some cases).
		month.	
Applicability	Mainly A, B1, B2	Can be used in A municipalities but	Best suited to B4
	municipalities.	more typical for B1 to B3	municipalities, particularly
	Not suited to situations where	municipalities. Requires a billing	for first order strategy.
	there is a high proportion of	system to be in place for all	
	holiday homes unless it is	consumers.	
	supplemented with a targeted		
	fixed monthly charge.		

Table 5. Method of selection

	Onting 4	Option 2	Option 3
4	Option 1		
	Rising block tariffs	Targeted credits	Service level targeting
Advantages	Consistent with current	Suited to situations where there	Suited to municipalities with
	approach to üse rising block	are fewer larger consumers.	lower capacity and large
	tariffs. Does not require	Relatively simple to apply from	proportion of poorer
	targeting. The 'free basic	an accounting point of view.	consumers.
	water to all' message can be	Easy to integrate with other	Typically does not require a
	applied but is misleading	services where a free basic	metering and billing system for
	larger consumers typically pay more	service policy is being applied.	restricted flow service levels.
Disadvantages	Only applicable where there is	Requires a system to select	Targeting may be poor if there.
	a relatively high proportion of	those who are to benefit from	are a large proportion of
	larger consumers.	poverty relief measures	households using restricted
	Requires an effective	Requires an effective metering,	flow se rvices.
	metering, billing and credit	billing and credit control system.	Will only work if metering,
	control system.		billing and credit control
	and the second second		system for unrestricted flow
			service levels is effective.
Residential	Typically requires 30% of	Only dependent on frequency	Non relevant unless poverty
frequency	residential consumers	distribution if poverty relief is to	relief is to be funded from
distribution	purchasing more than	be partly or wholly funded from	income raised from consumers
requirements	20kl/month	water account.	with metered connections
			(which is seldom possible).
Impact of non-	Typically requires more than	Only relevant if poverty relief is	Generally there is only a small
residential	20% of water sales to be to	to be funded from non-	proportion of non-residential
consumption	non-residential consumers	residential consumers.	consumers and it is not
			possible to fund poverty relief
,			from income raised from them

9. Financing the policy

The three options presented above provide a delivery framework for implementation of the free basic water policy. They do not however completely address the question of where the financial resources for the implementation strategy will come from.

It is evident that a number of local authorities will be unable to finance free basic water to all consumers (especially alongside other free basic services) solely from internal cross subsidies. Although there is not yet a clear picture of income distribution at the local level for the newly demarcated authorities it is apparent that some of them have a very small revenue base. Nearly 48% of the total population of the country live in municipalities with average 1999 per capita incomes of less than R720 per month (DPLG, 2000). The central challenge of the free basic water policy is therefore addressing the financial constraints.

Addressing the financial constraints require three issues to be addressed:

- Reducing costs: the lower the costs the easier to subsidise services;
- Ensuring sufficient resources are available assessing the costs of the subsidy programme and ensuring that sources of revenue internal and external to the local authority are adequate;
- Delivery of the subsidy to poor households making sure that resources devoted to the subsidy are targeted to eligible recipients.

¹ This is based on pre-demarcation municipal boundaries

9.1 Reducing costs

The costs of supply of water services greatly affect the ability of municipalities to provide free services. Local authorities should be encouraged, through such measures as appropriate infrastructure standards and management of water losses, to reduce costs.

Bulk water is a major cost driver in water services. In those areas where bulk water is cheap it becomes relatively easy to implement a free basic water policy. See Box 2 below where the Lichtenburg case study demonstrates the importance of bulk water costs in the financial viability of free basic water provision. Case study research from Durban indicates the cost of bulk water is high as a proportion of retail prices in international terms. Although this information is case-study based and not representative it does point to the need to keep bulk water prices as low as possible (with due regard to water conservation imperatives).

Box 2. Bulk water costs - Lichtenburg case study

The Lichtenburg case study shows that if bulk water can be provided at a sufficiently low cost then a free basic water policy becomes easily implementable. The municipality sources its own bulk water from groundwater and managed to supply water to consumers at a price in 1997/1998 of R0.34 per kl. The municipality feels that it is possible to provide a free basic water supply to consumers in 2001/2002 in the areas of the municipality where they source their own bulk. In the areas of the municipality where they have to buy bulk water from a water board the greater costs of the water will probably prevent them from providing a free level of service. In these areas the municipality pays R1.10 for bulk as opposed to their own costs of R0.40. They are currently negotiating to take over the bulk supply.

9.2 Financing free basic water

The required revenue for providing free basic water (as either a targeted or universal subsidy) can come from internal or external sources. Establishing the costs of provision (in simple terms the average costs of supply multiplied by the amount of water provided for free) is the first step required of the local authority. More detailed cost analysis needs to occur which can be supported by a number of financial modeling tools available.

The next step is ensuring that adequate revenue is available to cover these costs. To do so a municipality will need to determine what resources are jointly available from cross subsidisation and the equitable share.

Internal cross subsidies

The extent of cross subsidies will be determined by the particular tariff structure adopted by a local authority. The level of such subsidies that can be sustainably incorporated into a water tariff structure will depend on a number of local factors (Eberhard, 1999):

- capital subsidies to, and capital requirements of, the local water system;
- total equitable share subsidy made available to the WSA;
- regional and local cost factors which influence the costs of supply;
- total wealth of the supply area;
- proportion of water consumed by the non-residential compared to the residential sector;
- income distribution within the supply area;
- consumption distribution within the supply area; and
- local political feasibility of introducing cross subsidies.

In particular the ratio between wealthy and poor consumers; the distribution of consumption in the supply area (i.e. the ratio of large to small consumers); and the ratio between industrial and residential consumers are likely to be central to the viability of local level cross subsidies. Local authorities should ensure that they gather adequate information on these factors to

enable proper local financial planning. These factors have been incorporated into a simple financial model that will be made available to local authorities to assess the financial impacts of the free basic water policy in their areas. More complex financial models are also readily available which allow for detailed tariff setting and long term planning.

Some suggestions as to the applicability of different tariff approaches to the provision of free basic water are given in Box 3 below.

The approaches required to develop a sustainable tariff policy are not in conflict with the current draft DWAF tariff policy guidelines. There are, however, some constraints on the raising of revenue through cross subsidies including:

- the willingness and ability of higher income water users to pay costs above the average cost of supply;
- the distribution of consumption of water in the area;
- the impacts that price changes will have on water use; and
- the need to minimise distortions to the local economy.

At present there are no legislated caps on the degree of local cross subsidisation that can occur through a local tariff structure. DWAF is currently finalising norms and standards for water services tariffs that will be published before the 1st of July 2001 as compulsory regulations. The introduction of a free basic water services policy should fit within the framework established by the tariff regulations, as well as the relevant sections of the Municipal Systems Act (section 74 and 75 in particular) dealing with a municipal tariff policy (RSA, 2000).

Local authorities should bear in mind the concerns about too high a degree of cross subsidies through water tariffs alone. As discussed above, local level revenue raising mechanisms tend to be far more distortionary than national taxation. With respect to non-residential consumers there is a national policy commitment to keeping input costs of industrial consumers as cost reflective as possible to encourage efficiency and competitiveness. For these reasons those national revenue sources available, primarily the equitable share, should as far as possible be used to support the free basic water revenue requirements to minimise the need for excessive local revenue raising.

Tariff policy has typically been established at the local municipality level. As discussed district municipalities may have some role to play in distribution of resources across the district. However it does not seem appropriate at this stage that any such distribution should occur through the development of district-wide tariff structures.

The option also exists for the use of cross subsidies at the regional level through bulk services providers. This issue is under investigation by some bulk providers and their local authority customers. The advantage of this approach would be a broader consumer base over which to cross subsidise, and also that some non-municipal consumers (such as large industries and mines) would contribute to cross subsidies. However, there are also concerns about this approach, such as the mechanism of subsidy payments that would be used, and further investigation on the pros and cons of this approach in specific areas still needs to occur.

Box 3. The applicability of different tariff approaches to the provision of free basic water

Tariff structures - residential

- Applicability of fixed monthly charges (also called basic charges or availability charges):
 Fixed monthly charges alone are not encouraged for unrestricted supplies as they do not promote equity, conservation or efficient management. However, they may be applicable for restricted supplies in some cases. While fixed monthly charges are not recommended as the only tariff they may be necessary where:
 - A rising block is selected but there is insufficient funding to cross subsidise through only using a rising block tariff.
 - The municipality has a large number of holiday homes.

In both cases the fixed monthly charge may need to be leved in addition to a consumption charge. However, the fixed monthly charge needs to be excluded for those targeted for poverty relief. If a rising block tariff is being used this can be done by levying the fixed charge only on those consumers using above the poverty relief consumption level (See Durban case study). Where a credit system is being used the credit will have to be sufficient to cover the fixed monthly charge.

- Fixed monthly charges varied for different groups: The option of the fixed monthly charge being one amount for all except those targeted for poverty relief has been raised above. It is also possible to vary the charge for different socio-economic groups, making it zero for the poor for a free basic water policy. This creates a transitional arrangement (See Hermanus case study).
- Rising block tariffs: This is the required tariff for use with the poverty relief option based on rising blocks. For the tariff to be 'pro-poor' it can not be associated with a fixed monthly charge to all consumers, as stated above:
- Flat rate tariffs (the same amount for each kl consumed irrespective of the amount used): If
 the poverty relief option is based on targeted credits or service level targeting, then either
 rising block or flat rate tariffs can be used for the consumption related charge. However, flat
 rate tariffs are simpler and often more suited to B3 and B4 municipalities.

Tariffs for non-residential consumers

- Cross subsidise from businesses? A key decision facing municipalities is whether to cross subsidise from commercial and industrial enterprises to poor residential consumers. The argument for this is that business has a responsibility at the local level to assist the poor. The argument against is that if local economic development is to be promoted then the input costs to business should be kept low. This is a local choice but the current view of national government is that municipalities should keep tariffs to commercial and industrial consumers as cost reflective as possible, ensuring that these consumers do pay the full costs of water supply.
- Tariff structures for non-residential consumers: The use of rising block tariffs for non-residential consumers if not recommended unless it is used with the concept of residential unit equivalents (RUEs). This is because larger users end up paying for most of their consumption in the top block which may be highly inequitable.

Allocation of the equitable share

If the local revenue base is inadequate to meet the costs of implementation local authorities have recourse to the equitable share. Although the equitable share is an unconditional grant there are strong political requirements to direct the grant towards the provision of basic services. The Constitutional intention of the grant is clearly to support the provision of basic municipal services. As discussed above there are also economic efficiency reasons for utilising this grant in support of free basic water provision.

Because the equitable share is granted on the basis of poor households in a municipality it will generally be insufficient to cover the costs of a free basic water supply to all households

in an area. If the approach is one of universal provision of free basic water then the equitable share will have to be mixed with locally raised revenue. If the approach is to use the available equitable share to fund free water to poor households such households have to be identified and targeted (this is discussed in the following section).

An important element in ensuring that the equitable share is used to subsidise its intended beneficiaries is the passing on by municipalities of an appropriate proportion of the grant to local water service providers (see below) who are supplying poor households.

Although the equitable share is an unconditional grant the intention of the grant is clear and appropriate use of the equitable share would be supported by improved monitoring of its use from national level. At present national government has insufficient information on the local use of the equitable share. DPLG is intending to improve reporting by local government on the use of the grant and this information should be incorporated into a medium term evaluation of the free basic water implementation programme. Some concerns have been raised that the equitable share amount is insufficient to cover the costs of all basic services at the local level. This may be a particular concern where the costs of water supply are particularly high. Improved monitoring and evaluation of the use of this grant should provide better information as to the validity of this concern.

Notwithstanding the need for improved monitoring of the equitable share, overall it seems that a mix of revenue sources is appropriate at this stage and that local authorities should have discretion over the financing composition of the free water policy as long as it falls within current guidelines.

9.3 Targeting poor households

If financial constraints dictate that free basic water is provided solely to poor households these households must be defined and identified.

Definition of the poor

At present the default definition of the poor are those households with an average monthly income below R800. The DPLG and National Treasury have recognised that this measure is inadequate for a number of reasons:

- It is out of date: the same figure has been used since the inception of the equitable share grant. It has not been adjusted for inflation nor has it taken into account changes in the underlying demographics of the country, such as rural to urban migration.
- It is income based there are strong arguments that expenditure is a better indicator of household standard of living than income income is hard to measure and income figures tend to be underestimated. Income is also a measure of a means to an end not an end in itself i.e. standard of living.
- It does not take into account local conditions: the cost of basic services and other items
 differs by locality and a defined income level therefore buys a different amount in different
 areas;
- It does not take household size into account.

The DPLG and National Treasury are addressing these concerns. They are considering increasing the income threshold to R1100 (which will allow a household with two state old age pensions to still qualify for subsidies), and DPLG and StatsSA are looking at modifying the approaches used to determine poverty in the next Census. The limitations of the current income measure mean that more nuanced approaches to who is poor will need to be taken at the local level (see Box 4). In many instances it is likely that only a local authority will be in a position to determine satisfactorily who is poor. It therefore seems appropriate that the

definition and identification of poor households is undertaken at the local level with national guidance but local flexibility.

Box 4. Local level poverty assessments and targeting - Douglas, Northern Cape

In Douglas in the Northern Cape, there is a high level of seasonal unemployment. For this reason the municipality assesses the poverty status of households every three months using a local committee. The municipality's current water subsidy is therefore targeted at those households that are poor at any particular point in time. Although the administrative costs of this approach are relatively high it does ensure that the relevant welfare subsidies are directed at those households that are actually facing income constraints. Leakage to currently 'wealthier' households is minimised which helps to keep the entire system sustainable.

Targeting

Following from the definition of poor households indicators and approaches for the identification of such households can occur. Guidelines for local authorities have been developed by the DPLG in this regard. A wide range of municipalities have already established 'indigent' or pro-poor policies which include some approach for the identification and registration of poor households. If such systems are not already in place municipalities should incorporate the costs of a targeting system into the costs of the free basic service provision.

It is important to know the administrative costs of targeting. In some municipalities the practical problems and costs associated with targeting may absorb an unacceptably high proportion of the available subsidy funds. In such cases an approach (such as a rising block or service level approach) may be preferable.

Methods of reducing administrative costs should be explored at the local level. International experience with the use of geographical (zonal) criteria have been positive. Targeting households on a zonal basis is substantially cheaper than individual assessments. It is likely that in South Africa, due to the apartheid history, that location correlates at least as closely with income as in other countries and therefore zonal criteria may be a useful approach.

International and local experience point to the high administrative costs of managing an effective subsidy scheme. This is particularly important in South Africa where both free water and electricity are being provided, as well as a range of other welfare measures targeted at the poor. Serious consideration should be given at the national and local level as to how administrative costs can be shared across subsidy and welfare schemes.

9.4 Ensuring financial viability of water service providers

Municipalities are not required to pass on the equitable share or other operating subsidies to WSPs in their area. At present there are a large number of consumers whose water is provided by a non-municipal WSP (such as DWAF, Mvula Trust schemes, Community Schemes, and the private sector). Unless cross subsidisation within the area served by the WSP is possible (probably the minority of such areas) some mechanism should be found to ensure that the relevant operating subsidy is transferred to the service provider

There are a number of ways to do this:

- Mandatory requirements: national government would use legislation to require local authorities to transfer the appropriate operating subsidy to the WSP contracted to provide water services in the municipality.
- National benchmarks and guidelines: national government would provide guidance to local authorities on the appropriate way to transfer operating subsidies to WSPs. This guidance would be based on appropriate benchmarks.

- Case by case negotiations between service providers and authorities: In this case the WSP and WSA would negotiate an approach to the provision of free basic water (and other subsidised water supplies) when establishing the WSA-WSP contract. The contract would include details of the subsidy approach including:
 - subsidy amounts per consumer served;
 - relevant conditions and incentives;
 - payment methods; and
 - auditing and monitoring procedures.

In some respects, the contractual option is preferable because it allows for maximum local flexibility. However there are some concerns with simply using an ad hoc contract based approach. The Water Services Provider Regulations will regulate matters to be included between a WSA-WSP contract and provisions which must be included in such a contract (DWAF, 2001). The payment for services delivered by a WSP is one of these essential elements of such a contract. Some WSPs may have bargaining power with the WSA and will be able to negotiate suitable contracts (for example private sector providers are unlikely to agree to a contract under which they will have to supply a free basic level of water without some method of compensation for this supply). However small community based schemes have limited scope to ensure that they receive a subsidy adequate to cover the costs of free basic water provision.

There is therefore no legislated national requirement for local authorities to pass subsidies 'down' at this stage. Even without introducing such legislation there is a role for the development of benchmarks and guidelines for local authorities on the passing down subsidies to WSPs. In essence these guidelines should aim to ensure that all WSPs that are providing water to poor households should receive an appropriate proportion of the equitable share grant directed at basic services provision as well as a proportion of any local cross subsidies generated. The guidelines should include a mechanism for this transfer. Elements of the mechanism will include:

- financial controls and audits, and
- methods of assessment of scale of transfer based on costs and numbers of poor households served.

Some principles that may underlie these guidelines are listed in Box 5 below.

Box 5. Principles of providing subsidies to water service providers

Subsidising WSPs or consumers: basic principles

- Primary principle: Where a WSA is reliant on WSPs to provide services on their behalf, it is
 essential for funds to be transferred to the WSP or credited to consumers. If this is not done
 a 'free basic water' policy will not work, as WSPs will not have sufficient funds to run the
 system effectively.
- Exception to the primary principle. If the WSP is serving an area with a high proportion of larger users it may be possible for viability to be maintained without a transfer of funds from the WSA.
- Transfer to WSP or subsidise consumers direct?: Much depends on the poverty relief option selected.
- Payments to bulk WSPs: In general the payment of subsidies to bulk WSPs should be avoided. It is better to pay the subsidies to the retailer or direct to consumers and they can use this money to pay bulk WSPs for their service. This promotes efficiency within bulk WSPs. However, in situations where the retail WSP is a community based organisation the municipality may choose to pay bulk WSPs direct. However, this should be done based on an agreement with the retail WSP on the amount to be paid on their behalf per consumer.
- Payment of support services agents (SSAs): Where community based or SSME type WSPs
 are being used it is often appropriate for the WSA to appoint a SSA Ideally this SSA should
 be paid by the retail WSP. However, the municipality may choose to pay the SSA an agreed
 amount on behalf of the WSP.
- Source of funds for WSPs (and SSAs): Typically the source of funds will be from the 'equitable share'. However, local authorities may use other funds if these are available.
- Assessing the amount. The amount of funds transferred must be calculated on a per consumer basis based on an understanding of the costs.
- Relate payment to policy order. Where the local policy is at the first or second order, the
 payment amounts will have to be preliminary. However, a figure must be set for fst and Zst
 order policies, with the intention of keeping it on the low side. Rules need to be set with the
 WSP for reviewing the amount.
- Setting incentives: WSPs can only be subsidised based on a clear set of conditions set into
 a proper contract which include incentives for them to perform. These incentives should
 include:
 - Maintaining or improving the quality of service to consumers according to an agreed measure.
 - Improving coverage (which will mean increased subsidy).
- Setting controls: Regardless of whether the WSP is being subsidised the WSA is obligated to
 regulate the performance of the WSA. However, if a subsidy is being applied the obligations
 of the WSA to monitor become more stringent. (see WSP regulation for it to be included in a
 WSAWSP contract)

10. Implementation Strategy

The process to implement a local 'free basic water' policy will depend on local conditions and, particularly, on the capacities of local authorities. For this reason an implementation strategy should rest on three elements:

- A phased approach: a phased implementation period to allow low capacity and lower income municipalities time to 'phase' in full implementation;
- National guidelines with local choice: the provision of national guidance, guidelines and benchmarks but with the scope for municipalities to be able to choose the most appropriate local options; and
- Management and institutional support: the establishment of adequate management support for municipalities.

Although outside the direct ambit of this policy the implementation of the strategy should be co-ordinated as far as possible with implementation approaches for the provision of other free basic services.

10.1 Phased approach

All municipalities are expected to start implementing the free basic water policy from July 2001. However, it is recognized that some municipalities may not have the capacity to implement the policy to a full extent immediately. Therefore, it is recommended that policy implementation be approached by developing *orders* of strategy:

- First order strategy for those municipalities which lack information but, nevertheless, need to make a start. They would use the rough base data available and then develop a programme for implementation.
- Second order improvement after one or two years with better information. Or a first plan for higher capacity municipalities.
- Final strategy linked to the WSDP 5 year plan

It is proposed that phasing be set up as follows: (see section 0 for an explanation of categories of municipalities used):

Type of Municipality	A;B1	B2;B3	B4
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Develop 2 nd order strategy to	June	June	June
start or adjust/refine	601	' 01'	ʻ03
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Develop final order strategy for	June '	June	June
final implementation or adjust	02	03	05
implementation.			

Interim arrangements

In addition to the phased approach interim arrangements may be needed in some municipalities. The free basic water message has already had an impact in many areas on payment levels for water services. Some consumers have understood the message to mean that they no longer need to pay for water at all, or that they no longer need to pay for basic water with immediate effect. This stoppage of payment poses a serious threat to the financial viability of many water services providers.

Local authorities need to make it clear to consumers that they must continue to pay for services until free basic water arrangements are in place and have been communicated to consumers. They should also make it clear that the free basic water policy does not prevent households from being disconnected if they do not pay for water used above the basic amount. It is important that credit control arrangements remain in place. National government should support local authorities by the provision of clear messages to consumers which support the above arrangements.

10.2 National guidelines but local flexibility

Different strategies will be appropriate in different municipalities. Based on the institutional, technical and financial issues outlined in this document a suite of options should be provided to local government. These guidelines should aim to assist local authorities in implementing the free basic water policy in a way which:

- is in accordance with current national policy in the water sector;
- supports continued financial viability of local government; and
- guards against a slowdown in the extension of basic services to those households with inadequate access to water.

At the same time the guidelines should allow for maximum local flexibility in the choice of options for implementation of the policy. The guidelines developed in parallel to this strategy document establish these options.

10.3 Management and institutional support to municipalities

The planning and implementation requirements on municipalities of a free basic water policy are substantial. These are elaborated on in detail in the accompanying guideline. It is incumbent on national government to establish the required support for local authorities in taking on this new task of providing free basic water and other services.

Six areas of support to local authorities have been identified (these are to be elaborated on following discussion at the national task team and workshop), these are:

- 1. Policy and implementation strategy framework: the establishment of a strategic framework in which municipalities can develop local implementation strategies. This document is the first step in this regard;
- 2. Developing implementation guidelines: providing a more detailed set of guidelines which municipalities can use to establish local strategies. This is being developed in parallel to the implementation strategy;
- 3. Lead municipalities: the use of pilot municipalities to test implementation approaches;
- 4. Providing ongoing guidance and support: ongoing support will be provided through existing mechanisms and the Provincial support units that are being established
- 5. Information and planning tools: providing access to financial models, international experience and best practice local examples through a CD-ROM, web-site and other mechanisms.
- 6. Monitoring progress of the policy: national government through the Water Services Development Plans and current and proposed DPLG and National Treasury financial monitoring should monitor progress of the policy and assess any impacts on financial viability of local authorities or negative impacts on infrastructure extension.

It is important that water services authorities provide regular feed back on the implementation of free basic water to the Department of Water Affairs and Forestry. This information will be submitted to Cabinet regularly and will be used to monitor and evaluate the implementation process, which will provide a means to assess the situation at the local level.

Such information must be forwarded to :

Director: Water Services - Interventions and Operations Support Department of Water Affairs and Forestry Free Basic Water – Monitoring Programme Private Bag X313 PRETORIA 0001

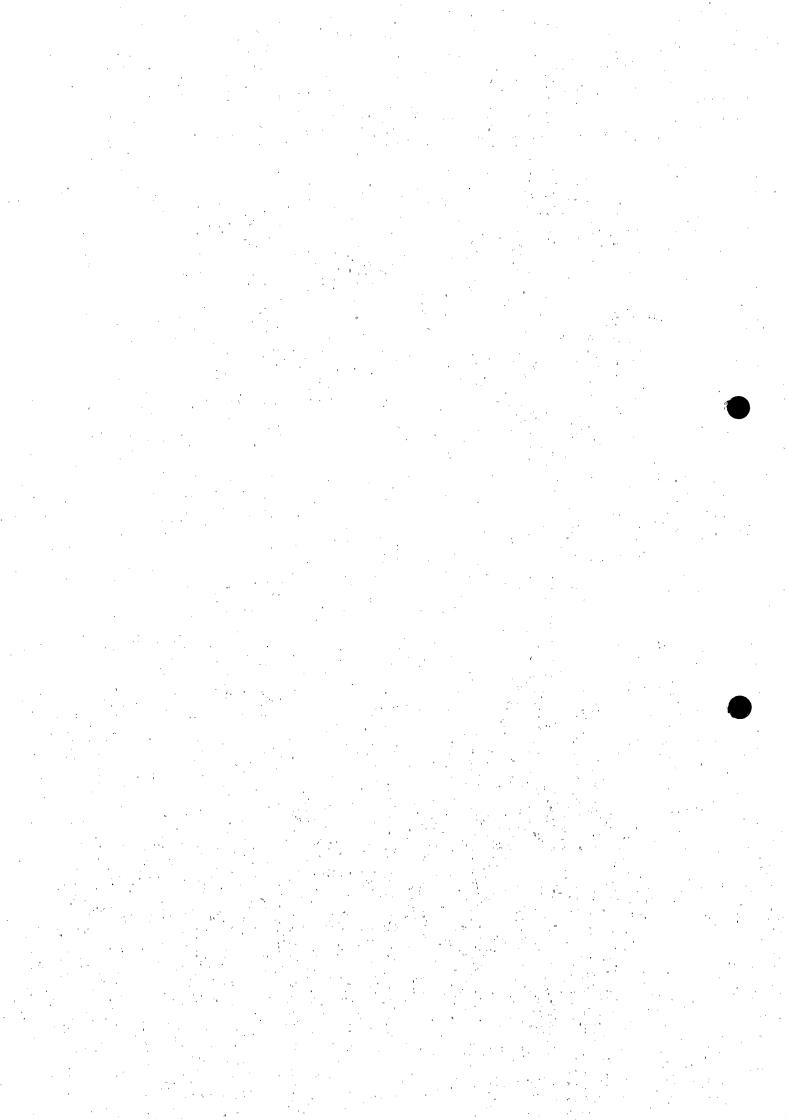
e-mail: muruvans@dwaf.gov.za or fax: 012- 323 3877

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APPENDIX 4 COMPLETED EVALUATION FORMS

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

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26 March 2002

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EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

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26 March 2002

Building Capacity for a Strategic Approach to Water Resources Development and Management (EC Contract B7-6200/00-11/DEV/ENV)

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4.	How useful is it to have the EC Guidelines on a CD Rom?	High 5 3 2 Low 1
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	In your brief introduction to the EC Guidelines are there any ideas or principles presen please indicate what they are. Aick apprication of the EC Guidelines are there any ideas or principles present please indicate what they are. Aick apprication of the EC Guidelines are there any ideas or principles present please indicate what they are. Aick apprication of the EC Guidelines are there any ideas or principles present please indicate what they are.	klet of water
<u> </u>	Management	
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes No
7.	If Yes which sections are you most likely to look at or use: Bh'55 a Have you found material in the guidelines that will have a direct bearing on your work	und Part III, which is.
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.	in any aspect of project management? If so,
	please say what it is. Compachensive Alep evaluate project from a Acchinical point of	y how to
	evaluate project from	ofher than
9.	When doing the case study which were the 3 most useful sections or tools provided in 1.	the EC Guidelines:
	2.	
	3.	
10.	When using the EC Guidelines for the case study were there any topics that you felt we	ecouse of space
	1. not snough covered (b 2. were quality of water	management!
	3. <i>l.</i> 9 1	
44	In your organization who would benefit most from training on the EC Guidelines?	
'''	From District management	persons mono
	is dealing with public	esperands to
	She Top managen	
12.	If training on the EC Guidelines would be provided, what should training mainly focus	harry accept
	the relevant case studies	
		fine to follow
	the discussion	<i>'</i>
AW-	SA-Workshop evaluation form update	A2l ! !

#	Question	(ple		ore opropriate	box)
<u>⊢</u> _		<u></u>			
	What would be an appropriate duration for a training covering the topics you listed in	the previous qu	estion?	1	1.
13.	for lower level (District Manager)	appe	otil	/weë tes	~/x2
	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			ES NO
14.	y wasta your organisation yourself or withing and about to pay of source rainting for our				
14.					\times
					`
	Do you know any organization in your area/province that could provide training on the	EC Guidelines	? Please s	upply deta	ils.
15.	1,				
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	M. Market + 6/2	12 /1	10 12		1/1
	" DWAF might	707 W	appr	y u	THE ORGE
			7	7	` [[
	(For organizations with in-house trainers only) Would you be interested to send your	T	' /		
	trainers to a training of trainers' event?	Yes	\	}	No
16.	trainers to a training of trainers events	163	\mathcal{X}		140
			\		
$\neg \neg$	How do you rate the content of the workshop?	Hìgh			Low
ا ــا	22 year and the content of the notionopy	5	4	3 2	I Low
17.			ジー	- ²	'
			\wedge		
	How do you rate the facilitation by the workshop trainers / facilitators?	High			Low
18.		5	4	3 2	1
10.		'	X		1
1		<i>!</i>			
1	How do you rate the materials / handouts provided throughout the workshop?	High			Low
19.		5 , 1	4	3 2	1 1
		X	1		
1	How do you rate the organizational aspects of the workshop?	High			Low
20.		5 ,	4/	3 2	1
		را ا	7 -		
			 		
	How do you rate the accommodation and conference facilities	High	. ار .	. .	Low
21.		5	∜ ·	3 2	1 1
- 1		[.	\wedge	ĺ	
	Are there any topics related to water resource management that have not been discusse	d during this w	orkshop th	at you feel	should be
20	added to the training sessions?			,	
22.	A	1 2	7 ,	11	1
	A promise of	11.00	N	-1	5 6 1
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	and the real place			11.	7100 19
4	The contract of the contract o	\sim 0	u	rue	. / "
- 1	Are there any topics related to water resource management that have not been discusse added to the training sessions? A provinced For all be real "Cherry What did you like most about this workshop?				İ
l	for all of us	/			1
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$\neg \uparrow$	What did you like most about this workshop?				
22	What did you like most about this workshop? Open dissussion was diplomatically and use of a fine	0	10	/	
23.	Class disquision Was	Manie	llec	1 1	1223 I
- 1	Official occine of the	//-	_	`	/ /
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+	Any other recommendations you wish to make to help us improve such workshops				
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24.	Heep it up and	121	001	_ 1	Fast
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- 1	,				1

#	Question	Score (please tick appropriate box)
25.	Any other recommendations you wish to make to help us achieve better the ob- for a Strategic Approach to Water Resources Development and Management'	jectives of the 'EC-DfID Capacity Building Programme

EC Guidelines Awareness Workshop – SOUTH AFRICA
Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

Question Score (please tick appropriate box)

#	Question	(pl	ease tick	Score approp	riate bo	x)
-	What is your main role related to water resources management?	<u> </u>			······	<u>'</u>
1.	TO MAINTAIN WATER SUPPLY AS FAR AS	heak	AGE	35 A.	DE.	
	Cooplessor in THE ShureiciPacity.					
	In which focus area do you mainly work?	WRAP	BWS			AWUM
2.	LEPELIE - MKUMPI (TOWNSHIPS)		S		<u> </u>	·
3.	How useful are the EC Guidelines for your work?	High 5	$ \chi $	3	2	Low
4.	How useful is it to have the EC Guidelines on a CD Rom?	High 5	4	3 .	2	Low 1
	In your brief introduction to the EC Guidelines are there any ideas or principles presen	ted in the guid	elines, v	vhich are	new to	you? If so
5.	please indicate what they are.	1				
		,		•		
					•	
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes	X		N	lo
	If Yes which sections are you most likely to look at or use:					
7.	CHAPTER E	,	· 			
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.					. [
	The way in which profeets are 3 upper	rsed h) D : 37%	an	ega	1 and
,	evaluated.			,		. ,
		•	*		·	
	When doing the case study which were the 3 most useful sections or tools provided in	the EC Guidel	ines:			
9.	1. SECTION 6.					
	2. n					
	3. 1 3. 1 3. 1 3. 1 3. 1 3. 1 3. 1 3. 1					,
	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) c	overed:			
10.			•			
	2 10.					,
		•		•	,	
	3.		•	9		
	In your organization who would benefit most from training on the EC Guidelines?	<i>/</i>				0
11.	ALL People dealing with proper	ets m	niag	pem	eu	E.
*	ALL People dealing with project (officeals)					
•				,		
	If training on the EC Guidelines would be provided, what should training mainly focus	s on?	, "			
12.	Funding Dr. honisits.		,		, ,	
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	tunding of projects	:		,	τ	
		en de la companya de la companya de la companya de la companya de la companya de la companya de la companya de La companya de la co		.,		

#	Question	(р	lease ti	Score ck appro	oriate bo	x)
	What would be an appropriate duration for a training covering the topics you listed in	the previous q	uestion	?		
13.	4 Dass					
14.	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			YES	1
					<u> </u>	X
15.	Do you know any organization in your area/province that could provide training on the	EC Guidelin	es? Ple	ase suppl	y details	,
	M A.					
	NO					
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Ye	s		N	lo .
10.						X
17.	How do you rate the content of the workshop?	High 5	4	3	2	Low 1
	How do you rate the facilitation by the workshop trainers / facilitators?	High				Low
18.		5 X	4	3	2	1
	How do you rate the materials / handouts provided throughout the workshop?	High				Low
19.		* X	4	3	2	1
20.	How do you rate the organizational aspects of the workshop?	High 5	4	3	2	Low 1
			X			ļ <u>-</u>
21.	How do you rate the accommodation and conference facilities	High 5	4	3	2	Low 1
22.	Are there any topics related to water resource management that have not been discusse added to the training sessions?	d during this v	worksh	op that yo	u feel sl	ould be
	What did you like most about this workshop?					
23.	THE FACILITARS.					
-	Any other recommendations you wish to make to help us improve such workshops					
24.						
- 1						

26 March 2002

#	Question	Score (please tick appropriate box)
25.	Any other recommendations you wish to make to help us achieve better the objectives for a Strategic Approach to Water Resources Development and Management'	of the 'EC-DfID Capacity Building Programme



EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

#	Question	Score	
		(please tick appropriate box)	

, #	Question		ore	
	What is your main role related to water resources management?	(piease tiek ap		
1.	What is your main fore related to water resources management?		•	
	FOR FREE BASIC WATER	3		
2.	In which focus area do you mainly work?	WRAP BWS	MWW A	WUM
3.	How useful are the EC Guidelines for your work?	High 5 V4	3 2	Low 1
4.	How useful is it to have the EC Guidelines on a CD Rom?	High 5/ 4	3 2	Low 1
5.	In your brief introduction to the EC Guidelines are there any ideas or principles present please indicate what they are.	ted in the guidelines, which	ch are new to yo	u? If so
0.				·
	$\mathcal{W}\mathcal{O}$	n e		
		· ·	u 1	
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes	No	
7.	If Yes which sections are you most likely to look at or use: \$PRO!	ECT CYC	IF	
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.			so,
0.				
	PROJECT CYCLE CAPACITY BUILDIN			·
	CAPACITY BUILDIN	y Ce		
	When doing the case study which were the 3 most useful sections or tools provided in the	the EC Guidelines:		
9.	1. PROGRAMING	* · · · · · · · · · · · · · · · · · · ·		.]
·	1. PROGRAMING 2. PROJECT MAGEMENT 3. BASRICCICTURAL		. : .	
10.	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) covered:		· .
	1. FINANCENU. 2. Secial Brinaped			
	2. 500.00			
	3.			
	In your organization who would benefit most from training on the EC Guidelines?			
11.				
	THE EMPLOYER			
	THE EmployEE	# 1 m		
42	If training on the EC Guidelines would be provided, what should training mainly focus	on?		
12.	PROJEC CYCLE			

#	Question	(t	olease tic	Score k approp	riate bo	x)
-	What would be an appropriate duration for a training covering the topics you listed in	the previous o	uestion?	,		
13.	5 DAYS	·	, a o o i o i i			
14.	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			YES	NO
15.	Do you know any organization in your area/province that could provide training on the	EC Guidelin	es? Plea	se suppl	y details	
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Ye	is U		N	ō
17.	How do you rate the content of the workshop?	High 5	4	3	2	Low 1
18.	How do you rate the facilitation by the workshop trainers / facilitators?	High 5	4	3	2	Low 1
19.	How do you rate the materials / handouts provided throughout the workshop?	High 5	4	3	2	Low 1
20.	How do you rate the organizational aspects of the workshop?	High 5	4	3	2	Low 1
21.	How do you rate the accommodation and conference facilities	High 5	4	3	2	Low 1
22.	Are there any topics related to water resource management that have not been discussed added to the training sessions?	d during this	worksho	p that yo	u feel sh	ould be
	What did you like most about this workshop?			 ,		
23.	MOJECT MANAGEMEN	T				
24.	Any other recommendations you wish to make to help us improve such workshops Whore Tiws					

26 March 2002

	#	Question Score (please tick appropriate box)
	25.	Any other recommendations you wish to make to help us achieve better the objectives of the 'EC-DfID Capacity Building Programme for a Strategic Approach to Water Resources Development and Management'
	:	
		CAPACITY BUILDING
٠	'	

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.
Please be very frank in your answers and thank you for writing clearly.

#	Question	Score
		(please tick appropriate box)

#	Question ,	Score (please tick appropriate box)					
	What is your main role related to water resources management?						
1.	WATER SUPPLY - PLANNING & IMPLEMENTATION						
	In which focus area do you mainly work?	WRAP RWS NWW AWUM					
2.		AWUM AWUM					
3.	How useful are the EC Guidelines for your work?	High 5 3 2 Low 1					
	How useful is it to have the EC Guidelines on a CD Rom?	High 5 4 3 2 1					
4.	In your brief introduction to the EC Guidelines are there any ideas or principles presen						
5.	please indicate what they are. GUIDEUNES - QUESTION F POSS	IDLE ANSWERS					
	TO BE ABLE TO 1	9 BARESS ISSUES (PCM-					
4.		PHYSES)					
	Realistically, will you make time to refer to the guidelines again after the workshop	Yes No					
6.	If Yes which sections are you most likely to look at or use: Ph. A. N. I. N. G.	IMPLEMENTATION OF					
7.	PHYSICAL TWFR Have you found material in the guidelines that will have a direct bearing on your work						
8.	nlease say what it is						
	ABLE TO MONITOR PROJECTS AS WELLAS						
	CONSULTANTS & CONTRACTORS BY REF-ERING TO						
	THE CHECKLIST OF F INVOINTED HER DEPTING	RG					
	When doing the case study which were the 3 most useful sections or tools provided in	the EC Guidelines:					
9.	1. PCM						
٠,	2 FOCUS AREAS						
	3. CHECKLIST						
	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) covered:					
10.	1 THE GOTO STATEMENT IS NEC	ESSALY					
	2.						
,	3. (1) (1) (1) (1) (1) (1) (1) (1) (1) (1)						
	In your organization who would benefit most from training on the EC Guidelines?						
11.	4 ECONOMIC REGENERATION & STRA	TEGIC MANHE, EMEN,					
	a mericallow Con line C NEDT	The contract					
	3 RELEVANT COMMITTEES DE	THUNG WITH SPECIAL					
.,	ISSUES						
	If training on the EC Guidelines would be provided, what should training mainly focus	son?					
12.	APPLICATION OF ECG ON DI OF CASE STUDIES	FFERENT 14PB					
er l	OF CASE - MAILS						

#	Question	Score (please tick appropriate box)					
13.	2 Weeks 2 3/11/12 April 11/3 / Cicles						
14.	Would your organization / yourself be willing and able to pay or source funding for such training? YES NO						
15.	Do you know any organization in your area/province that could provide training on the EC Guidelines? Please supply details.						
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Yes No					
17.	How do you rate the content of the workshop?	High 4	3 2	Low 1			
18.	How do you rate the facilitation by the workshop trainers / facilitators?	High 4	3 2	Low 1			
19.	How do you rate the materials / handouts provided throughout the workshop?	High 4	3 2	Low 1			
20,	How do you rate the organizational aspects of the workshop?	High 4	3 2	Low 1			
21.	How do you rate the accommodation and conference facilities	High 4	3 2	Low 1			
22.	Are there any topics related to water resource management that have not been discussed during this workshop that you feel should be added to the training sessions? NO						
23.	What did you like most about this workshop? WELL ORGANISES AS	SHOWN A	iboue (17	7-21)			
24.	Any other recommendations you wish to make to help us improve such workshops						

26 March 2002

#	Question		Score (please tick appropriate box)
25.	Any other recommendations you wish to make to he for a Strategic Approach to Water Resources Develo	Ip us achieve better the objectives opment and Management'	of the 'EC-DfID Capacity Building Programme

EC Guidelines Awareness Workshop - SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

#	Question	Score
		(please tick appropriate box)

#	Question	Score (please tick appropriate box)			
	What is your main role related to water resources management?				
1.	Policy Agglopment on	water and Sanitaha			
ļ	In which focus area do you mainly work?	WRAP BWS MWW AWUM			
2.	How useful are the EC Guidelines for your work?	High Low			
3.	How useful is it to have the EC Guidelines on a CD Rom?	5 X 3 2 1 High Low			
4.		5 3 2 1			
5.	In your brief introduction to the EC Guidelines are there any ideas or principles present please indicate what they are.	ted in the guidelines, which are new to you? If so			
	Project development	Stages Phases			
	Realistically, will you make time to refer to the guidelines again after the workshop	Yes No			
6.	If Yes which sections are you most likely to look at or use:				
7.	Have you found material in the guidelines that will have a direct bearing on your work	in any aspect of project management? If so,			
8.	please say what it is.				
	yes				
	Project development				
		•			
9.	When doing the case study which were the 3 most useful sections or tools provided in	the EC Guidelines:			
	1. 2 . 2 . 2 .				
	3. \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \				
	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) covered:			
10.	$[\mathbf{t}, \mathbf{d}_{\mathbf{t}}]$				
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,,	3 10				
11.	In your organization who would benefit most from training on the EC Guidelines?				
	All & the Organisa	\$mo~			
. *\					
1	If training on the EC Guidelines would be provided, what should training mainly focus	s on?			
12.		wolopment and			
	Management				
•					

#	Question Score (please tick appropriate box)					x)	
-	What would be an appropriate duration for a training covering the topics you listed in the previous question?						
13.	3 days						
14.	Would your organization / yourself be willing and able to pay or source funding for such training? YES NO						
15.	Do you know any organization in your area/province that could provide training on the	e EC Guideli	nes? Pleas	se supply	details		
	MCWSTI						
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Y	Yes No			lo	
17.	How do you rate the content of the workshop?	High 5	X	3	2	Low 1	
18.	How do you rate the facilitation by the workshop trainers / facilitators?	High	4	3	2	Low 1	
19.	How do you rate the materials / handouts provided throughout the workshop?	High 5	X	3	2	Low 1	
20.	How do you rate the organizational aspects of the workshop?	High 5	X	3	2	Low 1	
21.	How do you rate the accommodation and conference facilities	High 5	4	X	2	Low 1	
22.	Are there any topics related to water resource management that have not been discussed during this workshop that you feel should be added to the training sessions?						
23.	What did you like most about this workshop? INFORMATION IN JWUPS	ive) '	(je	210	, 0 \(
24.	Any other recommendations you wish to make to help us improve such workshops						

#	Question			(please t	Score ick appropriate box)	
	Any other recommendations you wish	to make to help us achiev	ve better the objectives			amme
25.	for a Strategic Approach to Water Reso	٧.	•			
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. i	certifica	ates	97	· Oth	endai	Šo
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EC Guidelines Awareness Workshop - SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management. Please be very frank in your answers and thank you for **writing clearly**.

	#	Question	Score
			(please tick appropriate box)
i			

#	Question		core appropriate box)
	,	(please tick a	uppropriate oox)
1.	What is your main role related to water resources management?	•	
'`			
	In which focus area do you mainly work?	PITH THIC	2/
	In which focus area do you mainly work?	WRAP BWS	MWW AWUM
2.		S	10
3.	How useful are the EC Guidelines for your work?	High 5	3 2 Low
 	How useful is it to have the EC Guidelines on a CD Rom?	High	Low
4.		5 4	3 2 1
	In your brief introduction to the EC Guidelines are there any ideas or principles presen	ted in the guidelines, wh	ich are new to you? If so
5.	please indicate what they are	•	
·		c = c = 40 = 43	
	THE PRINCIPLES CON CHECKEL		,
	The stages on project Cycl	e	•
			·
	Realistically, will you make time to refer to the guidelines again after the workshop	Yes	No
6.		1/	
	If Yes which sections are you most likely to look at or use:		
7.	PROJECT CYCLE INDIVINGENCE Have you found material in the guidelines that will have a direct bearing on your work	in any aspect of project	management? If so
8.	please say what it is.	in any aspect of project	managomont: 11 30,
		•	
			•
.,			

		1. 700 111	·
9.	When doing the case study which were the 3 most useful sections or tools provided in	the EC Guidelines:	
	1. FORMULATIONS		•
	2. FINIANCING		
	3. IDENFICATION		
	When using the EC Guidelines for the case study were there any topics that you felt w	ere not (well) covered:	
10.	1. GENDE Equity	,	. •
	I GETTE Equity		· · · · · · · · · · · · · · · · · · ·
	2.		•
	3.		
	In your organization who would benefit most from training on the EC Guidelines?	.1+	·
11.			•
	OFFICIALS DENTING WITH	PROJEC	ク
. 6		**	1 .
 	If training on the EC Guidelines would be provided, what should training mainly focus	on?	1
12.			
	PROJECT POTAMING EMENT		
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l si		·	<u></u>

#	Question	(please tick	Score appropriate bo	ox)
	What would be an appropriate duration for a training covering the topics you listed in	the previous question?		
13.	Testo week But Brenkin Would your organization / yourself be willing and able to pay or source funding for su	49 <i>IN</i> B	EFLUE	CTY'
		ch training?	YES	S NO
14.	1 THINK HILL STIL		1	
15.	Do you know any organization in your area/province that could provide training on the	EC Guidelines? Pleas	e supply details	i.
	-2			
	70			
_	(For organizations with in-house trainers only) Would you be interested to send your			
16.	trainers to a training of trainers' event?	Yes	1	40
	How do you rate the content of the workshop?	High		Low
17.	Thow do you take the coment of the workshop:	5 1	3 2	i
-	How do you rate the facilitation by the workshop trainers / facilitators?	High		Low
18.	,	5 4	3 2	1
<u> </u>	How do you rate the materials / handouts provided throughout the workshop?	High		Low
19.	,	5 4	3 2	1
	How do you rate the organizational aspects of the workshop?	High	3 2	Low
20.		5 4	3 2	1
21.	How do you rate the accommodation and conference facilities	High 4	3 2	Low I
_	Are there any topics related to water resource management that have not been discussed	d during this workshop	that you feel sl	nould be
22.	added to the training sessions?			
	What did you like most about this workshop?			
23.	PCM			
24.	Any other recommendations you wish to make to help us improve such workshops			
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#	Question Score (please tick appropriate box)	
25.	Any other recommendations you wish to make to help us achieve better the objectives of the 'EC-DfID Capacity Building Programm for a Strategic Approach to Water Resources Development and Management'	ie
,	DURING WORKSHOP OUTDOOR PROJECT	
	VISIT SHOULD BE EINDERTHREN.	
) .		

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

#	Question	Score
		(please tick appropriate box)
		••••

#	Question	(р		ore opropriate be	ox)
	What is your main role related to water resources management?				-
1.	3				
	In which focus area do you mainly work?	WRAP	BWS	Mww I	AWUM
2.			S	S	
3.	How useful are the EC Guidelines for your work?	High 5	4	3 2	Low 1
4.	How useful is it to have the EC Guidelines on a CD Rom?	High 5	4	3 2	Low 1
<u>.</u>	In your brief introduction to the EC Guidelines are there any ideas or principles present please indicate what they are	ted in the guid	lelines, whi	ch are new t	o you? If so
5.	please indicate what they are. Chapter 12, 13 E14	•			
				at.	
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Ye	5 V	1	No
7.	If Yes which sections are you most likely to look at or use: \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \)-	***************************************		
	Have you found material in the guidelines that will have a direct bearing on your work	in any aspect	of project i	nanagement	? If so,
8.	please say what it is.				
	NG.				
1					
·					
9.	When doing the case study which were the 3 most useful sections or tools provided in t	the EC Guidel	lines:		
	1. Project Cycle Marvagement 2. Glosary of key concepts.	•			
.	2. Glosary of key concepts.				·
	3.		· · .		٠,
10.	When using the EC Guidelines for the case study were there any topics that you felt we	re not (well)	covered:		
,	Docal				
`	2 Eurinomental.	•			
	. 3.				
11.	In your organization who would benefit most from training on the EC Guidelines?			•	
	yes				
			•		
12.	If training on the EC Guidelines would be provided, what should training mainly focus		- 1		
	Project Management & Susto	mol	n leti	,	
				100	·
ļ					· .

#	Question	(p	lease tie	Score ck appro	priate bo	x)
<u> </u>	What would be an appropriate duration for a training covering the topics you listed in	the previous q	uestion	?		
13.	1 West					
 	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			YES	NO
14.	Not sure					
	Do you know any organization in your area/province that could provide training on the EC Guidelines? Please supply details.				— .L—	
15.						
	NIA					
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Yes	2		N	lo
16.	annote to a daming of damete stone		,	ł	•	
	How do you rate the content of the workshop?	High 5	4	/ 3	2	Low 1
17.			1	, ,		1
	How do you rate the facilitation by the workshop trainers / facilitators?	High	1			Low
18.		5	4-	3	2	i i
	How do you rate the materials / handouts provided throughout the workshop?	High				Low
19.		5	i	3	2	1
	How do you rate the organizational aspects of the workshop?	High			1	Low
20.		5		3	2	1
	How do you rate the accommodation and conference facilities	High	-		1	Low
21.		5	4	3	2	1
	Are there any topics related to water resource management that have not been discusse	d during this v	vorksho	p that ye	ou feel sh	ould be
22.	added to the training sessions?					
- 1						
ļ						
	NA					
	γ-γ-					
	What did you like most about this workshop?				-	
23.	active participations	n all				
	your particular					
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	Any other recommendations you wish to make to help us improve such workshops					
24.						
	ω_o					

#	Question	Score (please tick appropriate box)
25.	Any other recommendations you wish to make to help us achieve better the objectives for a Strategic Approach to Water Resources Development and Management'	of the 'EC-DfID Capacity Building Programme
	№	
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EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

#	Question	Score
		(please tick appropriate box)
L.	<u> </u>	

#	Question	(pl		core ppropriate bo	x)
1.	What is your main role related to water resources management?		ı		
2.	In which focus area do you mainly work?	WRAP	BWS S	MWW	AWUM
3.	How useful are the EC Guidelines for your work?	High	X	3 2	Low 1
	How useful is it to have the EC Guidelines on a CD Rom?	High 5	8	3 2	Low 1
4.	In your brief introduction to the EC Guidelines are there any ideas or principles present		. •		· 1
5.	please indicate what they are.				
	Realistically, will you make time to refer to the guidelines again after the workshop	Yes	·	· · ·	lo .
6.	If Yes which sections are you most likely to look at or use:	>	<u> </u>		
7.		-	M		¥0-1
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.	in any aspect	or project i	management!	11 50,
	The guideline , book,			1	
			·		
9.	When doing the case study which were the 3 most useful sections or tools provided in to	the EC Guidel	ines:		
	2 Identification			1	
	3 .		•	,	
10	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well)	covered:		
10.	1 Social	* n * * * * * * * * * * * * * * * * * *		· .	
.,	2 gender.			· ·	
	In your organization who would benefit most from training on the EC Guidelines?		 	· · · · · · · · · · · · · · · · · · ·	
11.	HOD + Technical departm	eut.			11.7
, 615 4 , 6					·
					·
	If training on the EC Guidelines would be provided, what should training mainly focus	on?		· · · · · · · · · · · · · · · · · · ·	
12.	Project Management.				
	magement.			· · · · · · · · · · · · · · · · · · ·	
				:	

#	Question	(please tie	Score ck approp	oriate bo	x)	
<u> </u>	What would be an appropriate duration for a training covering the topics you listed in	the previous	question	?	···.		
13.	3 wks						
	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			YES	NO	
14.						×	
	Do you know any organization in your area/province that could provide training on the EC Guidelines? Please sup			se supply	y details.		
15.	MCWSTI						
	14-51						
	(For organizations with in-house trainers only) Would you be interested to send your						
16.	trainers to a training of trainers' event?	Y	es	Ì	N	o	
		•	4				
	How do you rate the content of the workshop?	High	T . I			Low	
17.		5	X	3	2	1	
	How do you rate the facilitation by the workshop trainers / facilitators?	High			-	Low	
18.		5	1	3	2	1	
			1				
	How do you rate the materials / handouts provided throughout the workshop?	High				Low	
19.		5	\$	3	2	1	
	How do you rate the organizational aspects of the workshop?	High	\vdash			Low	
20.	tion as you have the organizational aspects of the morning.	\$.	4	3	2	1	
	How do you rate the accommodation and conference facilities	High 5	4	as a	2	Low	
21.		,	"	义	~	l	
	Are there any topics related to water resource management that have not been discusse	d during this	worksho	p that ye	u feel sh	ould be	
22.	added to the training sessions?						
	What did you like most about this workshop?						
23.							
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	pcm						
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	Any other recommendations you wish to make to help us improve such workshops						
24.	The state of the s						
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#	Question	Score (please tick appropriate box)
25.	Any other recommendations you wish to make to help us achieve better the objectives of for a Strategic Approach to Water Resources Development and Management'	the EC-DfID Capacity Building Programme

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

#	Question	Score
		(please tick appropriate box)

#	Question	(pl		core ppropriate be	ox)
\ \.	What is your main role related to water resources management?		 		
1.	Community Water Supply and Samita	,		٠.	
	society supply and someth	£(61)	1		1
2.	In which focus area do you mainly work?	WRAP	BWS S	MWW S	AWUM
	Bwss4 かいせら How useful are the EC Guidelines for your work?	High	1		Low
3.		5	4	3 2	1
4.	How useful is it to have the EC Guidelines on a CD Rom?	High 5	4	3 2	Low
5.	In your brief introduction to the EC Guidelines are there any ideas or principles present please indicate what they are.	ted in the guid	elines, whi	ch are new t	o you? If so
7	Russiet C. L. C.A.				
	Reject Cycle Management and	دأسو	ek L	ints	
				*	
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes	V	ì	No
_	If Yes which sections are you most likely to look at or use:	^		·	
7.	Have you found material in the guidelines that will have a direct bearing on your work		of project i	nanagement'	? If so,
8.	please say what it is.	• •			
			•		
	When doing the case study which were the 3 most useful sections or tools provided in t	the EC Guideli	ines:		
9.	Rem		r.		
	2 Charlests				
	3 Definitions	•			
	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) c	overed:		
10.	$\mathbf{L}_{\mathbf{L}}$				•
	. 2. (1) (3) (4) (4) (4) (4) (4) (4) (4) (4) (4) (4				
	3 .				٠.
	In your organization who would benefit most from training on the EC Guidelines?		7 a	·	
11.			^		
	Openational Manager and ?	veria.	~	•	
	manager		•		
<u>'</u>	16million and FC Cuidelines would be an in 1 h h h in 1				
12.	If training on the EC Guidelines would be provided, what should training mainly focus	on!			•
	Project Cycle mangement				٠,:
	and the state of t	r	, ,		. •
			1.		

#	Question	(р		core ppropriate b	ox)
	What would be an appropriate duration for a training covering the topics you listed in	l the previous q	uestion?		
13.	One week to be intered	ن ط	etaile	A)	
	Would your organization / yourself be willing and able to pay or source funding for su	ch training?		YE	S NO
14.					1
-	Do you know any organization in your area/province that could provide training on the	EC Guidelin	es? Please	supply detail	S.
15.	`				
	Not				
	(For organizations with in-house trainers only) Would you be interested to send your	Ye	/		No
16.	trainers to a training of trainers' event?	16	s V	1	NO
	How do you rate the content of the workshop?	High			Low
17.		5		3 2	1
 	How do you rate the facilitation by the workshop trainers / facilitators?	High			Low
18.		5 🗸	4	3 2	1
	How do you rate the materials / handouts provided throughout the workshop?	High			Low
19.		5	1	3 2	1
-	How do you rate the organizational aspects of the workshop?	High			Low
20.	The same and organization aspects of the same	5	4	3 2	1
	How do you rate the accommodation and conference facilities	High			Low
21.	Tiow do you rate the accommodation and conference facilities	5	4	3 2	1
	Are there any topics related to water resource management that have not been discusse	d during this	V vorkshop t	nat you fool o	hould be
22.	added to the training sessions?	a auting uns	workshop u	nat you reer s	noara be
23.	What did you like most about this workshop?				
	To almostin of the const				ı
	The distraction of the work!	shop			
ĺ					
24.	Any other recommendations you wish to make to help us improve such workshops				
}					•

26 March 2002

#	Question			Score (please tick appropriate box)
25.			to make to help us achieve better the ources Development and Management	e objectives of the 'EC-DfID Capacity Building Programme ent'
a	Incursi	64 Y	= BLL AFFE	screo Stakehousery
!				
		4.		

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

#	Question	Score
		(please tick appropriate box)

#	Question	(p	Sco lease tick ap		x)
1.	What is your main role related to water resources management? Role to water service management.				
`	Interin Director Water and Wastell	aber t	Ekderh	utens	Men
2.	In which focus area do you mainly work?	WRAP	BWS S	MWW	AWUM
3.	How useful are the EC Guidelines for your work?	High 5	X 3	2	Low 1
4.	How useful is it to have the EC Guidelines on a CD Rom?	High , 5	* 3	2	Low 1
5.	In your brief introduction to the EC Guidelines are there any ideas or principles presen please indicate what they are.	ted in the guid	lelines, whic	h are new to	you? If so
	Guidelines principles				
			.i		
		*			
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Ye.	s	. 1	10
7.	If Yes which sections are you most likely to look at or use: Gurdelines	Mince	ples		
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is			anagement?	If so,
	1c.M.				
		4		•	
9.	When doing the case study which were the 3 most useful sections or tools provided in	the EC Guide	lines:		
	1. Sagtran Seenen 8, 9 8 10				
	3.				
10.	When using the EC Guidelines for the case study were there any topics that you felt we in the case study were there any topics that you felt we in the case study were there any topics that you felt we in the case study were there any topics that you felt we in the case study were there any topics that you felt we in the case study were there any topics that you felt we in the case study were there any topics that you felt we in the case study were there any topics that you felt we in the case study were there are the case study were there are the case study were there any topics that you felt we in the case study were there are the case study were there are the case study were	ere not (well)	covered:		
١,	2.		٠.,		4
	3,	3	·		
11.	In your organization who would benefit most from training on the EC Guidelines?		*,		
•••	from Managers up		· .		
		P			. ,
				»	
12.	If training on the EC Guidelines would be provided, what should training mainly focus	on?			,
	I'm Part I Application		•		
-		•	r.		٠.
l					

#	Question		please tic	Score	nriata ba	
	What would be an appropriate duration for a training covering the topics you listed in		-		priate ou	
13.	1	the previous	question	•		
14.	Would your organization / yourself be willing and able to pay or source funding for su	ich training?			YES NO	
15.	Do you know any organization in your area/province that could provide training on the	e EC Guideli	nes? Plea	se suppi	y details	
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Y	*		N	lo
17.	How do you rate the content of the workshop?	High 5	*	3	2	Low 1
18.	How do you rate the facilitation by the workshop trainers / facilitators?	High 5	*	3	2	Low 1
19.	How do you rate the materials / handouts provided throughout the workshop?	High 5	1	3	2	Low 1
20.	How do you rate the organizational aspects of the workshop?	High 5	Å	3	2	Low 1
21.	How do you rate the accommodation and conference facilities	High 5	*	3	2	Low 1
22.	Are there any topics related to water resource management that have not been discusse added to the training sessions? What did you like most about this workshop?	d during this	worksho	p that yo	ou feel sh	ould be
23.	Spirit of discussion					
24.	The book to fave guishing	may	૦૧			

#	Question		(please tick appropriate box)
25.	Any other recommendations you wish to make to h for a Strategic Approach to Water Resources Deve		the 'EC-DfID Capacity Building Programme
	Make the book me	re user friend	ly .
		•	

EC Guidelines Awareness Workshop – SOUTH AFRICA
Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

#	Question	Score
		(please tick appropriate box)

#	Question	Score (please tick appropriate box)	
<u>_</u>	What is your main role related to water resources management?	(promognos appropriate con)	
1.		12. A	
	Policy making & areapparation of price		
<u> </u>	In which focus area do you mainly work?	WRAP BWS MWW AWUM	in Ox
2.	in which locas area to you mainly work.	S CS AWOM	
	How useful are the EC Guidelines for your work?	High Low 15 4 3 2 1	
3.	How useful is it to have the EC Guidelines on a CD Rom?	15 4 3 2 1	
4.	Townstall is it to just the De Guidelines on a 65 Rollin	4 3 2 1	
	In your brief introduction to the EC Guidelines are there any ideas or principles present please indicate what they are.	nted in the guidelines, which are new to you? If so	
5.	picase indicate what mey are.		
		·	
			4
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes No	
	If Yes which sections are you most likely to look at or use:		•
7.	Part 1- 3 (depends type a	of project.)	
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.		
0.	4 gentier 17	e & But III	
	4 sention (C		
	When doing the case study which were the 3 most useful sections or tools provided in	the FC Guidelines	
9.			
	in - sier in		
	2 2 2 2 1		
	3 2 2 2 2		•
	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) covered:	١
10.	1 structury of project	diporture pupi	N
	2.		
	3.		
11.	In your organization who would benefit most from training on the EC Guidelines?		
	Top megmet		
	Insolution when		•
g.	2 1 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		
,	fall trocurs		
	If training on the EC Guidelines would be provided, what should training mainly focus	s on?	
12.			
	an cuff		

#	# Question Score (please tick appropriate box)			:)		
13.	Fydan					
14.	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			YES	ОИ
15.	Do you know any organization in your area/province that could provide training on the	e EC Guidelin	es? Ple	ase suppl	y details.	
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Ye	s ·	<u>/\</u> .	No	0
17.	How do you rate the content of the workshop?	High 5	4	3	2	Low 1
18.	How do you rate the facilitation by the workshop trainers / facilitators?	High	4	3	2	Low 1
19.	How do you rate the materials / handouts provided throughout the workshop?	High 5	4	1,3	2	Low 1
20.	How do you rate the organizational aspects of the workshop?	High 5	4	3	2	Low
21.	How do you rate the accommodation and conference facilities	High 5	4	3	2	Low 1
22.	Are there any topics related to water resource management that have not been discusse added to the training sessions?	d during this v	vorksh	op that yo	ou feel sho	ould be
23.	What did you like most about this workshop? The beach of Sham! with the pounds the learn from a scape	\y <i>(</i>	» ^	νe ,	n	4-cd
24.	Any other recommendations you wish to make to help us improve such workshops Alway the earnest of the provided characteristics of the provided characteristis	<i>cu</i>	~ L	et		5

#	Question	Score (please tick appropriate box)
25.	Any other recommendations you wish to make to help us achieve better the objectives for a Strategic Approach to Water Resources Development and Management'	of the 'EC-DfID Capacity Building Programme
	\sim	

EC Guidelines Awareness Workshop - SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

	#	Question	Score (please tick appropriate box)
ı			•

#	Question	Score (please tick appropriate box)
1.	What is your main role related to water resources management? Responsible for implementation of the Non- Respo	bional Water And N
	begions level and operating and maintain	ing daws and river basins.
2.	In which focus area do you mainly work?	WRAP BWS MWW AWUM S S S
3.	How useful are the EC Guidelines for your work?	High 4 3 2 Low
4.	How useful is it to have the EC Guidelines on a CD Rom?	High 4 3 2 Low 1
5.	In your brief introduction to the EC Guidelines are there any ideas or principles presen please indicate what they are.	ted in the guidelines, which are new to you? If so
	What is now in the easy nor.	monly frogmented
	nome are continued to make	a comprehensive
	and found complete gendance the	before.
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes No
7.	If Yes which sections are you most likely to look at or use:	2 .
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.	
J.	In my opinion work activity on projects and sancus	her can be new
	as projects and sances,	parts of the gundelines
	can be used for sperif	lie in mes.
9.	When doing the case study which were the 3 most useful sections or tools provided in 1. Checklish	the EC Guidelines:
	2. Phase of PCM and their	relevoure
	3. 64 Par 11	
10.	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) covered
	1.	4
	3.	
-	In your organization who would benefit most from training on the EC Guidelines?	
11.	Live function and Project/ Progra	mus wungen
		•
	If training on the EC Guidelines would be provided, what should training mainly focus	s on?
<u>`</u> 12.	Seens that all important	
	ar questioned and bandled	properly when appropriate

#	Question	(1	please ti	Score ick approp	oriate bo)X)
	What would be an appropriate duration for a training covering the topics you listed in	•	· .			
13.	both I Week Formal 1-	2 Week	h,	Ja s	œw,	¥
	Would your organization / yourself be willing and able to pay or source funding for su				YES	NO
14.	Covernment hairing founds are	lever	40	İ	×	
	Do you know any organization in your area/province that could provide training on the			ase supply	y details	i.
15.	75 and a single size of the si					
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	$ \rangle$	•		N	No
	How do you rate the content of the workshop?	High	T	Γ,	\Box	Low
17.		×	4	3	2] <u>1</u>
	How do you rate the facilitation by the workshop trainers / facilitators?	High	<u> </u>	 	\uparrow	Low
18.		×	4	3	2	1
	How do you rate the materials / handouts provided throughout the workshop?	High				Low
19.		×	4	3	2	1
	How do you rate the organizational aspects of the workshop?	High	 	1		Low
20.		5	4	×	2	1
	How do you rate the accommodation and conference facilities	High 5	4	-	2	Low
21.			7			1
22.	Are there any topics related to water resource management that have not been discusse added to the training sessions?	-				
22.	11 by internation below	eea 1	Lh.	B.	sour	9
	im portain the		,,	,	11.	
	(Keiser, Bonhole, Daen elle) as	nd s	Ho	W	are	-
ļ	The important integration betien (River, Bounds, Dain etc.) as Sence to usen					
	02002					
23.	What did you like most about this workshop?	,		11		. /
20.	Openness and in tegro	ation	1		aa	107
	Openness and integral	es f.	roun	col	looz	wi
.	from the organisations					
24	Any other recommendations you wish to make to help us improve such workshops					
24.	Taget the switchious to	Setter	-			
		,	•			
-						
	•				•	

,#	Question		Score (please tick appropriate box)
25.	le a trans	to make to help us achieve better the objective ources Development and Management'	es of the 'EC-DfID Capacity Building Programme
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	,		

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

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Please be very frank in your answers and thank you for writing clearly.

ı	#	Question	Score
			(please tick appropriate box)

#	Question	Score (please tick appropriate			a\
		I			
1.	What is your main role related to water resources management? Water I Son Rann, Proposeds I Imples	vertition	(Tie	L 2 5000	us)
"	wears in the state of				•
	In which focus area do you mainly work?	WRAP	BWS	MWW	AWUM
2.	How useful are the EC Guidelines for your work?	High			Low
3.	Could be	5	4 4	<u>-3</u> 2	I LOW
	How useful is it to have the EC Guidelines on a CD Rom?	High	u		Low
4.		5	4	3 2	1
5.	In your brief introduction to the EC Guidelines are there any ideas or principles present please indicate what they are.	ited in the guid	lelines, w	hich are new t	o you? If so
3.	THE HOLISTIC VIEW			•	
			,		
1	,		•		
}					
	Realistically, will you make time to refer to the guidelines again after the workshop	Yes	s		No
6.	If Yes which sections are you most likely to look at or use:		·		
7.	BWS		, 4	v.	
	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.	in any aspect	of projec	t management	? If so,
8.	BRINGS BACK THE NEED TO	usi	141	PCM	
	ON A ON GOING BASIC			*	
		9		***	
ļ		the EC Cuidel	linea.		
9.	When doing the case study which were the 3 most useful sections or tools provided in 1. FOCAS AREA	ule EC Guidei	incs.		
	2. Pc M		,		
!	3 6LOSSARY OF KEY CONCEPTS		. ,		
	When using the EC Guidelines for the case study were there any topics that you felt w	ere not (well)	covered:		*
10.	1	,			*
,'	2.				
	3.		,		
	In your organization who would benefit most from training on the EC Guidelines?				_
11.	SENIOR MANAGEMENT		٠	•	
	PROGRAMME MANHERMENT				
	JACON HAMPIN				
	4.				1 24
		K ₁ .			
	If training on the EC Guidelines would be provided, what should training mainly focus	s on?			
12.	THE WHOLE / BIG PICTURE OF TH	IE EC	6		
	CLARITY ON THE PROCESS				
.*	MAP THRUGH THY SYSTEM		•		
i I	MIN ALLY STANDED TITY		•		

#	Question	(1	olease tie	Score k approp	oriate bo	x)	
-	What would be an appropriate duration for a training covering the topics you listed in	the previous	uestion	?			
13.	IWEEK WITH FOLLOWUP.						
	Would your organization / yourself be willing and able to pay or source funding for such training?						
14.	NOT SURE						
-	Do you know any organization in your area/province that could provide training on the	EC Guidelir	es? Plea	se suppl	v details		
15.		INED	Ful	201	011	THE	
	Complete Co						
	6aIDELTHES						
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Ye	s		N	lo	
10.	and the control of th	U			•		
	How do you rate the content of the workshop?	High	ΙΤ			Low	
17.		5	1	3	2	1	
<u> </u>	How do you rate the facilitation by the workshop trainers / facilitators?	High				Low	
18.		5	4	3	2	1	
			0			 	
19.	How do you rate the materials / handouts provided throughout the workshop?	High 5	4	3	2	Low I	
15.			$ \nu $				
	How do you rate the organizational aspects of the workshop?	High				Low	
20.		5	2	3	2	1	
	How do you rate the accommodation and conference facilities	High				Low	
21.		5 V	4	3	2	1	
	Are there any topics related to water resource management that have not been discusse	d during this	worksho	n that vo	u feel sh	ould be	
22.	added to the training sessions?			. ,			
	What did you like most about this workshop?	**************************************					
23.	OPEN, 600D SHARING, PEOPLE	COM	MIT	461)	99	7/3.	
24.	Any other recommendations you wish to make to help us improve such workshops						
-"							
ļ							
- 1							

#	Question	Score (please tick appropriate box)
25.	Any other recommendations you wish to make to help us achieve better the objectives o for a Strategic Approach to Water Resources Development and Management?	f the 'EC-DfID Capacity Building Programme

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

Γ	#	Question	Score
			(please tick appropriate box)
	- 1		

#	Question	Score (please tick appropriate box)
-	What is your main role related to water resources management?	
1.	Catchient Worker Ganagerer	€
	In which focus area do you mainly work?	WRAP BWS MWW AWUM
2.	How useful are the EC Guidelines for your work?	High Low
3.		4 3 2 1
4.	How useful is it to have the EC Guidelines on a CD Rom?	High 4 3 2 Low 1
5.	In your brief introduction to the EC Guidelines are there any ideas or principles presen please indicate what they are.	ted in the guidelines, which are new to you? If so
		•
· 6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes
7.	If Yes which sections are you most likely to look at or use:	of key everyt
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is. Contours montoning & walkering	el cretartis.
9.	When doing the case study which were the 3 most useful sections or tools provided in 1. In order 2. In order 3. Lyplement atom	the EC Guidelines:
	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) covered
10.	1 Soual erries	
	2.	
,	3 .	
11.	In your organization who would benefit most from training on the EC Guidelines? 1. Manages (Lucy & June 1)	
	2 .	
	If training on the EC Guidelines would be provided, what should training mainly focus	on?'
12.	Lionage nangemet.	

#			olease tick	Score approp	oriate bo	x)	
13.	What would be an appropriate duration for a training covering the topics you listed in	the previous o	question?				
14.	Source funding						
15.	Do you know any organization in your steat/province that could provide training on the	e EC Guidelin	es? Please	e supply	y details		
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Ye	·s 🗡		N	lo	
17.	How do you rate the content of the workshop?	High 5	*	3	2	Low I	
18.	How do you rate the facilitation by the workshop trainers / facilitators?	High 5	4	3	2	Low 1	
19.	How do you rate the materials / handouts provided throughout the workshop?	High 5	×	3	2	Low 1	
20.	How do you rate the organizational aspects of the workshop?	High 5	*	3	2	Low 1	
21.	How do you rate the accommodation and conference facilities	High 5	4	×	2	Low 1	
22.	Are there any topics related to water resource management that have not been discusse added to the training sessions?	d during this	workshop	that yo	u feel sh	ould be	
23.	What did you like most about this workshop?						
24.	Any other recommendations you wish to make to help us improve such workshops						

26 March 2002

	#	Question		(please tick appropriate box)
	25.	C C	o make to help us achieve better the objectives urces Development and Management'	of the 'EC-DfID Capacity Building Programme
1				
	. , . ,			
				Ψ. Ψ

EC Guidelines Awareness Workshop - SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management. Please be very frank in your answers and thank you for writing clearly.

1	#	Ouestion	Score
			(please tick appropriate box)

#	Question	(ple	Sco ase tick ap	ore propriate b	ox)
-	What is your main role related to water resources management?		, .'		<u></u>
1.		154			
	ABVISING GOV WATER AVAICABL		•		
	To which form and down mainly unally	WD AD	I pure I	MUNI	
2.	In which focus area do you mainly work?	WRAP	BWS	MWW S	AWUM
-	How useful are the EC Guidelines for your work?	High			Low
3.		. 5	X/ 3	2	1
	How useful is it to have the EC Guidelines on a CD Rom?	High	4 3	2	Low 1
4.	In your brief introduction to the EC Guidelines are there any ideas or principles presen	ted in the quide			
5.	please indicate what they are.				.0) 04: 11 30
		•		,	
1					
Ì		**			
					
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes			No
7.	If Yes which sections are you most likely to look at or use:	0	,,,,		
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.	47 4 7	f project m	anagement	? If so,
0.	please say what it is. ACVGOR V 6 70		•		
·		,			
		•			,
<u> </u>	When doing the case study which were the 3 most useful sections or tools provided in	the EC Guidelir	nes:	·	· · · · · · · · · · · · · · · · · · ·
9.	1. PRINCIPLES OF SUSTAIN		anc	V.S.L	صون
	2. CHSCNUSTS	ī			
	3 EXPLANATION OF TECH	ver	75	ron	ے.
	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) co	vered:		
10.					
-					
	3. (1) (1) (1) (1) (1) (1) (1) (1) (1) (1)				,
	In your organization who would benefit most from training on the EC Guidelines?				
11.	a week Night TO at the	1	1.5		
	CHIEF DIRECTORS UP.		~~~		'
	ENGINGURS			* * * * *	
				•	
	If training on the EC Guidelines would be provided, what should training mainly focus	on?			,
12.					
. 4	PRACTICAL PROJECTS	, u		,	
1					
			2.4		

#	Question		(please tic	Score k appro	priate bo	x)
	What would be an appropriate duration for a training covering the topics you listed in	the previous	question	,		
13.	1 W 300					
•	Would your organization / yourself be willing and able to pay or source funding for su	ch training?	·		YES	NO
14.					X	/
	Do you know any organization in your area/province that could provide training on the	EC Guidel	ines? Plea	se suppl	y details.	
15.						
	·					
-	(For organizations with in-house trainers only) Would you be interested to send your	· · · · · · · · · · · · · · · · · · ·				
16.	trainers to a training of trainers' event?	A Y	'es		N	o
_					,	
7.	How do you rate the content of the workshop?	High 5	.4	3	2	Low 1
			V			
	How do you rate the facilitation by the workshop trainers / facilitators?	High 5	.4	3	2	Low 1
8.				3		•
7	How do you rate the materials / handouts provided throughout the workshop?	High	1		+	Low
9.		5	14	3	2	ł
	How do you rate the organizational aspects of the workshop?	High	++			Low
0.	Trow do you rate organizational appears of the workenep.	5	4	3	2	1
_						
1.	How do you rate the accommodation and conference facilities	High 5	100	3	2	Low 1
	Are there any topics related to water resource management that have not been discusse added to the training sessions?	d during this	worksho	p that yo	ou feel sh	ould be
2.	and to the manning obtained.					
1						
Ì						
+	What did you like most about this workshop?					-
3.			s s.≪	- ~	/~/	12)CiA
	LEARNING ABOUT THE PRO	900	S.45 C	7	•	
	IN comiNG UP WITH A	/	ORY	7 ⁽⁵	7	
İ	proposar					
1	Any other recommendations you wish to make to help us improve such workshops					* ,
1.	BIVE THE DE CEINGNITH	7/0	~ ;	70	PE	OMO
	BESSENS THE WORKS,	MY	7 .			

#	Question	,		t _{er} '	· · · ·	Score (please tick appropriate box)
25.	Any other recom for a Strategic A	mendations you w pproach to Water	rish to make to hi Resources Devel	elp us achieve better th opment and Managem	e objectives ent'	of the 'EC-DfID Capacity Building Programme
				• •		
				A		
		e de la companya de l				

EC Guidelines Awareness Workshop - SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

1			,
í	#	Question	Score
1			(please tick appropriate box)
ì			

#	Question	(p		Score appropriate b	ox)
-	What is your main role related to water resources management?	<u> </u>	 .		
1.	PLANNING	<i>2</i> V			
2.	In which focus area do you mainly work?	WRAP	BWS	MWW	AWUM
3.	How useful are the EC Guidelines for your work?	High	4	3 2	Low 1
4.	How useful is it to have the EC Guidelines on a CD Rom?	High 5	4	13 2	Low
5.	In your brief introduction to the EC Guidelines are there any ideas or principles presen please indicate what they are.	ted in the guid	delines, w	hich are new t	to you? If so
	COMBINED INTO UNE D	アレビゴ			
	COMBINED INTO UNK B	UCU	W.T.	ツブ	
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Ye	s		No
7.	If Yes which sections are you most likely to look at or use:	8 1	TI.		
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.	in any aspect	of projec	t management	? If so,
	PRRTTI : FORMATS (C)	HA.P.TL	R	15)	•
				·	•
9.	When doing the case study which were the 3 most useful sections or tools provided in 1. (NATEAF 6-1) 2. (HATE-A 1)	the EC Guide	lines:		, .
	3. CHAPTER 13			. ,	
10.	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well)	covered:	,	
,	1. 2.			i.	
	3.				
11.	In your organization who would benefit most from training on the EC Guidelines?				٠,
	PROJECT ENGINEERS			•	
	MANNING ENGINEERS				
	If training on the EC Guidelines would be provided, what should training mainly focus	on? , *			
12.	562-11.				
•			- A		

#	Question	(1	olease ti	Score ck appror	riate bo	x)	
	What would be an appropriate duration for a training covering the topics you listed in	he previous o	uestion	17			
13.		ine previous e	question				
	2 FULL DAYS						
	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			YES	NO	
14.	FROUDE VENUE						
	Do you know any organization in your area/province that could provide training on the		ies? Ple	ase supply	y details		
15.	(100 51 (1)						
	IMEISA						
	SAICE						
	(For organizations with in-house trainers only) Would you be interested to send your			$\overline{}$			
16.	trainers to a training of trainers' event?	Υe	es		N	lo	
	How do you rate the content of the workshop?	High	 			Low	
17.	now do you rate the combined the weakshop.	5	4	3	2	1	
		1/					
18.	How do you rate the facilitation by the workshop trainers / facilitators?	High 5	4	3	2	Low 1	
		<u></u>					
	How do you rate the materials / handouts provided throughout the workshop?	High 5	4	3	2	Low 1	
19.		,			1	•	
	How do you rate the organizational aspects of the workshop?	High	-			Low	
20.		5	4	3	2	1	
	How do you rate the accommodation and conference facilities	High				Low	
21.		5	4	3	2	1	
	Are there any topics related to water resource management that have not been discusse	d during this	worksh	on that yo	u feel sh	rould be	
22.	added to the training sessions?	,					
23.	What did you like most about this workshop?						
23.	(n , 7 n)						
	INFORMAL STYLE						
l							
	Any other recommendations you wish to make to help us improve such workshops		·				
24.							
						ļ	
						ì	

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#	Question Score (please tick appropriate box)
25.	Any other recommendations you wish to make to help us achieve better the objectives of the EC-DfID Capacity Building Programme for a Strategic Approach to Water Resources Development and Management
	SUCTOIZIAL TRAINING:
	LOCAL GOVERNMENT, DUAF
	CONCULTAINTI

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

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#	Question	Score (please tick appropriate box)
<u> </u>	<u> </u>	

#	Question	Score (please tick appropriate box)
	What is your main role related to water resources management?	
1.	*** · /	
<u>.</u>	00-00	
2.	In which focus area do you mainly work?	WRAP BW MWW AWUM S
 - -	How useful are the EC Guidelines for your work?	High Low
3.		5' 4 3 2 1
4.	How useful is it to have the EC Guidelines on a CD Rom?	High 5 3 2 Low 1
خ	In your brief introduction to the EC Guidelines are there any ideas or principles presen please indicate what they are.	
5.	1) Whit tomE	THEING HEW
,	TOME BUT HELPFUL	
 - 		
<u></u>	Realistically, will you make time to refer to the guidelines again after the workshop	Yes No
6.	TCV-so which sections are view most likely to look at an urg.	
7.	If Yes which sections are you most likely to look at or use: ZAE71A Have you found material in the guidelines that will have a direct bearing on your work	ZUATION/EVALUO
8.		
J .	ITHELPS A LOTE	SPE WALLT
·	STUTTE PROJECTS	
	WITH THE PROJECTS.	
		,
9.	When doing the case study which were the 3 most useful sections or tools provided in	
	2 BISIC FREE WATER	
	211252 CHURE WITH 1 ER	-
,	3 .	
10	When using the EC Guidelines for the case study were there any topics that you felt we	ere not (well) covered:
	TECHNOLOGY.	
	2 RUSTOMENTHL	
	3.	
	In your organization who would benefit most from training on the EC Guidelines?	
11.	MARKACOPOLOIS	
12.	If training on the EC Guidelines would be provided, what should training mainly focus	6 011 7
. ,	YICO COST	

#	Question	Score (please tick appropriate box)				x)		
13.	What would be an appropriate duration for a training covering the topics you listed in	he previous	question'	?				
14.	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			XES	NO		
15.	Do you know any organization in your area/province that could provide training on the EC Guidelines? Please supply details.							
L			t					
16.	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	Y	X		N	Io		
17.	How do you rate the content of the workshop?	High 5	1	3	2	Low 1		
18.	How do you rate the facilitation by the workshop trainers / facilitators?	High 5	4	3	2	Low l		
19.	How do you rate the materials / handouts provided throughout the workshop?	High	4	3	2	Low I		
20.	How do you rate the organizational aspects of the workshop?	High 5	X	3	2	Low 1		
21.	How do you rate the accommodation and conference facilities	High	4	3	2	Low 1		
22.	Are there any topics related to water resource management that have not been discusse added to the training sessions? FUNDE COF PRO				ou feel sh	ould be		
23.	What did you like most about this workshop? (CO-OPERATION THE PECPLE	A,	→	0) \(\)	9		
24.	Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve such workshops Any other recommendations you wish to make to help us improve you wish to make the province of the province you wish to make the province you wish the provi	. () (-					
	11//////////////							

26 March 2002

	,# 	Question	1				Score (please tick appropriate box)	, .
	25.	for a Strategic An	nroach to Water I	Resources Develop	ment and Manager	nent'	the 'EC-DfID Capacity Building Programs	1
	•	41)6	PRI)/(-(11	0 10	T (17 01%	
,		PK	W V	(11)	CS	•		
	j				2,0			

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

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Please be very frank in your answers and thank you for writing clearly.

#	Question	Score
		(please tick appropriate box)

#	Question		core opropriate box)
•	What is your main role related to water resources management?		
1.	SERVICE delivery and	nonitori	~~
2.	In which focus area do you mainly work?	WRAP BWS S	MWW AWUM
3.	How useful are the EC Guidelines for your work?	High 4	3 2 Low 1
4.	How useful is it to have the EC Guidelines on a CD Rom?	High	3 2 Low 1
5.	In your brief introduction to the EC Guidelines are there any ideas or principles present please indicate what they are.		ch are new to you? If so
	Jus. Checklist, Folmulat	ioer	
6.	Realistically, will you make time to refer to the guidelines again after the workshop	Yes	No
7.		108.9.	
8.	Have you found material in the guidelines that will have a direct bearing on your work please say what it is.	in any aspect of project r	nanagement? If so,
. :	Identification francing.	Evalution	Cheekust
9.	When doing the case study which were the 3 most useful sections or tools provided in t	he EC Guidelines:	,
	1. Sustainabily ty.		
	3. Inanceal.		
10.	When using the EC Guidelines for the case study were there any topics that you felt we	re not (well) covered:	
	1. Ho 2.		
	3 .		
	In your organization who would benefit most from training on the EC Guidelines?	<u> </u>	
11.			
	Jes. I wish 1 got it	From 7	the
	Beginnag		
12.	If training on the EC Guidelines would be provided, what should training mainly focus	on?	
4	PROJECT Cycle		

#	Question	(t	lease tie	Score k appro	priate bo	x)
	What would be an appropriate duration for a training covering the topics you listed in	the previous o	uestion	?		
13.	Two weeks					
 	Would your organization / yourself be willing and able to pay or source funding for su	ch training?			YES	NO
14.					1	
-	Do you know any organization in your area/province that could provide training on the	e EC Guidelin	es? Plea	ise suppl	y details	
15.	NCWST					
١	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers' event?	V _o				Io.
16.	trainers to a training of trainers event:	10	* /		,	10
-	How do you rate the content of the workshop?	WEEKE illing and able to pay or source funding for such training? YES NO Wear/province that could provide training on the EC Guidelines? Please supply details. No No No High S 4 3 2 1 Provided throughout the workshop? High S 4 3 2 1 Provided throughout the workshop? High S 4 3 2 1 Figh Figh S 4 3 2 1 Low S 4 3 2 1 Low S 4 3 2 1 Low S 4 3 2 1 Low S 4 3 2 1 Low S 4 3 2 1 Low S 4 3 2 1 Low S 5 4 3 2 1 Low S 6 4 3 2 1 Low S 7 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8				
17.		5	4	3	2	1
_	How do you rate the facilitation by the workshop trainers / facilitators?	High			ļ	Law
18.	How do you rate the facilitation by the workshop trainers / facilitators:	Fign 5	4	3	2	_
	How do you rate the materials / handouts provided throughout the workshop?	High	4	,	1	_
19.		0	4	3	2	
	How do you rate the organizational aspects of the workshop?	High				Low
20.		15	4	3	2	1
	How do you gets the accommodation and conference facilities	Lligh				Low
21.	How do you rate the accommodation and conference facilities	1 5	4	3	2	_
		d during this	worksho	p that y	ou feel si	ould be
22.	added to the training sessions?					
	FREE BASIC WATER					
22	What did you like most about this workshop?					0
23.	The was the lace in tators	ha	d	le	fue	Losf
	THE FICE.					
	Any other recommendations you wish to make to help us improve such workshops					
24.	This only recommendations you will be made to help to improve out in the series					
	I was satisfied abo parecedueers	ut 1	he			
	pare ce ducers					

#	Question	Score
		(please tick appropriate box)
25.	Any other recommendations you wish to make to help us achieve better the objet for a Strategic Approach to Water Resources Development and Management'	ectives of the 'EC-DfID Capacity Building Programme
	To be suppried with what were are going before hand.	tre Idea of ter diseuss

EC Guidelines Awareness Workshop - SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

	a wy				
#	Question Day one only	(please tic	Score k appropriat	e box)
		High	т		Low
-	-What is your main role related to water resources management?	5	4	3	2 1
'	Environmental Management of Souris.	4 	-al	Hearth	
2	In which focus area do you mainly work?	WRAP	BWS		AWUM
3	How useful are the EC Guidelines for your work?		L		
4	How useful is it to have the EC Guidelines on a CD Rom?	ا	1 1		
5	What do you feel is the most important message in EC Guidelines? Proper Planning				
6	Do you plan to use the EC Guidelines in your work?	٧	es		No
7	Please list 3 most useful sections or tools provided in the EC Guidelines:				
	1. Standard Definitions.				
	2. Tools				
	3. Twancing				
8	Please list up to 3 topics that are not (well) covered in the EC Guidelines:				
	1.				
	2.				
	3.				
9	In your organization who would benefit most from training on the EC Guidelines?				· · · · · · · · · · · · · · · · · · ·
	Regional Managers & Programs	~e A	Qirei	top	
10	If training on the EC Guidelines would be provided, what should training mainly focus	on?			
	all elements of P.C.M. in det	ail			
11	What would be an appropriate duration for a training covering the topics you listed in t	he previous o	uestion?		
	5 Days				
12	Would your organization / yourself be willing and able to pay or source funding for suc	ch training?			····
	yes				
13	Which organizations in your country or region would be best placed to provide such tra				·
	NCWSII or Testiany withint	2-4-2			
14	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers event?		s		No

	Your feedback on this awareness raising workshop	Score (please tick appropriate box)
		High 5 4 3 2 Low
15	How do you rate the content of the workshop?	
16	How do you rate the organizational aspects of the workshop?	-
17	How do you rate the facilitation by the workshop trainers / facilitators?	
18	How do you rate the materials / handouts provided throughout the workshop?	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
19	What topics have you missed most during this workshop?	
ا , ا		
20	What did you like most about this workshop?	
4.	Day one Presentation Style e	= 300d
21	Any other recommendations you wish to make to help us improve such workshops	
22	Any other recommendations you wish to make to help us achieve better the objectives	of the 'EC-DfID Capacity Building Programme
- 22	for a Strategic Approach to Water Resources Development and Management'	of the Be Bits Capacity Suntaining Frequential
. 1		

	EC Guidelines Awareness Workshop – SO	UTH AF	FRICA			n
	Written evaluation	ans	were	1 A	hose	July Jan
		ron	- aft	عب	find) Da
W	e would very much appreciate your feedback, which will help us improve on ra strategic approach to water resources manag	sing aware	eness and	l buildi	ng capa	icity for a
	Please be very frank in your answers and thank you fo		early.			
#	Question			Score		
	1 to a me al	(please ticl	approp	oriate box	k)
	A ste: day one only	High S	T ₄ T		,	Low
1	What is your main role related to water resources management?		مير		خه ۵	
L	Policy, institutional transformation	~ <i>, </i>	-slav	~~~	,	
2	In which focus area do you mainly work?	WRAP	BWS	M	wws	AWUM
3	How useful are the EC Guidelines for your work?		1		Γ^{-1}	
4	How useful is it to have the EC Guidelines on a CD Rom?		┼┼-		├	
<u> </u>						<u></u>
5	What do you feel is the most important message in EC Guidelines?					
	tok the night quest (something engineers	lion				
	(something engineer	4-0	enn	J. com	1 at	ニ)
6	Do you plan to use the EC Guidelines in your work?	Y	es		N	0
<u></u>			<u>//</u>			
7	Please list 3 most useful sections or tools provided in the EC Guidelines:					
	1.					
	2.					
	3					
8	Please list up to 3 topics that are not (well) covered in the EC Guidelines:					
	1.					
	2.					
	3.					
9	In your organization who would benefit most from training on the EC Guidelines?					
	in your organization who would benefit most from training on the Le Guidelines:					
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	imyself					
10	If training on the EC Guidelines would be provided, what should training mainly focus	on?				
10	It training on the De Outgetines would be provided, what should training mainly focus	011:				
11	What would be an appropriate duration for a training covering the topics you listed in the	ne previous o	uestion?			
12	Would your organization / yourself be willing and able to pay or source funding for suc	h training?				
	D outtful					
13	Which organizations in your country or region would be best placed to provide such tra	ining?				
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(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers event?

	Your feedback on this awareness raising workshop	(r	olease ti	Score		x)
		High 5	4	3	2	Low
15	How do you rate the content of the workshop?				,	
16	How do you rate the organizational aspects of the workshop?			<u> </u>	<u> </u>	
17	How do you rate the facilitation by the workshop trainers / facilitators?		<u> </u>	· -	-	<u> </u>
18	How do you rate the materials / handouts provided throughout the workshop?					
19	What topics have you missed most during this workshop?	<u>·</u>	اـــــا		<u> </u>	
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20	What did you like most about this workshop?		,			
,	geterative parts					
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21	Any other recommendations you wish to make to help us improve such workshops					
			•			,
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22	Any other recommendations you wish to make to help us achieve better the objectives	of the 'EC-D	fID Cap	acity Bui	lding Pr	ogramme
	for a Strategic Approach to Water Resources Development and Management'	•	á			
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feally went have laked to stay for the 3 day but it is just empossible

AW-SA-Workshop evaluation form

EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

		,		
#	Question		Score	
		(please t	ick appropri	ate box)
		High	3	Low 2 1
1	What is your main role related to water resources management?	. 1		
	Capacity building training & projec	t Man	agen	neuit
2	In which focus area do you mainly work?		VSS MWV	VS AWUM
3	How useful are the EC Guidelines for your work?		r^{\perp}	
	III. ACTION AND TO COLUMN CORP.			
4	How useful is it to have the EC Guidelines on a CD Rom?			
5	What do you feel is the most important message in EC Guidelines?	1		ſ
	Approach of tools to	quide T	Skol €	ect 1
	1		3	
6	Do you plan to use the EC Guidelines in your work?	Yes	^	No
7	Please list 3 most useful sections or tools provided in the EC Guidelines:	<u> </u>		
	1. Pauf II - Application. 2. Part III - Aids.			ļ
	2 Part TT - Aids.			\
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ı	3.			
8	Please list up to 3 topics that are not (well) covered in the EC Guidelines:	unt Me	de I	or Answerk
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1				
Ī	2.			
Ì	3.			
9	In your organization who would benefit most from training on the EC Guidelines?	1		
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10	If training on the EC Guidelines would be provided, what should training mainly focus	on?		
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11	What would be an appropriate duration for a training covering the topics you listed in t	ne previous question	ſ	
-	2 days			ļ
12	Would your organization / yourself be willing and able to pay or source funding for such	ch training?		
)	Ven,)
13	Which organizations in your country or region would be best placed to provide such tra	ining?	,	
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}	NCWSTI			
	-			
14	(For organizations with in-house trainers only) Would you be interested to send your	Yes V	-	No
	trainers to a training of trainers event?	163	1	110

	Your feedback on this awareness raising workshop	(p	lease t	Score ick approp	riate bo	x)
		High 5	4	3	2	Low I
15	How do you rate the content of the workshop?					
16	How do you rate the organizational aspects of the workshop?	~				
17	How do you rate the facilitation by the workshop trainers / facilitators?			1		
18	How do you rate the materials / handouts provided throughout the workshop?		~			·
19	What topics have you missed most during this workshop? For Foday. None.	,			,	
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20	What did you like most about this workshop?					·
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21	Any other recommendations you wish to make to help us improve such workshops)		
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22	Any other recommendations you wish to make to help us achieve better the objectives for a Strategic Approach to Water Resources Development and Management'	of the 'EC-Df	ID Ca	pacity Bui	lding Pr	ogramme
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EC Guidelines Awareness Workshop - SOUTH AFRICA Written evaluation

We would very much appreciate your feedback, which will help us improve on raising awareness and building capacity for a strategic approach to water resources management.

Please be very frank in your answers and thank you for writing clearly.

#	Question	Score (please tick appropriate box)				x)
		High 5	4	3	2	Low
	What is your main role related to water resources management?	1	├	V		L
2	In which focus area do you mainly work?	WRAP	BWSS	MWW	S	AWUM
3	How useful are the EC Guidelines for your work?					
4	How useful is it to have the EC Guidelines on a CD Rom?	·	V			
5	What do you feel is the most important message in EC Guidelines? Think strategically - check	checa	llist			
6	Do you plan to use the EC Guidelines in your work?	Ye	51/		N	ło
7	Please list 3 most useful sections or tools provided in the EC Guidelines:	· · · · · · · · · · · · · · · · · · ·				
	1. Cheddists					
	2. 3D approach					
	2. 3D approach 3. Brief headings of bullets Please list up to 3 tonics that are not (well) covered in the EC Guidelines:	-				
8	Please list up to 3 topics that are not (well) covered in the EC Guidelines:					
	1. \ /	,				
	2. All seem to be -loves	e.O.				
	3 .					
9	In your organization who would benefit most from training on the EC Guidelines?					
	Plannes					
10	If training on the EC Guidelines would be provided, what should training mainly focus	s on?				
ĺ	flaring					
Ì	Monitoring					
11	What would be an appropriate duration for a training covering the topics you listed in	the previous a	uestion?			
''	2 days	ane previous q	ucstion:			
12	Would your organization / yourself be willing and able to pay or source funding for su	ch training?				
	Yes					
13	Which organizations in your country or region would be best placed to provide such tr	aining?				
	NCWS7I					
14	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers event?	Yes			N	0

				Score,		
	Your feedback on this awareness raising workshop	(p	lease tick	approp	riate box	:)
		High 5	4	3	2	Low
15	How do you rate the content of the workshop?		V	, ,		
16	How do you rate the organizational aspects of the workshop?	V				,
17	How do you rate the facilitation by the workshop trainers / facilitators?		-	<u> </u>		
18	How do you rate the materials / handouts provided throughout the workshop?		1			
			1			<u></u>
19 .	What topics have you missed most during this workshop?		* * * * * * *		,	
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201	What did you like most about this workshop?	10 m				
	The interactive nature / fo	ma	7			
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21	Any other recommendations you wish to make to help us improve such workshops	, , ,				
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22	Any other recommendations you wish to make to help us achieve better the objectives	of the 'EC-D	fID Capa	city Bui	lding Pro	gramme
	for a Strategic Approach to Water Resources Development and Management'				•	
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EC Guidelines Awareness Workshop – SOUTH AFRICA Written evaluation

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Please be very frank in your answers and thank you for writing clearly.

#	Question	Score (please tick appropriate box)				
		High	4	1 2	Low	
1	What is your main role related to water resources management? OF of a water Board		_4_1_	3 1 2		
2	In which focus area do you mainly work?	WRAP	BWSS	MWWS	AWUM	
3	How useful are the EC Guidelines for your work?	/		·		
4	How useful is it to have the EC Guidelines on a CD Rom?					
5		d si	rac	lel c		
6	Do you plan to use the EC Guidelines in your work?	Yes	/ 		No	
7	Please list 3 most useful sections or tools provided in the EC Guidelines: 1. Project Plann					
8	Please list up to 3 topics that are not (well) covered in the EC Guidelines: 1.					
9	In your organization who would benefit most from training on the EC Guidelines?					
	The whole ors.					
10	If training on the EC Guidelines would be provided, what should training mainly focus on? Judgratif / Guler linkf with others in sector.					
11	What would be an appropriate duration for a training covering the topics you listed in the previous question?					
12	Would your organization / yourself be willing and able to pay or source funding for such training?					
	Not at the moment.					
13	· Which organizations in your country or region would be best placed to provide such training? NPI					
14	(For organizations with in-house trainers only) Would you be interested to send your trainers to a training of trainers event?	Yes			No	

	Your feedback on this awareness raising workshop	Score (please tick appropriate box)			
		High 5 4 3 2 Low 1			
15	How do you rate the content of the workshop?				
16	How do you rate the organizational aspects of the workshop?				
17	How do you rate the facilitation by the workshop trainers / facilitators?				
18	How do you rate the materials / handouts provided throughout the workshop?				
19	What topics have you missed most during this workshop?				
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20	What did you like most about this workshop?				
	Sharing the expluences	of Han			
		of concern.			
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21	Any other recommendations you wish to make to help us improve such workshops	* :			
	Doue				
22	Any other recommendations you wish to make to help us achieve better the objectives	of the 'EC-DfID Capacity Building Programme			
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